



STANDING ORDERS

of the

LEGISLATIVE ASSEMBLY

of the

PARLIAMENT

of

WESTERN AUSTRALIA

As Amended on 30 November 2017

NOTES

NOTES

TABLE OF CONTENTS

	Page
CHAPTER 1	17
STANDING ORDERS AND CONDUCT OF BUSINESS	17
General rule	17
Temporary orders	18
Suspension of orders	18
CHAPTER 2	19
PROCEEDINGS ON THE MEETING OF PARLIAMENT	19
Opening of a new Parliament	19
Meeting for a new session	20
Motion for Address in Reply	20
When Parliament opened by Commissioners	21
Address in Reply presented to Governor	21
Premier's Statement	21
CHAPTER 3	22
PRESIDING OFFICERS	22
How candidates are proposed as Speaker	22
If only one member is proposed as Speaker	22
When more than one member proposed as Speaker	22
Procedure after election of Speaker	23
Privileges not reclaimed during currency of Parliament	23
Election of Deputy Speaker	23
Temporary absence of Speaker	23
Panel of Acting Speakers	23
Absence of Clerk	24
Vacancy in office of the Speaker	24
CHAPTER 4	25
SITTING AND ADJOURNMENT OF THE HOUSE	25
Days and times of meeting	25
Acknowledgement of Country and Prayers	25
Assembly adjourned for lack of quorum	25
Lack of a quorum	25
Assembly adjourns by its own resolution, with exceptions	26
Motion for adjournment	26
Adjournment date may be varied by the Speaker	26

CHAPTER 5	27
RECORDS OF THE HOUSE	27
Votes and Proceedings	27
Roll of members	27
Custody of records	27
Custody of committee documents	27
Examination of committee documents	27
<i>In camera</i> documents	28
Report of requests for documents	28
CHAPTER 6	29
ATTENDANCE AND PLACES OF MEMBERS	29
Members to attend the sittings of the Assembly and committees	29
Member absent more than nine consecutive sitting days	29
Leave of absence	29
Places and how reserved	29
No obstruction to passages	29
Members acknowledge the Chair	30
Speaker may determine appropriate dress	30
CHAPTER 7	31
STRANGERS	31
Admittance of members of the Council and strangers to the Chamber	31
Notice taken of strangers	31
CHAPTER 8	32
CONTEMPT OR OTHER MISCONDUCT	32
Member named for disorderly conduct	32
Procedure after naming in the Assembly	32
Sergeant-at-Arms	32
Duration of suspension	32
Further penalty for continuing offence	33
Gross disorderly conduct	33
Member repeatedly called to order	33
Consequences of suspension	34
Grave disorder	34
Member ordered to attend	34
Arrest of strangers in the Chamber or gallery	34
Speaker to report arrest of strangers	35

Discharge from custody	35
Penalties for certain contempts	35
Other contempts	36
CHAPTER 9	37
ORDER OF BUSINESS	37
Order of business	37
Priority for Address in Reply	38
Private members' business	38
When order of business no longer has precedence	38
Order of the notice paper	39
Presentation of papers	39
CHAPTER 10	40
PETITIONS	40
Contents of petitions	40
Restrictions on petitions	40
Procedure for lodgement and presentation	41
Petition referred to committee	41
CHAPTER 11	42
NOTICES OF MOTION	42
Giving notice	42
Notice postponed or withdrawn	42
Notice amended	42
Absent member	42
No notice given after the time for giving notices has passed	43
Unbecoming expressions	43
Notice lapses	43
CHAPTER 12	44
QUESTIONS SEEKING INFORMATION	44
Questions to Ministers and members	44
Questions to the Speaker	45
Rules for questions	45
Answers to be relevant	46
Lodging questions on notice	46
Answers to questions on notice	46
Withdrawal of questions on notice	47
Questions without notice	47

Further information provided in answer to questions	47
CHAPTER 13	48
DEBATE	48
Order to be maintained by the Speaker	48
When Speaker rises or puts a question	48
Procedure when members wish to speak	48
Incorporation of material into <i>Hansard</i>	48
Member may not speak twice	49
Members may speak a second time to explain their words	49
Right of reply	49
<i>Subjudice</i> convention	50
Imputations and personal reflections	51
No member to be referred to by name	51
Relevance	51
No noise or interruption of debate	52
Interruptions not allowed — exceptions	52
Repetitious or irrelevant debate	52
Objection to words	52
Interrupted business	53
Matters not open to debate or amendment	54
Address in Reply and Premier's Statement (S.O. 8 and 8A)	54
Motions	55
Estimates Committee, adoption of report (S.O. 234)	55
Grievance debate (S.O. 146)	55
Matter of public interest (S.O. 145)	55
Members' statements (S.O. 147)	55
Ministerial statement (S.O. 150)	56
Brief ministerial statement (S.O. 149)	56
Presentation of Standing or Select Committee Reports (S.O. 279)	56
"That the bill be considered an urgent bill" (S.O. 168)	56
Referral of bill to Legislation Committee (S.O. 183)	56
Legislation Committee, adoption of report (S.O. 191)	56
Principal appropriation bill	56
Other Bills	57
Extension of time	57
Adjournment of debate	58
Member adjourning debate entitled to be heard first	58

Mover of motion for adjourning debate may afterwards address the Assembly	58
Closure	58
No member to speak after question put	59
Restrictions on further motions	59
Matter of privilege	59
Point of order	60
Standing while speaking to a point of order during division	60
Dissent from Speaker's ruling	60
Quarrels not permitted	61
Responses from persons adversely referred to in the Assembly	61
CHAPTER 14	64
MOTIONS, QUESTIONS AND VOTES	64
No motion without previous notice	64
Motions not called on	65
Precedence of motions	65
No seconding	65
Restriction on withdrawal of motions	65
Motions withdrawn, again moved	65
Speaker proposes question	66
Request for question to be stated	66
Division of a complicated question	66
Question put	66
Question determined by the voices	66
Same question not to be put	66
Rescission	67
Pecuniary interest	67
CHAPTER 15	68
AMENDMENTS	68
Forms of amendment	68
Amendments to be written and signed	68
Form of question	68
No amendment to words already agreed to	69
Proposed amendment withdrawn	69
Amendment to amendment	69
Question, as amended, put	69
Amendments proposed but not made	70

CHAPTER 16	71
DIVISIONS	71
Calling a division	71
Member may cancel call for division	71
Procedure for division	71
Error in tally	72
Speaker's casting vote	72
CHAPTER 17	73
ORDERS OF THE DAY	73
Order of the day defined	73
Orders of the day to be read	73
Order discharged	73
Order of the Day lapses	73
Matter of public interest	73
Grievances	74
Members' statements	74
Personal explanation	75
Brief ministerial statements	75
Ministerial statement	75
CHAPTER 18	76
PAPERS AND RECORDS	76
Tabled papers	76
Orders for papers and records	76
Papers from Governor	76
Papers are public and may be inspected and copied	77
Publication of papers	77
Alteration of papers	77
Tabling of documents cited in debate	77
Printing of papers	77
CHAPTER 19	78
THE SOVEREIGN AND THE GOVERNOR	78
Messages	78
Address to Sovereign or Governor	78
CHAPTER 20	79
BILLS	79
BILLS INITIATED IN ASSEMBLY	79

Initiation of bill	79
Clauses to come within title	79
Irregular bill to be withdrawn	79
Title only read	79
First reading of some bills without debate	79
SECOND READING	80
Second reading moved immediately	80
Second reading debate adjournment	80
Cognate debate	80
Reasoned amendments to second reading	80
Referral to committee	81
Bill reported by a standing or select committee	81
CONSIDERATION IN DETAIL	81
Consideration in detail	81
Order in considering bill	81
Clauses and amendments moved <i>en bloc</i>	82
Admissible amendments	82
Withdrawal of amendment	83
Relevancy of debate	83
Clause may be postponed	83
Reconsideration	83
<i>Pro forma</i> amendments	84
LEGISLATION COMMITTEES	84
Referral	84
Membership	84
Voting and proxies	85
Other members may participate	85
Advisers	85
Procedure	85
Chairing, sitting and reporting	86
Report time	86
Adoption of report	86
Quorum or division in Assembly	87
Voting	87
Rules to apply	87
Certification	87
THIRD READING	87
Day fixed for third reading	87
Reconsideration in detail	88

Question for third reading	88
Bill passed	88
Certificate of bill having passed	88
Certificate on bill for altering Constitution	88
Formal amendments and clerical errors	89
Certificate on money bills	89
Bill sent to Council	89
BILLS ORIGINATING IN THE ASSEMBLY AND AMENDED BY THE COUNCIL	89
Amendments from Council	89
How dealt with	89
Further proceeding after consideration of Council amendments	90
Form of schedule of amendments to Council amendments	90
Assembly's amendments disagreed to or further amended	90
Council insisting on further amendments	90
BILLS ORIGINATING IN THE COUNCIL	91
Council bills	91
Certificate when returned to the Council	91
Council amendments to Assembly amendments	91
Amendments disagreed to or further amendments	91
Form of schedule of Assembly amendments	92
Clerk to certify at every stage of the bill	92
AMENDMENTS PROPOSED BY THE GOVERNOR	92
Amendments proposed by Governor	92
Such amendment, if agreed, to be forwarded to the Council	93
Consideration of such amendments received through the Council	93
PROROGATION	93
Bills lapsed due to prorogation	93
CHAPTER 21	95
ESTIMATES COMMITTEES	95
Arrangement of estimates	95
Bills referred to estimates committees	95
Management committee	95
Estimates committees membership	96
Appointment of members	96
Replacement of members	97
Chairing of estimates committees	97

Quorum	97
Non-committee members	97
Ministerial advisers	97
Minutes of estimates committees	98
Procedure in estimates committees	98
Presentation of reports	98
Procedure for presentation of reports	99
CHAPTER 22	100
COMMUNICATION BETWEEN THE COUNCIL AND THE ASSEMBLY	100
Modes of communication	100
Messages to be signed by Speaker	100
Messages from the Council	100
CHAPTER 23	101
CONFERENCES	101
Conferences requested by message	101
Object for conference and number of managers to be stated	101
Number of managers	101
Managers to equal in number those appointed by the Council	101
Managers may be appointed by ballot	101
During conference, Assembly suspended	101
Restriction on request for conference	101
House agreeing to conference to name time and place	102
When conference held and how conducted	102
Proceedings to be reported in writing, signed by managers	102
CHAPTER 24	103
STANDING AND SELECT COMMITTEES	103
Number of members	103
Appointment, discharge and resignation	103
Speaker to consent	104
Ministers ineligible	104
Membership of standing committees	104
Ballot	104
Pecuniary interest	105
Terms of reference and report date	105
First meeting	106
Election of Chairman	106

Deliberative vote only	106
Quorum	106
Subcommittees	106
Minutes	107
Time and places of sittings	107
Meeting during sittings of the Assembly	107
Persons, papers and records	107
Witnesses	107
Member of Parliament as witness	107
Examination of witnesses	108
Recording of evidence	108
Consideration of evidence	108
Deliberations in private	108
Disclosure of evidence	108
Report	109
Draft report	109
Minority report	109
Chairman to sign	110
Report to include statement of expenditure	110
Direction to Ministers to respond to recommendations	110
Report tabled	110
Discussion on presentation of report	111
Committee lists	111
Conference with Council committee	111
CHAPTER 25	112
SESSIONAL COMMITTEES	112
Parliamentary Services Committee	112
CHAPTER 26	113
STANDING COMMITTEES	113
General provisions of standing and select committees to apply	113
PROCEDURE AND PRIVILEGES COMMITTEE	113
PUBLIC ACCOUNTS COMMITTEE	113
Establishment	113
Powers of committee	114
PORTFOLIO-RELATED STANDING COMMITTEES	114
Appointment and functions	114
JOINT STANDING COMMITTEE ON THE CORRUPTION AND CRIME COMMISSION	115

Appointment	115
Functions	115
Membership	116
Reports	116
Certain Standing Orders to apply	116
JOINT STANDING COMMITTEE ON DELEGATED LEGISLATION	116
Appointment	116
Certain Standing Orders of the Assembly and Council to apply	117
CHAPTER 27	118
WITNESSES BEFORE THE ASSEMBLY	118
Information regarding improper conduct of member	118
Request for Council member or officer to attend	118
Council request for Assembly member or officer to attend	118
Witness in prison	118
Witnesses protected	118
Examined at the Bar	119
Questions to witness	119
Objection to question	119
Member examined in place	119
Officers not to give evidence without leave	119
Disclosure of the Identity of Journalists' Informants	119
JOINT STANDING RULES AND ORDERS OF THE LEGISLATIVE COUNCIL AND LEGISLATIVE ASSEMBLY	120
SPEAKER'S PROCEDURAL RULES	127
INDEX TO THE STANDING ORDERS OF THE LEGISLATIVE ASSEMBLY	133

CHAPTER 1

STANDING ORDERS AND CONDUCT OF BUSINESS

General rule

1. In all cases that are not provided for in these Standing Orders or by temporary or other orders, or by the practice of the House, the Speaker will determine the matter and reference may be made to the rules, forms and practices of Parliaments operating under the Westminster System.¹

¹ *Behaviour of Members:*

Members who criticise actions in the House through the press are possibly committing contempt: 21/10/1941, p. 1316; 18/4/1972, p. 694; 2/5/1978, p. 1182; 4/5/1978, p. 1426.

Hansard:

Speaker has no authority to expunge matter from the record: 5/11/1942, p. 1140; 4/12/1942, p. 1790.

Uncorrected transcript should not be quoted: 15/8/1963, p. 338; 15/9/1964, p. 932; 22/11/1966, p. 2604; 29/8/1967, p. 609; 10/11/1988, p. 5058; 8/5/1990, p. 322.

Member reprimanded by Speaker for using uncorrected daily Hansard, 22/10/1992, p. 5862.

A member may request a copy of Hansard transcript of words just spoken, for purpose of point of order, but not words used at an earlier stage of the debate: 15/11/1978, p. 4955.

Press:

The House may consider inaccurate press reports to be a contempt: 18/1/1911, p. 3093; 19/1/1911, p. 3161; 8/9/1954, p. 1489; 18/11/1954, p. 3046.

The House may declare the publisher of a newspaper to be guilty of contempt: 22/2/1917, p. 1914; 21/3/1917, p. 2636.

The Press Gallery pass is a privilege which may be withdrawn by the Speaker: 2/9/1948, p. 775.

Privilege:

Alterations to privileges of members of the House of Commons can affect the privileges of members of this House; 28/8/1958, p. 433.

Reading of Speeches:

Reading of speeches is not allowed, except when Minister is introducing a Bill: 12/9/1912, p. 1682-3; 21/10/1965, p. 1706; 28/5/1970, p. 3479; 27/8/1970, p. 474; 20/11/1973, p. 5183. Exception extended to other members for Private Bills: 12/10/1982, p. 3599.

Member quoting newspaper is responsible for accuracy of extract: 15/4/1970, p. 3186; 27/8/1970, p. 474; 8/4/1981, p. 740.

Reading from documents should be limited to a few lines — documents should be paraphrased: 1/11/1968, p. 2649; 5/8/1969, p. 23; 29/10/1980, p. 2805.

Temporary orders

2. The Assembly may from time to time adopt Temporary Orders which will have effect for 12 calendar months, unless a lesser period is specified.

Suspension of orders

3. Any Standing or Temporary Order may be suspended at any time except during questions without notice —
- (a) on motion with notice; or
 - (b) without notice provided that a motion has the concurrence of an absolute majority of the whole number of members of the Assembly.²

² It is in order to move to adjourn debate on a Motion to suspend Standing Orders: 23/8/1979, p. 2166.

If, on putting the question, there is a dissentient voice the Speaker must divide the House without waiting for a division to be called: 29/9/1927, p. 1024; 21/10/1958, p. 1600; 31/10/1972, p. 4609.

Members must confine debate to the reason for suspension of Standing Orders and not digress into the topic of the Motion to be moved on suspension of S.O.s: 15/11/1989, p. 4523; 17/3/1992, p. 76.

Suspension to allow Bills to be passed before adoption of the Address in Reply: 11/8/1948, p. 345; 21/7/1959, p. 307; 17/11/1971, p. 67; 3/4/1979, p. 104; 8/8/1979, pp. 1676 and 1717 —

for remaining or particular stage of Bills: 24/11/1932, p. 1999; 3/10/1972, p. 3608;

to enable Estimates to be passed under time limit: 7/9/1949, p. 1843;

to enable Bills to be passed under time limit: 14/11/1963, p. 2796 (amendment p. 2849); 12/9/1974, p. 1446; 2/11/1977, p. 2937; 3/10/1979, p. 3165; 17/8/1983, p. 1081;

to allow certain motions to be dealt with before adoption of the Address in Reply: 21/7/1959, p. 303; 1/8/1962, p. 106; 1/4/1981, p. 419;

to enable Bills to be passed in one Sitting: 13/8/1931, p. 4456; 24/11/1932, p. 1999; 21/9/1949, p. 2302; 22/8/1972, p. 2723;

until a certain date: 15/10/1970, p. 1295.

A Notice of Motion to suspend, given by a private member, is placed in its order with private members' business: 21/7/1959, Notice Paper No. 6; 1/8/1962, Notice Paper No. 2.

CHAPTER 2

PROCEEDINGS ON THE MEETING OF PARLIAMENT

Opening of a new Parliament

4. On the first day of a new Parliament the proceedings will be —
- (1) Members meet at the time and place specified in the Governor's proclamation.
 - (2) The Clerk reads the proclamation.
 - (3) The Clerk announces that a Commissioner has been appointed for swearing members.
 - (4) The Commissioner appointed by the Governor for swearing members is announced and the Commission is read by the Clerk.
 - (5) Members are then sworn as prescribed by the *Constitution Act 1889*, at which time a certified copy of the writ of election of each member is produced by the Clerk.³
 - (6) The Assembly elects a Speaker.⁴ Until a Speaker is elected the member with the longest continuous service presides.
 - (7) The Speaker informs the Assembly of the time at which the Governor will be advised of the Speaker's election and the sitting of the Assembly is suspended until a time subsequent to that presentation. Other members may accompany the Speaker to the presentation.
 - (8) At the presentation, the Speaker, on behalf of the Assembly, lays claim to its undoubted rights and privileges, and asks that the most favourable construction be put on its

³ Section 22 of the Constitution Act 1889 states that —

“No member of the Legislative Council or Legislative Assembly shall sit or vote therein until he has taken and subscribed before the Governor, or some person authorised by the Governor in that behalf, an oath or affirmation of allegiance in the form set out in Schedule E to this Act.”.

⁴ See Chapter 3 — Presiding Officers.

proceedings. Once the Speaker has resumed the Chair, the presentation to the Governor and the claim of the Assembly's undoubted rights and privileges is reported.

- (9) The Assembly elects a Deputy Speaker.

[Proceed to S.O. 5 suborders (3) to (7)]

Meeting for a new session

5. On the first sitting day of a new session the proceedings will be —

- (1) Members meet at the time and place specified in the Governor's proclamation.
- (2) The Clerk reads the proclamation.
- (3) The Assembly waits for a message from the Governor to hear the reasons for calling Parliament together.
- (4) After the message has been received, the Speaker and the members attend at the place appointed by the Governor.
- (5) After hearing the speech the Speaker and members return to the Chamber.
- (6) A Bill is read a first time to re-assert and maintain the right of the Assembly to deal with its own business before the Governor's business.
- (7) The Governor's speech is then reported to the Assembly by the Speaker.

Motion for Address in Reply

6. An Address in Reply to the Governor's speech will be moved after the speech is reported. The motion will be seconded.⁵

⁵ There is no right of reply to the mover of an amendment: 14/8/1945, p. 223.

Amendments not in order if they reflect on Governor: 22/8/1961, p. 445 —

or on judges: 17/8/1910, p. 383; 11/8/1964, p. 168;

or on members: 11/8/1938, p. 106;

or on matters sub judice: 6/8/1964, p. 121; 11/8/1964, p. 168.

Debate on amendment is confined to subject matter of amendment. On disposal of amendment, members speak to original motion: 4/7/1912, pp. 123 and 126; 14/8/1945, p. 223; 13/8/1970, p. 123.

Where an amendment is moved to an amendment, the second amendment is first disposed of: 29/8/1945, p. 435.

When Parliament opened by Commissioners

7. When the reasons for calling Parliament together are announced by Commissioners appointed by the Governor, the same procedures will be observed by the Assembly as when the Governor opens Parliament in person.

Address in Reply presented to Governor

8. The Address in Reply, as adopted, will be presented to the Governor by the Speaker, accompanied by the mover and seconder and any other members who wish to attend.

Premier's Statement

- 8A. (1) On the first sitting day of each calendar year, the Premier will make a statement to the Assembly outlining the Government's legislative and other policy intentions for the next 12 months.
- (2) No Premier's Statement is to be made when the first sitting day of a year is the first sitting day of a session of Parliament.
- (3) Following the Premier's Statement a question will be proposed, That the Premier's Statement be noted.

No other business that is not of a formal or procedural nature will have priority until after 3 sitting days (including the remainder of the first sitting day) have been dedicated exclusively to the debate on noting the Premier's Statement.

Precedents where Address in Reply was adopted with amendments: 26/8/1953, p. 317 and 27/8/1953, p. 326; 10/8/1955, pp. 84 and 87; 14/8/1958, pp. 142 and 144; 31/5/1990, p. 1641 and V. and P., p. 65; 25/3/1997, p. 871 and V. and P., p. 53.

The fact that the person holding the office of Governor may have changed before Address is presented does not affect validity of Address motion: 8/4/1975, p. 597.

CHAPTER 3

PRESIDING OFFICERS

How candidates are proposed as Speaker

9. Each candidate for Speaker will be proposed by a member addressing the member presiding and moving, “That the member for do take the Chair of the Assembly as Speaker”. The motion will be seconded.

If only one member is proposed as Speaker

10. If only one member is proposed and seconded as Speaker —

- (1) That member will indicate whether the nomination is accepted.
- (2) If the nomination is accepted, that member will be called to the Chair without a question being put.

When more than one member proposed as Speaker

11. If more than one member is proposed and seconded as Speaker —

- (1) Each member proposed may address the Assembly and a ballot will be conducted.⁶
- (2) Each member of the Assembly then present will deliver to the Clerk the name of the candidate that member chooses to be the Speaker of the Assembly.
- (3) The candidate with the most votes will be elected Speaker, provided that candidate also has a majority of the votes of the members present.
- (4) If no candidate has a majority, the name of the candidate with the least number of votes will be withdrawn and a fresh ballot will be taken.
- (5) This will be done until one candidate is elected Speaker.

⁶ Example where ballots conducted: 2/12/1903, p. 2416; 28/7/1904, p. 10; 31/7/1980, p. 15; 17/6/1993, p.15.

Procedure after election of Speaker

12. After the election of Speaker —

- (1) The Speaker will be conducted to the Chair by the mover and seconder.
- (2) The Speaker will acknowledge the honour that has been conferred, and take the Chair.
- (3) The Mace will be laid upon the Table.
- (4) Members may then congratulate the Speaker.

Privileges not reclaimed during currency of Parliament

13. When the office of Speaker becomes vacant during the currency of a Parliament, the new Speaker, when presented to the Governor, does not lay claim to the privileges of the Assembly.

Election of Deputy Speaker

14. The election of the Deputy Speaker will follow the procedure for the election of the Speaker. The Deputy Speaker will hold office for the life of the Parliament, unless the Assembly directs otherwise.⁷

Temporary absence of Speaker

15. The Deputy Speaker will take the Chair whenever requested by the Speaker.⁸

Panel of Acting Speakers

16. Each session the Speaker will appoint a panel of members who will preside in the Assembly whenever requested by the Speaker or the Deputy Speaker.

⁷ Section 22 of the Constitution Acts Amendment Act 1899 states —

“In the case of the absence of the Speaker upon leave of absence granted to him by the Legislative Assembly, or by reason of illness, or other unavoidable cause, the Chairman of Committees shall perform the duties and exercise the authority of the Speaker in relation to all proceedings of the House as Deputy Speaker; and in the absence of the Chairman of Committees, the Assembly shall thereupon elect some other member to fill the office and perform the duties of the Speaker during such absence”.

⁸ There is no rule which prevents a Deputy Speaker presiding over a debate in which he has just spoken: 4/9/1985, p. 885.

Absence of Clerk

17. If the Clerk of the Assembly is absent, the duties of the Clerk will be performed by the Deputy Clerk or the Clerk Assistant.

Vacancy in office of the Speaker

18. When the office of Speaker becomes vacant, the Clerk will report the vacancy to the Assembly at its next sitting. The Assembly will immediately proceed to elect a new Speaker.⁹

⁹ Speaker died in office and vacancy was announced: 2/12/1903, p. 2398; 16/11/1971, p. 4.
Speaker resigned office: 1/3/1917, p. 2018; 4/3/1938, p. 12.

CHAPTER 4

SITTING AND ADJOURNMENT OF THE HOUSE

Days and times of meeting

19. Unless otherwise ordered, the Assembly will meet for business on each Tuesday at 2.00 p.m., each Wednesday at 12 noon and each Thursday at 9.00 a.m.

Acknowledgement of Country and Prayers

20. The Speaker will take the Chair on every day fixed for the meeting of the Assembly at the appointed time. The Speaker will say an Acknowledgement of Country to commence proceedings and will then say prayers.

Assembly adjourned for lack of quorum

21. If there is no quorum fifteen minutes after the commencement of proceedings, the Speaker may adjourn the Assembly to the next sitting day. The names of the members present are recorded in the Votes and Proceedings.¹⁰

Lack of a quorum

22. (1) If any member takes notice and the Speaker confirms that a quorum is not present—¹¹

- (a) The bells will be rung during which time the doors of the Chamber will remain unlocked.
- (b) The Speaker will count the Assembly and when a quorum is formed business will resume.

¹⁰ Section 24 of the Constitution Acts Amendment Act 1899 states in part -
 “The presence of at least one-third of the members of the Legislative Assembly, exclusive of the Speaker, shall be necessary to constitute a quorum for the dispatch of business;”
 House is adjourned for want of a quorum; 7/7/1898, p. 362; 21/9/1898, p. 1876.

Quorum includes those members both in the Chamber and behind the Chair but not elsewhere in the building: 11/11/1993, p. 6868. (Previous rulings were that a quorum needs not be maintained in the House if Speaker or Chairman is satisfied a quorum is within the precincts of the House: 14/12/1905, p. 517; 16/12/1930, pp. 2708 and 2714; 13/12/1934, p. 2074; 23/8/1949, p. 1391; 10/11/1988, p. 4980; 16/11/1989, p. 4745.)

¹¹ It is in order for the Chairman to initiate a move for a quorum: 3/12/1930, p. 2269.

- (c) No member will leave the Chamber while the bells are ringing.
- (d) If there is no quorum within two minutes of the bells commencing, the Speaker will adjourn the Assembly, without a question put, until the next sitting day.
- (e) The members present will be recorded in the Votes and Proceedings.
- (f) Not less than fifteen minutes will elapse between calls for a quorum.

(2) If the Tellers' report of a division shows there is no quorum, the Speaker will adjourn the Assembly, without a question put, until the next sitting day and no decision of the Assembly will have been reached by that division.

Assembly adjourns by its own resolution, with exceptions

23. Except for cases provided for in Standing Orders 20, 21(4), 22, 50 and any Temporary Order, the Assembly may be adjourned only by its own resolution.

Motion for adjournment

24. A motion "That the Assembly do now adjourn" will always be in order if made without interrupting a member when speaking. The question will be put immediately by the Chair.¹²

Adjournment date may be varied by the Speaker

25. When the Assembly is adjourned, the Speaker may, on request from the Leader of the Government and after consultation with the Leader of the Opposition vary the day and time at which the Assembly will next meet.

¹² Regular motion for adjournment cannot be debated: 17/11/1892, p. 92; 5/12/1945, p. 2454; 15/10/1974, p. 2285.

Motion for adjournment for a specific period can be debated and amended: 22/10/1958, p. 1715; 29/10/1959, p. 2639; 27/9/1961, p. 1263.

Motion for adjournment cannot be moved by member who has spoken: 1/11/1904, p. 975; 3/11/1965, p. 2040; 8/9/1970, p. 637; 3/10/1972, p. 3608; 15/10/1974, p. 2284; 8/11/1978, p. 4688.

In a question of the length of the adjournment, the longest time proposed is put first: 29/10/1959, p. 2638; 15/10/1974, p. 2284.

CHAPTER 5

RECORDS OF THE HOUSE

Votes and Proceedings

- 26.** (1) The Clerk will record all votes and proceedings of the Assembly, and record members who attend in their places at any time during the day's sitting. The Votes and Proceedings as printed and signed by the Speaker and the Clerk will then be the official record of the Assembly.
- (2) If an error in the Votes and Proceedings is reported to the Assembly, the Speaker will direct the record to be corrected.

Roll of members

27. The Clerk will keep a record of the Members of the Assembly. In this record will be entered the names of all members, the dates of their election, the dates that they took their seats and the dates when and reasons why they ceased to be members.

Custody of records

28. The Clerk has custody of the Votes and Proceedings, records and all documents that are laid before the Assembly and will not allow them to be removed from that custody without the consent of the Speaker.

Custody of committee documents

29. All evidence submitted to committees under the administration of the Clerk of the Assembly and original and final documents collected or produced by committees will remain in the custody of the Clerk and will not be destroyed or disposed of except by resolution of the Assembly.

Examination of committee documents

30. Evidence or documents collected or produced by a committee which have not already been published by the Assembly or a committee may be disclosed to any person if the documents have

been in the custody of the Clerk for at least 10 years and in the opinion of the Speaker it is appropriate that they be disclosed.

***In camera* documents**

31. Evidence or documents taken or received *in camera* will not be disclosed unless the documents have been in the custody of the Clerk for at least 30 years and in the opinion of the Speaker it is appropriate that such evidence or documents be disclosed.

Report of requests for documents

32. The Speaker will report to the Assembly any request for documents referred to in Standing Orders 30 and 31, the nature of the documents, the persons who made the request and whether access was allowed.

CHAPTER 6

ATTENDANCE AND PLACES OF MEMBERS

Members to attend the sittings of the Assembly and committees

33. Every member will attend the sittings of the Assembly and committees to which they have been appointed.

Member absent more than nine consecutive sitting days

34. No member will be absent for more than nine consecutive sitting days of any session without leave of absence from the Assembly. Any member who wilfully infringes this Standing Order will be guilty of contempt.

Leave of absence

35. Leave of absence may be given to any member by motion stating the reason and period of absence. Such a motion will have priority over other motions. A member is excused from the Assembly and any committee for the period of the leave of absence. Leave of absence is cancelled if the member attends the Assembly before the expiration of the leave.¹³

Places and how reserved

36. Allocation of seats to be occupied by members will be determined by the Speaker who will give priority to requests made by the Leader of the Government and the Leader of the Opposition.¹⁴

No obstruction to passages

37. Members will not stand in any of the passages or gangways of the Chamber.

¹³ Constitution Acts Amendment Act 1899 s.38 (g) states —
“fails to give his attendance in the House of which he is a member for one entire session thereof without the permission of the House entered upon its journals”.

¹⁴ Members permitted to occupy another seat for remainder of debate: 11/11/1993, p. 6855.
Acting Whip permitted to speak from seat normally occupied by Whip: 12/9/1991, p. 4599.

Members acknowledge the Chair

- 38.** (1) Members will acknowledge the Chair when entering and leaving the Chamber and will not pass between the Chair and any member who is speaking unless it is unavoidable, the Chair is acknowledged and the Chair has indicated its approval for the member to proceed.
- (2) Members will not pass between the Chair and the Table.

Speaker may determine appropriate dress

- 39.** The Speaker may determine what dress is appropriate for members.

CHAPTER 7

STRANGERS

Admittance of members of the Council and strangers to the Chamber

40. Only the Speaker may admit strangers onto the floor of the Chamber. When a division is called, strangers will withdraw. Members of the Council will be admitted to the Chamber in the area behind the Chair and may remain there during divisions.

Notice taken of strangers

41. If at any sitting a member objects to the presence of strangers the Speaker will put the question “That strangers be ordered to withdraw” and no debate or amendment is allowed.

CHAPTER 8

CONTEMPT OR OTHER MISCONDUCT

Member named for disorderly conduct

42. A member may be named by the Speaker, or by the member presiding for —

- (1) Persistently and wilfully obstructing the business of the Assembly;
- (2) Being guilty of disorderly conduct;
- (3) Using offensive words, and refusing to withdraw or apologise;
- (4) Persistently and wilfully refusing to conform to any Standing Order; or
- (5) Persistently and wilfully disregarding the authority of the Chair.

Procedure after naming in the Assembly

43. If the member has been named in the Assembly, the Speaker will immediately propose the question “That the member be suspended from the service of the Assembly”, no amendment, adjournment or debate being allowed.¹⁵

Sergeant-at-Arms

44. In all matters of contempt or misconduct, the Sergeant-at-Arms will act on the direction of the Speaker.

Duration of suspension

45. If a member is suspended —

¹⁵ The matter of the suspension of a member from the services of the House is not a question of privilege: 15/10/1907, p. 124.

Naming and suspension: 19/8/1993, V. and P. p. 163; 30/9/1993 V. and P. p. 266 and 267; 15/11/1995, V. and P., p. 453; 30/11/1995, V. and P., p. 563; 19/12/1995, V. and P., p. 651 [*for further examples, refer to the Precedents Volume*].

House fails to carry suspension motion: 23/11/1972, p. 5734.

No point of order is considered by Chairman after naming member: 9/9/1975, p. 2629.

- (1) For a first time within a year commencing 1 January, the suspension will be for two sitting days.
- (2) For a second time within that year, the suspension will be for four sitting days.
- (3) On any subsequent occasion within that year, the suspension will be for 13 sitting days.

The uncompleted portion of the sitting during which the member was suspended will count as one sitting day.

Further penalty for continuing offence

46. If a member who has been named and suspended continues to offend under the provisions of Standing Order 42 prior to the member leaving the precincts of the Chamber, the member will, after due warning and after being named again by the Speaker and without further question put, incur a further penalty of three sitting days for each further offence.

Gross disorderly conduct

47. When a member's conduct is so grossly disorderly that Standing Order 43 is inadequate to protect the dignity of the Assembly, the Speaker will order the member to withdraw from the Chamber immediately. Once the member has withdrawn, the member will be named by the Speaker.

Member repeatedly called to order

48. A member whose conduct has made it necessary for the Speaker to formally call that member to order more than three times in the course of one sitting for a significant breach of the rules may, by order and at the discretion of the Speaker, be suspended from the service of the Assembly until the adjournment of that sitting.¹⁶

¹⁶ Suspension: 21/9/1995, V. and P. p. 316; 30/11/1995, V. and P. p. 563; 21/2/2002, V. and P. p. 430. (*for further examples, refer to the Precedents Volume*).

Consequences of suspension

49. A member who has been suspended from the service of the Assembly will be excluded from the Chamber and all its galleries including Legislation and Estimates Committees.¹⁷

Grave disorder

50. In the case of grave disorder, the Speaker may adjourn the Assembly without question put, or suspend any sitting for a time to be determined by the Speaker.¹⁸

Member ordered to attend

51. A member may be ordered to attend to answer for the member's conduct.

Arrest of strangers in the Chamber or gallery

52. The Speaker may direct the taking into custody of a stranger who —

- (1) Is in any part of the Chamber reserved for the members of the Assembly;
- (2) Having been admitted to any part of the Chamber or gallery, misconducts themselves or does not withdraw when strangers are directed to withdraw;
- (3) Wilfully interrupts the business of the Assembly;
- (4) Obstructs the approaches to the Chamber; or
- (5) Creates a disturbance within the precincts of the Chamber.¹⁹

¹⁷ Questions on the Notice Paper in the name of a suspended member are postponed: 10/9/1975, p. 2720; 3/5/1978, V. and P. p. 235; 22/11/1979, p. 5225. (To remain on Notice Paper: 7/9/1993, p. 3284.)

A suspended member may not have questions answered nor may he (through another member) give a notice of motion: 7/10/1986, p. 2716.

¹⁸ House adjourned by Speaker: 27/2/1917, p. 1951.

¹⁹ Speaker orders the withdrawal of strangers from the Public Gallery: 15/11/1977, p. 3509; 12/8/1990, p. 265; 22/12/1982, p. 5974; 10/8/1993, p. 2178.

Arrests and action against person creating a disturbance in the Public Gallery: 31/10/1963, p. 2296; Person arrested by order of and reprimanded by the Speaker for disturbing the proceedings of the House: 5/2/1992, p. 7927.

Removal of Senator from Public Gallery: 17/6/1986, p. 2087 (Letter to Senator and President of Senate re reprehensible behaviour; 22/6/1986, p. 2160).

Removal of television camera ordered: 23/8/1984, p. 1197.

Speaker to report arrest of strangers

53. When the Speaker directs that a stranger be taken into custody under Standing Order 52, the Speaker will report this to the Assembly as soon as practicable.

Discharge from custody

54. A person taken into custody will not be discharged out of custody unless —

- (1) The Speaker dismisses a person with or without a reprimand;
or
- (2) The Assembly directs and such fines as the Assembly may direct have been paid.

Penalties for certain contempts

55. Any person declared guilty of contempt for an offence defined by Section 8 of “An Act for defining the Privileges, Immunities, and Powers of the Legislative Council and Legislative Assembly of Western Australia respectively,” may be fined a penalty of such amount as the Assembly orders, and if the fine is not immediately paid, the offender may be imprisoned in the custody of the Sergeant-at-Arms, in such place within the State as the Assembly directs, until the fine is paid, or until the end of the then existing session or such lesser period as the Assembly orders.²⁰

²⁰ Parliamentary Privileges Act 1891 s8.

Houses empowered to punish summarily for certain contempts

8. Each House of the said Parliament is hereby empowered to punish in a summary manner as for contempt by fine according to the Standing Orders of either House, and in the event of such fine not being immediately paid, by imprisonment in the custody of its own officer in such place within the Colony as the House may direct until such fine shall have been paid, or until the end of the then existing session or any portion thereof, any of the offences hereinafter enumerated whether committed by a member of the House or by any other person —

Disobedience to any order of either House or of any Committee duly authorised in that behalf to attend or to produce papers, books, records, or other documents, before the House or such Committee, unless excused by the House in manner aforesaid.

Refusing to be examined before, or to answer any lawful and relevant question put by the House or any such Committee, unless excused by the House in manner aforesaid.

The assaulting, obstructing, or insulting any member in his coming to or going from the House, or on account of his behaviour in Parliament or endeavouring to compel any member by force, insult, or menace to declare himself in favour of or against any proposition or matter depending or expected to be brought before either House.

The sending to a member any threatening letter on account of his behaviour in Parliament.

The sending of a challenge to fight a member.

Other contempts

56. Any member or other person declared guilty of contempt not covered by Standing Order 55 may be fined in a penalty not exceeding one hundred dollars as the Assembly orders, and if the fine is not immediately paid, be committed by warrant of the Speaker, for a period not exceeding fourteen days, to the custody of the Sergeant-at-Arms in such place within the State as the Assembly directs, and will be detained in custody for the period directed unless sooner discharged by order of the Assembly or the fine is paid.

57. (This standing order intentionally left blank)

The offering of a bribe to, or attempting to bribe a member.

The creating or joining in any disturbance in the House, or in the vicinity of the House while the same is sitting, whereby the proceedings of such House may be interrupted.

CHAPTER 9

ORDER OF BUSINESS

Order of business

58. Unless otherwise ordered, the Assembly will proceed with its ordinary business, as listed on the notice paper, in the following order —

- (1) Prayers;
- (2) Petitions;
- (3) Papers;
- (4) Giving notices of motion;²¹
- (5) *Brief ministerial statements;
- (6) *Questions without notice (approximately 2.00 p.m. each day);²²
- (7) Matter of public interest;
- (8) Business of the Assembly - notices of motion;
- (9) Bills — notices of motion;
- (10) Government business - notices of motion;
- (11) Government business - orders of the day;

²¹ Leave was given for late notice: 21/11/2000, V. and P., p. 244; 22/11/2000, V. and P., pp 248 and 252.

²² Speaker may direct that the answering of questions be delayed to a later stage: 25/11/1964, p. 2992; 19/11/1965, p. 2657; 21/7/1971, p. 82.

Questions without notice are asked at the Speaker's discretion: 11/8/1955, p. 110; 1/8/1968, p. 145; 8/5/1973, p. 1435; 10/4/1979, p. 401; 12/4/1979, p. 550; 17/8/1982, p. 2382; 29/8/1985, p. 646.

Questions asked without notice which are objectionable in nature are disorderly: 15/8/1963, p. 339; 18/4/1972, pp. 694 and 695.

Questions asked without notice are governed by the same rules as questions on notice: 14/4/1970, p. 3119; 5/4/1973, p. 731.

Questions without notice to a Minister representing a Minister in the Legislative Council are not permissible unless adequate notice has been given: 2/11/1982, p. 4571.

Speaker may not recognise members seeking to ask questions without notice: 6/9/1962, p. 864; 18/4/1972, p. 694.

Question time terminated by the Speaker: 29/8/1985, p. 646; 7/6/1990, p. 2110; 2/9/1991, p. 4635; 15/9/1993, p. 3987.

- (12) Private members' business - notices of motion; and
- (13) Private members' business - orders of the day.

*On days when the Assembly meets at 2.00 p.m. brief ministerial statements and questions without notice will be taken after prayers.²³

Priority for Address in Reply

59. Bills may be introduced and taken to the stage that the motion "That the bill be now read a second time" has been moved but no other business that is not of a formal or procedural nature will have priority until —

- (a) after 4 sitting days (including opening day) have been dedicated exclusively to the debate on the Address in Reply; or
- (b) immediately following a general election after 7 sitting days (including opening day) have been dedicated exclusively to the debate on the Address in Reply.²⁴

Private members' business

60. When the Address in Reply no longer has precedence private members' business will take precedence on Wednesdays between 4.00 p.m. and 7.00 p.m.

When order of business no longer has precedence

61. When under Standing or Temporary Orders an order of business under discussion no longer has precedence or the time has arrived for other business to take place, the Chair will adjourn the matter to a later stage of that day's sitting without a question put.

²³ If Orders of the Day are postponed it is not possible to return to them on the same day, unless leave is granted: 27/9/1945, p. 919; 18/8/1959, p. 1042.

Private member attempts to alter order of business: 26/11/1959, p. 3693; 7/9/1961, p. 797 (Motion agreed to); 1/8/1962, p. 109. (Debate is permitted: 24/8/1978, p. 2626; is not permitted: 30/11/1983, p. 5649).

Motion to postpone items on the Notice Paper is open to debate: 5/5/1981, p. 1491; 4/5/1982, p. 1317.

²⁴ Standing Orders suspended to enable Bills to be passed prior to adoption of Address: 11/8/1948, p. 345; 21/7/1959, p. 308; 17/11/1971, p. 67; 3/4/1979, p. 104; 8/8/1979, p. 1676; 22/8/1985, p. 264. Standing Orders suspended to enable a motion to be dealt with: 9/7/1957, p. 21.

Order of the notice paper

- 62.** (1) Notices of motion and orders of the day will be placed on the Notice Paper according to the priority set out in the order of business Standing Order 58 in the order they were given or made.
- (2) Any notices of motion or orders of the day not called on will be set down on the Notice Paper for the next sitting day with priority in each category over new notices of motion or orders of the day.
- (3) At the end of each sitting day, the Leader of the House may direct the Clerk to reorder Government business - orders of the day, on the Notice Paper, for the next sitting day.

Presentation of papers

- 63.** Papers and records may be presented in the course of related business or at any time when other business is not before the Assembly.

CHAPTER 10

PETITIONS

Contents of petitions

64. A petition will —

- (1) Be legible.
- (2) Be addressed to the Speaker and the Assembly.
- (3) State the action or remedy sought from the Assembly.
- (4) Be in English or be accompanied by a translation certified to be correct by the lodging member.
- (5) Contain at least one signature.
- (6) Contain the action or remedy sought on the top of every sheet.²⁵
- (7) Contain the names and addresses of the petitioners and their own signatures or marks, except in case of incapacity or sickness where someone else may sign on their behalf.²⁶
- (8) Not contain signatures pasted or otherwise transferred to the petition.
- (9) Be respectful and temperate in its language.
- (10) If from a corporation, be made under its common seal.²⁷

Restrictions on petitions

65. A petition will not —

- (1) Have letters, affidavits, or other documents attached to it.²⁸

²⁵ Pages not containing action or remedy ruled out of order: 5/5/1999, V. and P., p. 576

²⁶ Petition containing fictitious signatures is disorderly: 15/5/1979, p. 1378.

²⁷ Petition which is not in accordance with Standing Orders is ordered to be withdrawn: 22/8/1972, p. 2723; 22/3/1978, p. 310; 9/11/1978, p. 4774; 16/11/1978, p. 5070; 20/11/1986, V. and P., p. 203; 14/10/1987, p. 4499; 19/12/1995, V. and P., p. 608; 8/5/1996, p. 1640; 10/9/1997, V. and P., p. 331.

Petition objecting to membership of Select Committee allowed: 13/12/1984, p. 5006.

Petitions that have been faxed or photocopied and are not original are out of order: 29/9/1990, p. 5903; 19/8/1997, V. and P., p. 279; 17/8/1999, V. and P., p. 26.

²⁸ Speaker directs removal of other documents from a petition: 13/12/1984, p. 5005; 20/12/1994, V. and P., p. 508; 12/6/1996, V. and P., p. 162; 24/3/1999, V. and P., p. 450.

- (2) Be lodged by a member who has signed the petition as a petitioner.
- (3) Make an application for direct grant of public money to be paid to an individual.

Procedure for lodgement and presentation

66. The procedure for the lodging and presentation of a petition will be —

- (1) The member must write the number of signatures contained in the petition on the front sheet and sign the front sheet.²⁹
- (2) The Clerk will certify on the petition that it is in conformity with the Standing Orders.
- (3) The member presenting the petition will read the prayer, announce the subject matter of the petition and the number of signatures attached to it unless the Speaker determines otherwise.³⁰
- (4) The petition will be received unless the Assembly or the Speaker determine otherwise.
- (5) No discussion of the subject matter is allowed.³¹

Petition referred to committee

67. A petition may be referred by motion to a committee.³²

²⁹ Members should not present petitions day after day with only a few signatures on them: 26/9/1990, p. 5768.

³⁰ Speaker may require that a member does not read the full text of a Petition: 16/4/1969, p. 3144; 29/3/1979, p. 10; 1/4/1981, p. 408.

³¹ No action is possible in the House relating to a petition unless a member moves a motion: 26/9/1899, p. 142.

³² Precedent where a Petition seeking discharge of a member from a Select Committee was referred to that Select Committee: 13/12/1984, p. 5006; 5/2/1992, p. 7881.

CHAPTER 11

NOTICES OF MOTION

Giving notice

68. A notice of motion will be given by reading it aloud and delivering a signed copy to a Clerk at the Table. Members, except for Ministers, may not give more than one notice consecutively if another member has any notice to give.³³

Notice postponed or withdrawn

69. At the time for giving notice or when a notice is called upon, a notice of motion may be postponed or withdrawn by the member who gave notice.³⁴

Notice amended

70. A notice of motion may be amended —

- (1) On any day prior to the motion being proceeded with by the member reading it aloud at the usual time for giving notices and delivering a signed copy of the amended notice to a Clerk at the Table.
- (2) At the time the notice is called upon, by leave of the Assembly without a dissentient voice being given to move the motion in an amended form.³⁵

Absent member

71. A member may move, postpone, withdraw or amend a notice on behalf of another member not present in the Chamber.

³³ A suspended member may not give Notice of Motion through another member: 7/10/1986, p. 2716.

³⁴ Motion lapses because no member rises to move it: 16/4/1942, p. 3037; 23/9/1970, p.923; 24/10/1978, Notice Paper and V. and P. , 12/9/1979.

³⁵ Motion may be moved in amended form by leave: 11/8/1999, V. and P., p. 12; 7/9/1999, V. and P., p. 49; 6/4/2000, V. and P., p. 490.

No notice given after the time for giving notices has passed

72. No notice of motion will be given other than at the time for giving notices of motion except by leave of the Assembly.

Unbecoming expressions

73. If any notice contains unbecoming expressions the Speaker may direct that the notice be removed or amended.³⁶

Notice lapses

74. (1) If a notice of motion has remained on the Notice Paper for 30 sitting days without being moved the Speaker will announce it will be removed from the Notice Paper on the next sitting day. A member may require the notice given by them to be continued by written notification to the Clerk prior to it being removed. A member may renew a notice of motion only once.

(2) If a notice of motion is for disallowance in accordance with section 42 of the *Interpretation Act 1984* or any other Act, it may remain on the Notice Paper for 60 sitting days without being moved. On the final day, the Speaker will announce it will be removed from the Notice Paper on the next sitting day.

³⁶ Precedents where motions contain unbecoming expressions and —
 are altered by Speaker: 11/9/1901, p.877; 11/11/1975, p.3919;
 are altered by member at direction of Speaker: 28/10/1980, p. 2666; 22/9/1981, p. 3844;
 are discharged from the Notice Paper or withdrawn by Speaker: 20/9/1906, p. 1773; 22/2/1917,
 p. 1882; 5/9/1962, p. 845.

CHAPTER 12

QUESTIONS SEEKING INFORMATION

Questions to Ministers and members

75. Questions may be asked of —

- (1) Ministers regarding matters under the Minister's administrative responsibility;³⁷
- (2) The Leader of a party in government regarding that party's policies;
- (3) Members regarding any matter connected with the business of the Assembly for which that member has charge;³⁸

³⁷ Questions to Ministers should relate to public affairs with which they are connected, to proceedings pending in Parliament, and to matters of administration for which they are responsible, but not to matters arising from a Minister's actions as a private citizen: e.g., questions —

to a Minister who attended a public meeting in a private capacity disallowed: 7/4/1954, p. 43;

to a Premier who led a "moratorium" march against Australia's participation in the war in Vietnam disallowed: 20/7/1971, pp. 36 and 37;

to a Minister relating to events which occurred before he became a Minister disallowed: 8/8/1978, p. 2088;

concerning behaviour of directors of security companies (Assistance and Security W.A. and Assistance and Security Pty Ltd.) disallowed: 24/10/1978, pp. 4133 and p. 4134;

to a Minister referring to a court case in which he was concerned disallowed: 7/10/1980, p. 1978;

asking a Minister to advise on a method to protect shareholders against a decline in share values disallowed: 8/10/1980, p. 2093;

to a Minister about campaign donations: 1/12/1993, p. 8587;

to Minister concerning a statutory or other authority should not be asked unless the Minister has a clear and definable responsibility and power for same: 20/9/1989, V. and P., p. 100.

to a Leader of a minor party in coalition must concern those party's policies: 26/11/1974, p. 3627; 1/4/1976, p. 194; 13/4/1976, p. 486; 24/10/1978, p. 4142; 30/3/1994, p. 11175; 3/5/1995, p. 2008-9; 14/6/1995, p. 5157.

Questions seeking factual information concerning a matter on the Notice Paper are permitted: 14/4/1970, pp. 3119 and 3120; 29/4/1970, p. 3522; 7/5/1970, pp. 3783 and 3784.

The Premier cannot be questioned on advice given to the Governor: 9/11/1967; pp. 1944 and 1945; 29/11/1979, p. 5563.

A Minister should not be expected to provide information concerning legislation which does not fall within his responsibilities: 2/8/1978, p. 1989.

³⁸ Questions to private members must relate to matters connected with the business before the House: 9/8/1955, p. 26; 21/8/1962, p. 552.

- (4) A member chairing a committee regarding the administration of that committee but not so as to interfere with the operations of the committee or the substance of its inquiry; or
- (5) The Leader of the Government relating to matters of general government policy.³⁹

Questions to the Speaker

76. A question may only be asked of the Speaker on notice relating to any matter of administration, including committees, for which the Speaker is responsible.⁴⁰

Rules for questions

77. The following general rules apply to questions —

- (1) Questions should not contain —
 - (a) preambles, opinions, statements of facts or names of persons unless they are necessary to render the question intelligible, extracts from newspapers or books, or quotations; or
 - (b) argument, allegations, inference, imputation, epithets, ironical expressions, or hypothetical matter.⁴¹
- (2) Questions should not be repetitive, ask for an expression of opinion or seek legal interpretation or opinion.⁴²

³⁹ No Minister is bound to answer any question: 21/11/1973, p. 5273; 9/4/1981, p. 851.

On the Speaker's direction disorderly questions may be expunged from the Notice Paper, not printed, or amended: 2/8/1921, pp. 33 and 34; 16/8/1932, p. 25; 15/9/1971, p. 1374.

Questions must not have long preambles to the text of the questions: 30/3/1995, pp. 476 and 479.

⁴⁰ Speaker may permit a question without notice to be addressed to him, in order to determine its orderliness: 15/9/1977, p. 1411.

It is not in order to seek a ruling from the Speaker by way of a question: 28/11/1978, p. 5770; 2/9/1980, p. 838.

⁴¹ Questions which are based on supposition are not permissible: 11/4/1972, p. 510.

⁴² Questions seeking information under the control of another Government not allowed: 7/11/1969, p. 2382.

Questions concerning matters which are the responsibility of other Governments are not allowed: 8/8/1979, pp. 1734 and 1735.

Questions seeking answers in the form of a return (statistical information, etc.) are out of order. A Notice of Motion should be given: 10/8/1938, pp. 74 and 75.

Answers to be relevant

78. An answer must be relevant to the question.

Lodging questions on notice

79. The procedure for lodging questions is as follows —

- (1) Questions for the next sitting day will be handed to the Clerk at a time to be determined by the Speaker.⁴³
- (2) When notices of questions have been received, the Clerk will place them on the day's Notice Paper.
- (3) Questions that are disorderly or irregular may be altered under the Speaker's authority or may be reserved for the Speaker's consideration.⁴⁴

Answers to questions on notice

80. The procedure for answering questions is as follows —

- (1) Answers to questions will be transmitted to the Clerk who will distribute them. Answers received during a recess of the Assembly which is greater than two weeks will be published on the first working day of each month over which the Assembly is adjourned.
- (2) If no answer to a question on notice has been received one calendar month after the question was asked, the member who asked the question may rise at the end of the time for questions without notice and ask the Minister why no answer has been received, and may similarly ask again after each succeeding month during which the question remains unanswered.

⁴³ The Speaker directs a variation to the time for acceptance of questions: 12/8/1964, p. 221; 6/11/1969, p. 2284; 30/5/1972, p. 1631; 22/8/1978, p. 2472.

⁴⁴ Questions on Notice which are not in order should not be placed on the Notice Paper: Questions which are irregular, or infringe the Standing Orders, may by the Speaker's authority be amended by the Clerks, or may be reserved for the Speaker's consideration: 8/5/1990, p.352. (Questions removed from Notice Paper by Speaker: 1/12/1993, p. 8587).

Withdrawal of questions on notice

81. A member may withdraw a question asked by that member by delivering to the Clerk a signed letter requesting that a question be withdrawn.⁴⁵

Questions without notice

82. Questions without notice may be asked for a period determined by the Speaker.

Further information provided in answer to questions

82A. Immediately after question time, Ministers may give further brief, factual information in relation to a question already answered in the Assembly, either with notice or without notice, but will not debate the matter.

⁴⁵ Question on Notice, withdrawn by request of the member asking, is treated as if never in the hands of the House: 8/10/1968, p. 1519.

CHAPTER 13

DEBATE

Order to be maintained by the Speaker

83. Order will be maintained in the Assembly by the Speaker.⁴⁶

When Speaker rises or puts a question

- 84.** (1) When the Speaker stands members will sit down and be silent.
- (2) When the Speaker is putting a question, members will not move about the Chamber.

Procedure when members wish to speak

- 85.** A member who wishes to speak —
- (1) Will stand and seek the call.
- (2) When called by the Speaker, the member may speak from the member's place or the Table.⁴⁷
- (3) Will address themselves to the Chair.
- (4) If unable to stand because of illness or disability, by permission of the Speaker, may seek the call and speak while seated.

Incorporation of material into *Hansard*

86. (1) Following the request of the member speaking, the Speaker may direct the incorporation into *Hansard* of material such as statistical tables, graphs and charts, to which a member has referred in debate but which are not suitable for presentation in the ordinary course of a speech.⁴⁸

⁴⁶ The behaviour of members in the House is a matter for the Speaker, not, in the case of members of the Opposition, the Leader of the Opposition: 28/8/1979, p. 2293.

Speaker requests members not to read newspapers in their places in the Chamber: 26/9/1989, p. 2766; 28/4/1992, p. 1337; 10/11/1993, p. 6691.

Members should not bring pagers or mobile phones into the Chamber: 8/12/1993, p. 9462.

⁴⁷ Members speaking from the Table must still address the Chair and not turn their back to the Speaker: 5/5/2005.

⁴⁸ Incorporation of material into *Hansard* may not include material which could be read in the course of debate: 9/4/1981, p. 829; 14/5/1981, p. 2257; 8/9/1981, p. 3399.

- (2) By leave of the Assembly without a dissentient voice, the speech in which the second reading of a Bill is moved, may be incorporated into *Hansard* if it is substantially the same as was given in the Council.

Member may not speak twice

87. A member may not speak more than once to any question except —⁴⁹

- (1) In explanation.
- (2) In reply.
- (3) In consideration in detail stage.

Members may speak a second time to explain their words

88. By leave of the Assembly and after written notification to the Speaker, a member may speak a second time to a question to explain some material part of that member's speech, but will not introduce any new matters.

Right of reply

89. A member who has moved a motion may reply, except to an amendment. The reply of the mover of the original motion closes the debate.⁵⁰

90. (Deleted V. & P. p. 167, 1 June 2005)

The appropriate time to seek incorporation of material into Hansard is either at the time the document is being referred to or at the conclusion of the member's speech: 3/9/1980, p. 966.

⁴⁹ A member who has spoken to the main question may also speak to an amendment and a member who has spoken to an amendment may speak later to the main question: 5/8/1896, p. 273.

It is not in accordance with practice for the Speaker to take part in a second reading debate: 22/9/1938, pp. 985 and 988.

Speaker 'participates' in debate by making a statement immediately before Committee stage of a Bill: 19/3/1998, p. 932.

A member who has spoken to the main question may not rise later to move an amendment: 20/12/1932, p. 2689; 6/11/1940, pp. 1771 and 1778; 7/10/1942, p. 713.

Mover of an amendment may not again speak to main question: 10/9/1924, p. 715; 6/11/1940, p. 1771; 7/10/1942, p. 714.

⁵⁰ Member should not introduce new matter when replying to debate: 21/12/1932, p. 2767; 3/10/1956, p. 1245.

Mover of amendment has no right of reply: 31/7/1906, p. 709; 20/11/1924, p. 1919; 30/8/1967, p. 668.

The mover of an amendment is regarded as having spoken to both the original question and the amendment: 28/11/1978, p. 5689; 28/8/1979, p. 2235.

Subjudice convention

91. Subject always to the discretion of the Speaker and to the right of the Assembly to legislate on any matter, matters awaiting or under adjudication in any court of record —

- (a) in criminal matters from the time a person is charged, until sentence; and
- (b) in civil matters from the time that the case has been set down for trial or otherwise brought before the court,

may not be referred to in any motion, debate or question if it appears to the Speaker that there is a real and substantial danger of prejudice to the trial of the case.⁵¹

⁵¹ A warden's court is a court of record: 5/9/1962, p. 845.

The Industrial Commission is a court of record: 6/8/1964, p. 121; also Industrial Relations Commission: 4/4/1985, p. 1880.

A Motion on the Notice Paper dealing with a matter held to be sub judice may be —

- ordered to be discharged: 3/11/1926, p. 1878; or
- ordered to be placed at the bottom of the Notice Paper until case is finalised: 28/8/1974, p. 995; 20/8/1975; p. 2113 and p. 2133; 2/8/1978, p. 1950; 16/9/1981, p. 3687; or
- the motion not further proceeded with: 22/9/1926, p. 1073; 13/9/1950, p. 742, 5/9/1962, p. 845; 8/11/1972, p. 4924.

A Bill introduced on the subject of a Royal Commission is not disorderly: 25/11/1947, p. 2131; 10/12/1947, p. 2642. Any member may speak in debate, even though he is an Honorary Royal Commissioner: 12/10/1982, p. 3601; (Ruling that a Royal Commission is not a court of law: 25/11/1947, p. 2131).

It is disorderly to raise a sub judice matter by way of an amendment to the Address in Reply: 6/8/1964, p. 121.

In some circumstances it is possible for a limited debate to proceed on a broad matter provided reference is not made to the particular case before the court: 24/8/1971; p. 934; 2/12/1971, p. 727; 3/4/1973, p. 568 (or members of the public who are to appear in Court so that it precludes them from obtaining a fair trial: 24/10/1990, p. 6536).

Speaker permits debate to proceed, notwithstanding the existence of a relevant writ: 24/11/1981, p. 6061; 12/11/1986, p.4176.

Questions asked regarding the state of matters earlier held to be sub judice 7/10/1971, p. 1979; 19/9/1973; p. 3377; 6/8/1974, p. 285.

Speaker may withhold Tabled Papers if they deal with a sub judice matter: 28/8/1974, p. 964.

A motion to table papers dealing with a sub judice matter is disorderly: 13/2/1918, p. 386.

The reading of an affidavit concerning a sub judice matter is disorderly: 22/9/1926, p. 1073.

A Bill may be introduced covering the subject of a case before a court: 22/1/1972, p. 5553; 15/10/1975, p. 3496. (Debate on a Bill concerning a sub judice matter was restricted; 21/8/1979, p. 2001.)

Debate on resolution to disallow regulations not permitted if matter is subjudice: 1/12/1981, p. 6530.

It is disorderly in debate to presume guilt in parties awaiting trial on criminal charges: 10/11/1982, p. 5018.

Imputations and personal reflections

92. Imputations of improper motives and personal reflections on the Sovereign, the Governor, a judicial officer or members of the Assembly or the Council are disorderly other than by substantive motion.⁵²

No member to be referred to by name

93. A member will refer to other members by their title of office or by the name of their electorate.⁵³

Relevance

- 94.** (1) A member's speech must be relevant to the question under discussion.
- (2) Matters relating to public affairs may be debated at the second reading of the following bills —
- (a) the principal appropriation bill which includes recurrent expenditure;
 - (b) (i) a bill which appropriates expenditure from the Treasurer's Advance Account in relation to recurrent expenditure; or
 - (ii) a Supply Bill;
 - (c) a Loan Bill;
 - (d) any other bill where leave of the Assembly is given without a dissentient voice.⁵⁴

⁵² The substantive motion must be specific: 17/11/1988, p. 5476.

Reflections upon officers of the House are disorderly, unless by substantive motion: 27/10/1910, p. 206; 1/12/1910, p. 1984; 9/10/1930, p. 926.

Criticism of members can be made only by substantive motion, not by way of an amendment to the Address in Reply, or on a matter of urgency: 22/2/1917 p. 1888; 11/8/1938, p. 106.

Improper use of the Governor's name in debate is disorderly: 27/8/1936, p. 223; 22/8/1961, p. 445.

No member should reflect upon the Monarch or representatives of the Monarch in this State or in any other part: 22/11/1978, p. 5375.

Reflections on Legislative Council are disorderly: 8/9/1976, p. 2340.

Use of offensive words against Statute is disorderly: 25/8/1925, p. 470; 9/3/1938, p. 49; 8/9/1976, p. 2341.

⁵³ The use of a member's name in debate is disorderly: 24/7/1902, p. 182.

⁵⁴ Appropriation Bill third reading debate is limited to the budget and matters in the Estimates Committee: 22/9/1994, p. 4754.

No noise or interruption of debate

95. Members will not converse noisily or otherwise disturb the proceedings.⁵⁵

Interruptions not allowed — exceptions

96. A member may only interrupt another member to call attention to a point of order or privilege, or absence of a quorum. Upon a question of order or privilege being raised, the member with the call will sit down.⁵⁶

Repetitious or irrelevant debate

97. A member who persists in irrelevance or tedious repetition, either of the member's own arguments or of the arguments used by other members, may be directed by the Speaker to discontinue the speech.

A member directed to discontinue may require that the question "That the member be further heard", be put which will be decided without debate.

Objection to words

98. If a member objects to words used in debate — ⁵⁷

- (1) The objection must be taken immediately.
- (2) If the Speaker considers that the words are objectionable or unparliamentary, the Speaker may order the words to be withdrawn and may require an apology.
- (3) A withdrawal, and an apology must be made without explanation or qualification.⁵⁸

⁵⁵ Private conversations during debate are disorderly: 5/9/1940, p. 641.

⁵⁶ Speaker may invite opinion before giving ruling: 11/12/1908, p. 890.

Members should not use the sound reinforcement system in a manner nor should it be operated to overpower members speaking: 26/11/1993, p. 7342.

Member may rise on a point of order concerning objections to remarks made by another member: 22/12/1904, p. 2194.

⁵⁷ Member requests that words be withdrawn: 10/12/1935, p. 2386; 15/8/1962, p. 471; 15/8/1974, p. 674.

⁵⁸ If apology is requested and refused, member named: 10/10/1907, p. 86.

If withdrawal is requested and refused, member named: 23/11/1972, p. 5734; 9/9/1975, p. 2629.

Interrupted business

99. Any business which is interrupted by adjournment of the Assembly or absence of a quorum will be set down on the Notice Paper for the next sitting day for resumption at the point where it was interrupted.

Matters not open to debate or amendment

100. The following matters are not open to debate or amendment —

SOs

- 24 Adjournment of the Assembly.
- 41 Withdrawal of strangers.
- 43 Suspension of member.
- 66 Presentation of petition.
- 82 Answering of questions seeking information.
- 97 Motion “That a member be further heard”.
- 102 Extension of time of speech.
- 103 Adjournment of debate or leave granted to member to continue their speech.
- 106 “That the question be now put”.
- 148 Personal explanation.
- 149 Brief ministerial statement.
- 166 First reading of a bill from Governor or Council.
- 182 *Pro forma* amendments.

Time limits on speeches

101. A member may speak for the specified period on the following subjects -

Address in Reply and Premier’s Statement (S.O. 8 and 8A)

- Premier or one member deputed..... unspecified
- Leader of the Opposition or one member deputed unspecified
- Any other member *20 minutes
- On any amendment, each member 20 minutes

(Note: * If the member so requests during or immediately upon expiry of a speech, the time for the speech will be extended by a further 10 minutes).

Motions

Mover	60 minutes
Premier or one member deputed..... †	60 minutes
Leader of the Opposition or one member deputed ⁵⁹	#60 minutes
Any other member	*20 minutes
On any amendment, each member	20 minutes
Mover in reply	45 minutes

† If not a Government motion

If not an Opposition motion

* If the member speaking so requests during or immediately upon the expiry of a speech, the time for the speech will be extended by a further 10 minutes. This does not preclude a further extension under Standing Order 102.

Estimates Committee, adoption of report (S.O. 234)

Debate on any question and any amendment1 hour in total

Grievance debate (S.O. 146)

Each member including a Minister or a member deputed to reply.....7 minutes

Matter of public interest (S.O. 145)

Government members30 minutes in total

Opposition members.....30 minutes in total

Other members5 minutes in total

Members' statements (S.O. 147)

Member90 seconds

Maximum of 6 members.

⁵⁹ Prior to the 1987 amendments to the S.O.s the first member to speak in opposition to a substantive motion is the only member, other than the mover, who is unlimited: 5/5/1982, p.1433.

Ministerial statement (S.O. 150)

Minister	20 minutes
Leader of the Opposition or one member deputed	15 minutes
Leader of a party with at least 5 members in Opposition or one member deputed	5 minutes

Brief ministerial statement (S.O. 149)

Minister	3 minutes
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Presentation of Standing or Select Committee Reports (S.O. 279)

Chairman	20 minutes
Committee members.....	10 minutes
Other members, by leave	10 minutes

“That the bill be considered an urgent bill” (S.O. 168)

Each member.....	5 minutes
Debate.....	20 minutes in total

Referral of bill to Legislation Committee (S.O. 183)

Each member.....	5 minutes
Debate.....	20 minutes in total

Legislation Committee, adoption of report (S.O. 191)

Debate on any question and any amendment 1 hour in total

BILLS**Principal appropriation bill**

Second reading —

Moverunspecified
Leader of the Opposition or one member deputed.....	unspecified
Any other member.....	*20 minutes
Mover in reply	45 minutes

(Note: * If the member so requests during or immediately upon expiry of a speech, the time for the speech will be extended by a further 10 minutes).

Third reading —

Mover and each member 15 minutes

Mover in reply 15 minutes

Other Bills

Second reading —

Mover 60 minutes

Premier or one member deputed..... †60 minutes

Leader of the Opposition or one member deputed #60 minutes

Any other member *20 minutes

Mover in reply 45 minutes

† If not a Government bill

If not an Opposition bill

* If the member speaking so requests during or immediately upon the expiry of a speech, the time for the speech will be extended by a further 10 minutes. This does not preclude a further extension under Standing Order 102.

Third reading —

Mover and each member 30 minutes

Mover in reply 30 minutes

BILLS AND MOTIONS CONSIDERED IN DETAIL

All members — unlimited periods not exceeding 5 minutes each.

Extension of time

102. By a motion without amendment or debate, a member may be allowed to continue a speech on a bill or a motion but not other matters for a further period not exceeding 15 minutes.⁶⁰

⁶⁰ An amendment is a motion for the purposes of S.O. 102: 11/6/2003, V. & P. p. 603

Adjournment of debate

103. Debate may be adjourned —

- (1) On motion, without debate; or
- (2) By leave being given without a dissentient voice to the member then speaking to continue remarks either at a later hour of the same day or on another day.⁶¹

Member adjourning debate entitled to be heard first

104. The member upon whose motion any debate is adjourned will be entitled to be heard first on the resumption of debate. A member who is granted leave to continue remarks and who does not continue immediately on resumption of the debate cannot speak again during that debate.

Mover of motion for adjourning debate may afterwards address the Assembly

105. If a motion for the adjournment of the debate is negatived, the mover does not lose the right to speak in the debate.

Closure

106. The motion “That the question be now put” may be moved by any member who has not spoken in a debate, but not so as to interrupt a member speaking. The motion will be put immediately and without debate and if carried, the Assembly will vote immediately on the question before it. If the motion is negatived, debate is resumed.⁶²

⁶¹ Debate is adjourned if member is granted leave to continue his remarks at another time: 13/10/1948, p. 1631; 16/8/1960, pp. 404 and 443; 10/8/1961, p. 212.

Irregular adjournment motion (“until Leader of Opposition is present”) not allowed: 8/11/1962, p. 2540.

Leave to continue remarks not granted: 23/8/1949, p. 1390; 25/8/1949, p. 1496; 17/8/1960, p. 543.

⁶² No reply is available to mover of main question: 11/1/1911, p. 2893.

Closure motion agreed to on voices: 8/11/1955, p. 1631; 15/9/1959, p. 1597; 28/11/1978, p. 5698; 3/4/1979, p. 157.

No member to speak after question put

107. A member may not speak to any question after the question has been put by the Speaker and the voices in the affirmative and negative have been given.

Restrictions on further motions

108. If any of the motions —

- (1) “That the Assembly do now adjourn”;
- (2) “That the debate be adjourned”;
- (3) “That the question be now put”,

are negated, the same motion cannot be moved again within fifteen minutes.

Matter of privilege

109. A member may at any time raise a matter of privilege which will, until disposed of, suspend consideration and decision of every other question. The Speaker may —

- (1) Determine the matter;
- (2) Defer the matter and either continue or adjourn the business under consideration; or

- (3) If the Speaker considers that there is some substance in the matter and it has been raised at the earliest opportunity, give priority to a motion without notice.⁶³

Point of order

110. A member may at any time raise a point of order which will, until disposed of, suspend the consideration and decision of every other question. The Speaker may defer the decision and may adjourn the business under consideration.⁶⁴

Standing while speaking to a point of order during division

111. During a division a member will stand when speaking to a point of order.

Dissent from Speaker's ruling

112. A motion of dissent from a Speaker's ruling —

- (1) Must be moved immediately after the ruling; and

⁶³ Inaccurate or offensive statements in the press are raised as a matter of privilege: 8/3/1892, p. 768; 23/5/1900, p. 58; 18/1/1911, p. 3093; 19/1/1911, p. 3161; 10/9/1925, p. 821; 30/9/1925, p. 1095; 2/6/1931, p. 3197; 8/9/1948, p. 908; 28/7/1959, p. 485; 7/9/1963, p. 2531; 13/11/1963, p. 2740; 8/9/1964, p. 780; 4/11/1970, p. 1826; 5/11/1970, p. 1902.

It is for the House to take action in a matter of privilege: 29/8/1957, p. 1132; 20/4/1972, p. 865; 4/5/1978, p. 1463.

Notice of a motion not necessary on a question of privilege: 23/5/1900, p. 64; 13/10/1982, p. 3743.

House insists on its right to decline to give member leave to attend court while House was in Session: 9/10/1948, p. 2210.

Member summoned by court to produce documents used in the House and member's claim of privilege was upheld by the House: 19/10/1948, p. 1735; 26/10/1948, p. 1870.

Members summoned while House is sitting to appear before Royal Commission is a contempt of the House: 11/6/1991, V. & P. p. 119.

An allegation that a member might be physically prevented from carrying out his duties could be a matter of privilege: 16/10/1980, p. 2321.

Offering to fight a member could be a matter of privilege: 7/11/1985, p. 3954.

Threatening a member in respect of statements in the House could be a matter of privilege: 7/11/1985, p. 3954.

Code of Conduct for Members of the Legislative Assembly: 28/8/2003, V. & P. p. 776.

⁶⁴ It is not in order to seek a ruling from the Speaker by way of a question: 28/11/1978, p. 5770; 2/9/1980, p. 838.

It is not competent for the Speaker to rule as to the legality of Bills; a Court must make such a decision: 11/10/1932, p. 1071; 9/11/1948, p. 2224.

Proper place for Speaker's ruling is in the House: 29/10/1936, p. 1476.

- (2) Takes priority until determined or otherwise dealt with by the Assembly.

Quarrels not permitted

113. The Speaker and the Assembly will interfere to prevent the prosecution of any quarrel between members arising out of debates or proceedings in the Assembly.

Responses from persons adversely referred to in the Assembly

114. (1) Where a submission is made in writing to the Speaker by a person or corporation who has been referred to in the Assembly by name, or in such a way as to be readily identified —

- (a) claiming that the person or corporation has been adversely affected in reputation or in respect of dealings or associations with others, or injured in occupation, trade, office or financial credit, or that the person's privacy has been unreasonably invaded, by reason of that reference to the person or corporation; and
- (b) requesting that the person be able to incorporate an appropriate response in *Hansard*,

and the Speaker is satisfied —

- (c) that the subject of the submission is not so obviously trivial or the submission so frivolous, vexatious or offensive in character as to make it inappropriate that it be considered by the Procedure and Privileges Committee ("the committee"); and
- (d) that it is practicable for the committee to consider the submission under this Standing Order,

the Speaker will refer the submission to that committee.

- (2) The committee may decide not to consider a submission referred to it under this Standing Order if the committee considers that the subject of the submission is not sufficiently serious or the submission is frivolous, vexatious or offensive in character, and such a decision will be reported to the Assembly.
- (3) If the committee decides to consider a submission under this Standing Order, the committee may confer with the person who

made the submission and any member who referred in the Assembly to that person or corporation.

- (4) In considering a submission under this Standing Order, the committee will meet in private session.
- (5) The committee will not publish a submission referred to it under this Standing Order or its proceedings in relation to such a submission, but may present minutes of its proceedings and all or part of such submission to the Assembly.
- (6) In considering a submission under this Standing Order and reporting to the Assembly the committee will not consider or judge the truth of any statements made in the Assembly or the submission.
- (7) In its report to the Assembly on a submission under this Standing Order, the committee may make either of the following recommendations —
 - (a) that no further action be taken by the committee or the Assembly in relation to the submission; or
 - (b) that a response by the person who made the submission, in terms specified in the report and agreed to by the person or corporation and the committee, be incorporated in *Hansard*,

and will not make any other recommendations.

- (8) A document presented to the Assembly under paragraph (5) or (7) —
 - (a) in the case of a response by a person or corporation who made a submission, will be succinct and strictly relevant to the questions in issue and will not contain anything offensive in character; and
 - (b) will not contain any matter the publication of which would have the effect of —
 - (i) unreasonably adversely affecting or injuring a person or corporation, or unreasonably invading a person's privacy, in the manner referred to in paragraph (1); or
 - (ii) unreasonably adding to or aggravating any such adverse effect, injury or invasion of privacy suffered by a person.

- (9) A corporation making a submission under this Standing Order is required to make it under its common seal.

CHAPTER 14

MOTIONS, QUESTIONS AND VOTES

No motion without previous notice

115. No member will move a motion unless notice was given at a previous sitting of the Assembly and entered on the Notice Paper. Prior notice is not needed to move — ⁶⁵

- (1) Dissent from Speaker's ruling (S.O. 112);
- (2) Closure (S.O. 106);
- (3) That any resolution of the Assembly be communicated by message to the Council;
- (4) Condolence motions (S.O. 117);
- (5) Motion of privilege suddenly arising (S.O. 109);
- (6) Motion of a laudatory, valedictory, congratulatory or thanks nature (S.O. 117);
- (7) Ancillary motions relating to committee membership (S.O. 249);
- (8) Printing of committee reports (S.O. 279);
- (9) Adoption of Procedure and Privileges Committee reports referring to persons adversely referred to in the Assembly (S.O. 114);
- (10) Adjournment of the Assembly (S.O. 24);
- (11) Adjournment of debate (S.O. 103);
- (12) Address in Reply (S.O. 6);⁶⁶
- (13) Privilege Bill (S.O. 5(6));
- (14) Discharge of Order of the Day (S.O. 144);
- (15) Variation to the Order of Business (S.O. 58);
- (16) Suspension of Standing or Temporary Orders (S.O. 3);

⁶⁵ Bill introduced although notice had been inadvertently left out of the Notice Paper: 1/10/1980, p. 1792.

⁶⁶ Address in Reply moved without notice at special sitting to mark 150th anniversary of the Council: 8/2/1982, p. 6617.

- (17) Division of a complicated question (S.O. 123);
- (18) Pecuniary interest of member voting in division (S.O. 128);
- (19) Ancillary motions relating to tabling of papers (S.O. 159);
- (20) Bill declared urgent (S.O. 168);
- (21) Referral of bill to a committee (S.O. 171);
- (22) Referral to Legislation Committee (S.O. 171, 183); or
- (23) Time for consideration of committee report on a bill (S.O. 172).

Motions not called on

116. Motions on the Notice Paper which have not been called on by the time the Assembly adjourns will be set down on the Notice Paper for the next sitting day.

Precedence of motions

117. At any other time after prayers precedence will be given to any of the following —

- (1) Dissent from Speaker's ruling (S.O. 112);
- (2) Closure (S.O. 106);
- (3) Condolence motions (S.O. 117);
- (4) Motion of privilege suddenly arising (S.O. 109); or
- (5) Motions of a valedictory, laudatory, congratulatory or thanks nature.

No seconding

118. No motion, except for Standing Orders 6 and 9, needs to be seconded.

Restriction on withdrawal of motions

119. A motion is in possession of the Assembly once it has been moved and cannot then be withdrawn unless leave is given without a dissentient voice.

Motions withdrawn, again moved

120. A motion that has been withdrawn by leave without a dissentient voice may be moved again.

Speaker proposes question

121. After a motion has been moved, the Speaker will propose to the Assembly the question to be voted on in regard to the motion.

Request for question to be stated

122. A member may require the question or the text of a motion before the Assembly to be stated by the Speaker at any time during the debate provided it does not interrupt a member speaking.

Division of a complicated question

123. The Assembly may order that a complicated question be divided.⁶⁷

Question put

124. The Speaker will put the question when no further member is seeking the call.

Question determined by the voices

125. A question being put will be resolved in the affirmative or negative by the majority of voices ‘Aye’ or ‘No’ upon which the Speaker will declare an opinion whether the ‘Ayes’ or ‘Noes’ have it, which opinion will be confirmed by the Speaker unless a division is called for immediately.

Same question not to be put

126. A question will not be proposed which is the same as any question which has been resolved in the affirmative or negative during the same year commencing 1 January.⁶⁸

⁶⁷ Complicated question is divided: 11/11/1982, p. 5166; 7/5/1992, V. and P., p. 78; 17/3/1998, V. and P., p. 545

⁶⁸ Question ruled to be the same as one previously decided and therefore disorderly: 15/1/1904, p. 3211; 11/12/1923, p. 1962; 26/11/1941, p. 2175; 26/9/1951, p. 916; 22/9/1959, p. 1793; 29/9/1959, p. 1809; 14/9/1960, p. 1153; 18/8/1960, p. 571; 16/9/1981, p. 3687.

Question ruled as not being substantially the same: 30/9/1949, p. 2799; 28/10/1959, p. 2547; 23/8/1960, p. 639; 8/4/1998, V. and P., p. 609.

A Bill which has been withdrawn by leave may be again introduced without infringing the “same question” rule: 1/11/1894, p. 1236; 3/12/1912, p. 4105.

It is in order to re-insert a previously deleted clause when a Bill is re-committed: 24/11/1953, p. 1970; 12/11/1959, p. 3117.

A Bill which becomes an Act can be amended in the same Session: 30/9/1959, p. 1876; 17/10/1979, p. 3717. (See also Interpretation Act, s.44)

Rescission

127. A vote of the Assembly may be rescinded.⁶⁹

Pecuniary interest

- 128.** (1) No member will be entitled to vote in any division upon a question in which that member has a pecuniary interest.
- (2) The vote of a member may not be challenged except on a motion moved immediately after the division is completed, and the vote of a member determined to be so interested will be disallowed.

If a Bill is defeated another Bill may be introduced dealing with the same subject provided it is in modified form and not substantially the same as the first Bill: 11/12/1912, p. 4476; 13/12/1912, p. 4706; 25/11/1915, p. 2854.

Motion for a Select Committee was ruled out of order as containing the same subject as was previously before the House: 1/11/1944, p. 1480; 16/9/1981, p. 3689.

A second continuance Bill on the same subject was ruled in order: 23/6/1949, p. 196; 26/7/1949, p. 700.

⁶⁹ Rescission of a vote: 22/6/1949, V. and P. p. 343; 5/11/1958, p. 1974.

Rescission of a vote and thereby restoring a Bill to Notice Paper: 5/11/1958, p. 1976; 22/9/1983, p. 2373.

Annulment of vote where a mistake has occurred: 19/11/1957, p. 3233; 3/8/1954, p. 824.

S.O. 127, to the extent necessary, overrides S.O. 126: 22/9/1983, p. 2401.

CHAPTER 15

AMENDMENTS

Forms of amendment

129. After a question has been proposed by the Speaker, it may be amended, unless otherwise provided for in these Standing Orders, by —

- (a) deleting words;
- (b) deleting words in order to substitute other words; or
- (c) inserting or adding words,

but an amendment may not be a direct negative.⁷⁰

Amendments to be written and signed

130. Amendments must be in writing and signed by the mover.

Form of question

131. (1) When an amendment is to delete words, the Speaker will put the question, “That the words to be deleted, be deleted.”.⁷¹

⁷⁰ Amendment which is of the same effect as one previously disposed of cannot be accepted: 18/11/1910, p. 1616.

Amendment which is not commonsense or is frivolous cannot be accepted: 27/8/1912, p. 1309; 27/7/1971, p. 269.

Amendment admissible where there is a distinction between its terms and those of the original Motion: 10/2/1915, p. 1434.

No notice of an amendment is necessary: 10/2/1915, p. 1417.

It is not necessary to provide copies of an amendment to members generally: 14/4/1981, p. 912.

Amendment admissible if proposing an alternative proposition either in whole or in part: 10/2/1915, p. 1417.

Speaker does not decide on whether or not an amendment is unconstitutional: 20/12/1932, p. 2672.

An amendment may not contain reflections on a member: 11/8/1938, p. 106.

A member cannot amend his own Motion - except by leave: 22/8/1894, p. 296; 9/11/1904, p. 1136; 28/5/1931, p. 3170; 2/12/1971, p. 727.

The Clerk may be directed to make grammatical corrections to an amendment: 22/8/1985, p. 310.

⁷¹ Amendment to an amendment not allowed where intention is to delete all words proposed to be inserted — the proposed words would have to be defeated first: 30/11/1976, p. 4778.

- (2) When an amendment is to insert or add words, the Speaker will put the question, “That the words to be inserted (or “added”) be “inserted” or “added.”.
- (3) When an amendment is to delete words and substitute other words, the Speaker will put the question, “That the words to be deleted, be deleted”, which if resolved in the negative will dispose of the amendment, but if agreed to, another question will be put, “That the words to be inserted (or “added”) be “inserted” or “added”.⁷²

No amendment to words already agreed to

132. No amendment will be proposed — ⁷³

- (a) in any part of a question if a later part either has been amended, or has had an amendment moved to it, unless the proposed amendment has been withdrawn by leave of the Assembly without a dissentient voice; or
- (b) to any words which the Assembly has resolved will stand part of a question except to add other words to it.

Proposed amendment withdrawn

133. A proposed amendment may be withdrawn by leave of the Assembly without a dissentient voice.

Amendment to amendment

134. An amendment may be moved to a proposed amendment as if that proposed amendment was the original question.

Question, as amended, put

135. When amendments have been made, the original question, as amended, will be proposed.⁷⁴

⁷² When moving to strike out words it is not essential to disclose words to be inserted in lieu: 9/7/1957, p. 41.

Speaker may direct that an amendment may be moved only in such a manner that it does not unreasonably reduce the possibility for other amendments: 6/9/1978, p. 2824.

In Committee (consideration in detail) the Chairman (Speaker) recommends a course of action which avoids one member being precluded from moving an amendment by the manner in which another amendment is moved: 28/8/1979, p. 2235.

⁷³ An amendment may not deal with words already agreed to: 2/10/1901, p. 1275; 16/11/1944, p. 1801; 30/8/1967, p. 674; 10/9/1980, p. 1260.

Amendments proposed but not made

136. When amendments have been proposed but not agreed to, the original question will again be proposed.

⁷⁴ Speaker may refuse to put amended Motion if it does not make sense; 24/10/1934, p. 947.

CHAPTER 16

DIVISIONS

Calling a division

- 137.** (1) A member may call for a division after the Speaker has announced an opinion on the voices as to whether the ‘Ayes’ or ‘Noes’ have it, but not after the Speaker confirms that opinion to the Assembly.
- (2) A member who calls for a division will not leave the House and will vote with those who, in the opinion of the Speaker, were in the minority.⁷⁵
- (3) Where the Speaker forms the view that an absolute majority may be required, the Speaker will advise the House accordingly and require a division of the Assembly.

Member may cancel call for division

138. If a member accidentally calls for a division, the call for a division may be cancelled if the member brings it to the attention of the Speaker prior to the completion of the ringing of the bells. The division will then be called off by the Speaker who will again announce an opinion on the voices.

Procedure for division

- 139.** When a division has been called for —⁷⁶
- (1) Strangers will withdraw from the Chamber.
- (2) The Speaker will order the division bells to be rung for two minutes.
- (3) Where possible, members will sit in the seats allotted to members.

⁷⁵ Members other than member calling for division, may vote with either side irrespective of his vote on the voices: 20/10/1904, p. 843. (Ruling to the contrary: 21/8/1924, p. 486.).

A point of order on the call for the division is decided by the person occupying the Chair at that time: 31/10/1933, p. 1565; 27/10/1942, p. 1028.

⁷⁶ A point of order is not entertained after the Tellers have been appointed: 6/11/1963, p. 2509; 12/5/1981, p. 1967.

- (4) After the two minutes have expired, the Speaker will order the doors to be locked and no member will enter or leave the Assembly until after the division.
- (5) The Speaker will state the question and direct the 'Ayes' to pass to the right of the Chair and the 'Noes' to the left.⁷⁷
- (6) The Speaker will appoint at least one Teller for each side.⁷⁸
- (7) No member will cross from one side to the other after the Speaker has appointed the Tellers.
- (8) After counting the votes the Tellers will sign their respective list, and the Speaker will declare the result of the division.⁷⁹

Error in tally

140. If there is confusion or error in the numbers reported, unless they can be corrected, the Speaker will conduct another division.

Speaker's casting vote

141. In the event of an equality of votes, the Speaker may give a casting vote.

⁷⁷ A member who is incapacitated from crossing the chamber may indicate his vote from his seat: 16/9/1964, p. 973; 6/10/1964, p. 1194; 15/10/1964, p. 1614.

⁷⁸ Where a Teller declines to act, the Speaker may count those voting: 12/1/1911, pp. 2946 and 2974; 12/5/1981, p. 1968.

Appointment of more than one Teller when Speaker considers it necessary: 5/8/1980, p. 47; 28/11/1980, p. 4368.

⁷⁹ Business resumes after a division when, in the opinion of the Chair, sufficient members are in their places: 31/10/1974, p. 2886.

CHAPTER 17

ORDERS OF THE DAY

Order of the day defined

142. An order of the day is a bill or other matter which the Assembly has ordered to be taken into consideration on a particular day.

Orders of the day to be read

143. The Clerk will read the order of the day without any question being put when each order comes before the Assembly.

Order discharged

144. When an order of the day has been read the Assembly may order that it be discharged. The subject of a discharged order may be reintroduced.⁸⁰

Order of the Day lapses

- 144A.** (1) If an Order of the Day on the Notice Paper has not been debated for more than twelve calendar months it will be removed from the Notice Paper and on the next sitting day the Speaker will announce its removal from the Notice Paper.
- (2) A bill removed from the Notice Paper under this Standing Order may be restored by motion to the point it reached prior to its removal.

Matter of public interest

- 145.** (1) Consideration of a matter of public interest will be taken in the order determined by Standing Order 58, and only one matter may be discussed in any sitting week.
- (2) A member proposing to the Speaker that a matter of public interest be submitted to the Assembly for discussion will

⁸⁰ Discharge of Order of the Day: 5/10/1966, p. 1100; 20/9/1977, p. 1503; 31/10/1979, p. 4204; 4/8/1981, p. 2367.

present to the Speaker by 12 noon on the day a written statement of the matter proposed to be discussed.

- (3) If the Speaker determines it is in order, the Speaker will read it to the Assembly. The proposed discussion must be supported by at least five members, including the proposer, rising in their places. The Speaker will then call upon the member proposing the matter to speak.
- (4) If more than one matter is presented for the same day, priority will be given to the matter which, in the Speaker's opinion, is the most urgent and important, and no other proposed matter will be read to the Assembly on that day.⁸¹
- (5) A member may move a motion under this Standing Order notwithstanding that no notice has been given other than in accordance with paragraph (2).⁸²
- (6) Debate will not extend for more than one hour and five minutes in total.

Grievances

146. At a time determined by the Speaker on each Thursday when the Address in Reply no longer has priority, the Speaker will call for grievances. Four members may speak on grievances and no member may speak more than once. A Minister or a member deputed will have the right to reply to each of the grievances.⁸³

Members' statements

147. Once in each sitting week, at a time decided by the Speaker, the Speaker will call for statements by Members, and up to six members, other than a Minister, may make a statement not exceeding 90 seconds each.

⁸¹ Method used to determine priority when two or more MPI's are presented to the Speaker: 28/5/1992, p. 2891.

⁸² MPI's cannot be moved by anyone other than the person who has submitted it to the Speaker: 22/10/1992, p. 5856.

⁸³ If Minister does not reply during that particular debate he may not reply at a later Grievance debate: 27/8/1968, p. 667.

Personal explanation

148. When there is no business before the Chair and with the consent of the Speaker, a member may explain a matter of a personal nature. A personal explanation will not be debated.⁸⁴

Brief ministerial statements

149. A Minister may make a statement, not exceeding three minutes, before the House proceeds to business on the Notice Paper and no debate shall take place on the statement.

Ministerial statement

- 150.** (1) By leave of the Assembly without a dissentient voice and so as not to interrupt any other business, a Minister may make a statement for a maximum of 20 minutes.
- (2) A reply may be made immediately following the Ministerial statement or at some other time that day by —
- (a) the Leader of the Opposition, or a member deputed, for a maximum of 15 minutes; and
 - (b) the Leader of a party with at least five members in Opposition, or a member deputed, for a maximum of five minutes.

⁸⁴ Member is entitled to make a personal explanation to correct any misimpression, but may not make a reply or raise a new matter: 10/8/1926, p. 168; 25/10/1944, p. 1333; 25/10/1956, p. 1642.

A personal explanation should be given when a particular matter arises and not afterwards: 18/8/1898, p. 1059; 11/7/1901, p. 372. (Later practice is to allow explanation to be made at commencement of the day's business: 7/8/1968, p. 268; 17/5/1973, p. 1917).

Member must confine himself to the matter of his personal explanation: 17/7/1906, p. 467.

CHAPTER 18

PAPERS AND RECORDS

Tabled papers

- 151.** (1) Papers, including records in any form, may be laid upon the Table of the House by the Speaker, or a Minister, and in the case of reports from committees, by the Chairman or a member authorised by the committee.⁸⁵
- (2) Papers may be presented in the Assembly or may instead be delivered to the Clerk who will read each sitting day, a list of papers so delivered.

Orders for papers and records

152. Papers and records in any form may be ordered to be produced to the Assembly and the Clerk will communicate the order accordingly.

Papers from Governor

153. (1) When the royal prerogative is concerned in any paper or record required by the Assembly, an address will be presented to the Governor requesting that the paper be laid before the Assembly.

⁸⁵ It is a question of privilege if papers ordered by the House are incomplete: 19/10/1904, p. 829.

Notice required for Motion for private member to table papers: 1/10/1912, p. 2077. (See also opinion that such a Motion is not in order: 23/9/1970, pp. 923 and 924.).

Motion for tabling papers relating to sub-judice matter not in order: 13/2/1918, p. 386.

Court judgements not usually tabled: 7/10/1969, p. 1279. (Tabling of judgement of Court of Disputed Returns: 8/11/1977, p. 3151.).

Private letters and papers need not be tabled: 26/7/1905, p. 409; 31/8/1932, p. 301; 22/9/1932, pp. 775 and 778; 13/8/1974, pp. 536 and 537.

Documents quoted in debate by private members are not tabled. They may be placed on the Table for the information of members but are not formally tabled papers: 23/9/1970, pp. 923 and 924; 13/8/1974, p. 508; 21/9/1977, p. 1588.

Speaker may refuse to allow certain objects to be placed on the Table for information of members: 6/11/1979, p. 4378.

Speaker has authority to withhold papers from public: 24/8/1967, p. 591; 28/8/1974, p. 964.

Withdrawal of tabled document and replacement: 10/10/1973, p. 3846; 22/3/1984, p. 6473; motion 16/10/1973, p. 3984; (by leave) 3/5/1978, p. 1277.

- (2) A motion for the production of correspondence addressed to the Governor or emanating from the Governor will be in the form of an address.⁸⁶

Papers are public and may be inspected and copied

154. All papers tabled in the Assembly will be considered public unless otherwise ordered by the Speaker. Papers may be inspected at the offices of the Assembly and copies of or extracts from the papers may be made where the form of the record makes that practical.⁸⁷

Publication of papers

155. A list of papers which have been tabled will be published in the Votes and Proceedings.

Alteration of papers

156. Tabled papers and documents will only be altered or added to with the approval of the Speaker who will then inform the Assembly.

Tabling of documents cited in debate

157. A Minister who has quoted from an official document will table that document if requested by any other member either during, or immediately after the conclusion of the remarks which include the quotation.⁸⁸

158. (This standing order intentionally left blank)

Printing of papers

159. Immediately following tabling of a paper, a motion may be moved that it be printed or that consideration of the paper be made an order of the day for a future day.

⁸⁶ Motion for tabling papers held by Governor: 25/10/1972, p. 4384.

⁸⁷ Speaker has authority to withhold papers from public: 24/8/1967, p. 591; 28/8/1974, p. 964.

⁸⁸ An "official document" does not include a Cabinet document: 17/4/2002, p. 9672.

CHAPTER 19

THE SOVEREIGN AND THE GOVERNOR

Messages

160. A message from the Governor will be reported by the Speaker and the Assembly may consider it forthwith or order that its consideration be made an order of the day for a future day.

Address to Sovereign or Governor

161. An address to the Sovereign will be forwarded to the Governor for presentation. An address to the Governor will be presented by the Speaker.

CHAPTER 20

BILLS

BILLS INITIATED IN ASSEMBLY

Initiation of bill

- 162.** (1) Every bill (unless sent from the Council) will be initiated by the member presenting a copy of the bill to the Clerk, and moving, “That the bill be now read a first time.”⁸⁹
- (2) Every bill will be accompanied by an explanatory memorandum.⁹⁰

Clauses to come within title

163. No clause will be included in any bill that does not come within its title. If any clause is altered after the bill is introduced the title will be altered accordingly.

Irregular bill to be withdrawn

164. Every bill not prepared according to the Standing Orders of the Assembly, will be ordered to be withdrawn.

Title only read

165. On every order for the reading of a bill, the title only will be read.

First reading of some bills without debate

166. When any bill is brought from the Governor or Council, the first reading will be decided without debate.

⁸⁹ Bill introduced although notice had been inadvertently left out of the Notice Paper: 1/10/1980, p. 1792.

⁹⁰ Financial bills — see s46 of the Constitution Acts Amendment Act 1899

SECOND READING

Second reading moved immediately

167. After the first reading, provided printed copies of the bill are available, the second reading may be moved immediately.⁹¹

Second reading debate adjournment

168. (1) After a member has moved, “That this bill be now read a second time” and had an opportunity to speak to the motion, the debate will be adjourned. If the bill has originated in the Legislative Assembly, the debate will not be resumed until at least the same day three calendar weeks later.

(2) If the Assembly agrees to a motion without notice by or on behalf of the member with carriage of the bill “That the bill be considered an urgent bill”, the second reading can proceed forthwith. Debate on that motion will not exceed 20 minutes and no member may speak on it for more than five minutes.⁹²

Cognate debate

169. Where two or more bills are complementary to each other the debate on the second reading on all bills may, by leave of the Assembly without a dissentient voice, take place on the bill declared by the Minister or member in charge to be the principal bill. The question for the second reading of the remaining complementary bills will be put without further debate in each case.

Reasoned amendments to second reading

170. Amendments may be moved to the motion for a second reading if they are strictly relevant to the bill, or the question may be negatived.⁹³

⁹¹ If the Motion “That the second reading be made an Order of the Day for the next Sitting of the House” is defeated, the Bill is lost: 14/12/1932, p. 2442.

⁹² Debate should be on general principles of the Bill. It is not in order to discuss clauses: 28/8/1924, p. 551; 11/11/1930, p. 1670; 30/10/1968, p. 2343.

Debate must be confined to the subject matter of the Bill: 15/1/1904, p. 3204; 28/5/1931, p. 3159; 12/10/1972, p. 4004.

⁹³ Certain amendments may be moved to second reading question to defeat Bill: 3/12/1903, p. 2472; 5/11/1963, p. 2381; 9/11/1978, p. 4775.

Amendments may be moved to second reading question to delay Bill for a particular reason —

Referral to committee

- 171.** (1) At any time after the second reading and before the third reading stage has been moved, a motion without notice “That this bill be referred to a standing (or select) committee” may be moved or the bill may be referred without notice to a legislation committee.
- (2) No motion referring a bill to a committee may be moved after a motion for the third reading of a bill has been moved.

Bill reported by a standing or select committee

172. When a bill has been referred to a standing or select committee and reported, a time will be fixed on a motion without notice by the member in charge of the bill for the consideration in detail of the bill as reported.⁹⁴

173. (Deleted V. & P. p. 130, 17 October 2002)

CONSIDERATION IN DETAIL

Consideration in detail

174. After the second reading the Assembly will forthwith consider the bill in detail unless —

- (a) the bill has been referred to a committee;
- (b) the bill has had amendments considered *pro forma*; or
- (c) the Assembly grants leave without a dissentient voice to proceed forthwith to the third reading of the bill.

Order in considering bill

175. (1) The following order will be observed in considering a bill in detail —

(N.B. — “Reasoned amendment”): 15/10/1947, p. 1263; 8/5/1996, V. and P., p. 102; 9/4/1997, V. and P. p. 82; 13/10/1999, V. and P., p. 160.

There is no provision at the second reading for the Bill to be laid aside: 10/12/1948, p. 3474; 5/11/1963, pp. 2381 and 2394.

Motion to refer Bill to Select Committee may not be in general terms, but should refer specifically to the Bill: 15/8/1978, p. 2274; 14/8/1979, p. 1815.

⁹⁴ If the House declines to deal with the Committee's report on a Bill, the Bill is lost: 17/12/1937, p. 2876.

- (a) clauses as printed and new clauses, in their numerical order;
- (b) schedules as printed and new schedules, in their numerical order;
- (c) postponed clauses (not having been specially postponed until after certain other clauses);
- (d) preamble;
- (e) long title,

and a question will be proposed for each, “That it stand as printed.”.

- (2) If a clause is amended, the question will be put, “That the clause, as amended, be agreed to.”.

Clauses and amendments moved *en bloc*

176. Any number of —

- (a) clauses and schedules; or
- (b) amendments in any one clause,

may be put as one question if leave of the Assembly is given without a dissentient voice.

Admissible amendments

177. (1) Any amendment may be moved during consideration in detail and to any part of a bill, provided it is within the subject matter of the bill or pursuant to a motion on notice to extend the scope of the bill.

- (2) If any amendment made does not come within the title of the bill, the title will be amended, on motion.⁹⁵

⁹⁵ There is no limit to the number of amendments any member may move to a clause in Committee: 28/8/1979, p. 2235.

The Chairman recommends a course of action which avoids one member being precluded from moving an amendment by the manner in which another amendment is moved: 28/8/1979, p. 2235.

Short title of Bill —

Debate on Clause 1 to be confined to the short title: 29/5/1984, p. 8635; 2/6/1999, V. and P., p. 634;

Short title cannot be altered except in accordance with the Bill: 11/1/1911, p. 2898;

Short title amended: 11/10/1979, p. 3542;

Short title is corrected: 14/11/1974, p. 3148; 29/4/1981, p. 1292.

If the schedule to a Bill is a signed agreement the schedule cannot be amended: 14/10/1952, p. 1319; 21/10/1952, p. 1453; 2/10/1968, p. 1406;

Withdrawal of amendment

178. An amendment may be withdrawn by leave of the Assembly given without a dissentient voice.

Relevancy of debate

179. Debate will be confined to the clause or amendment before the Assembly and no general debate will take place on any clause.

Clause may be postponed

180. A clause, or a clause which has been amended, may be postponed.⁹⁶

Reconsideration

181. A clause which has been passed or negated may only be dealt with again on reconsideration of the bill in detail.⁹⁷

- but clauses of the Bill may be amended: 2/10/1968, p. 1406;
- errors may be corrected: 21/10/1952, p. 1453; 11/11/1970, p. 2079; 10/9/1974, p. 1326;
- House may direct a specific procedure in Committee: 7/10/1969, p. 1317;
- question on schedule may be divided: 14/11/1972, p. 5143, 2/5/1979, p. 995; and
- time limit on schedule where question is divided: 7/10/1969, p. 1317.

It is desirable, but not necessary, that amendments be placed on the Notice Paper: 26/8/1902, p. 717; 10/11/1904, p. 1173; 20/9/1960, p. 1227.

Amendments which have been proposed may, by leave, be withdrawn: 16/1/1902, p. 2310; 9/10/1947, p. 1131.

Amendment not in order if it is substantially the same as one previously defeated: 21/12/1932, p. 2760;

- or if it is a direct negative to one previously accepted: 29/11/1934, p. 1671;
- or if it attempts to delete words which the Committee has already decided shall not be deleted: 10/9/1980, p. 1260;
- or if it is not relevant to the subject matter of the Bill: 9/9/1925, pp. 797 and 798; 14/11/1944, p. 1705; 13/12/1951, p. 1619; 6/12/1956, p. 3062; 11/10/1977, p. 2026; 26/10/1977, p. 2697; 28/9/1982, pp. 3233 and 3234;
- or if it involves appropriation of revenue and is introduced by a private member: 7/10/1924, p. 1179; 26/10/1944, p. 1386; 11/12/1945, p. 2694; (Precedents where amendments were ruled to be in order on the grounds that the appropriations were recommended in a Message expressed in general terms: 24/8/1948, p. 571; 5/12/1950, p. 2551; 24/10/1950, p. 1393; 5/11/1969, p. 2190; 9/11/1982, p. 4870);
- or if it proposes to delete a clause (the member should vote against the clause): 18/10/1906, p. 2387;

though the deleting of a clause may render the remainder of the Bill to be of no effect, it is still in order. The clause could be re-inserted upon recommittal: 12/11/1959, p. 3092.

Title corrected by direction of the Chairman: 14/11/1974, p. 3149.

Proposed amendments must be relevant to the subject matter of the Bill: 2/5/1972, p. 1145.

⁹⁶ Postponement of a partly considered clause: 10/9/1981, p. 3534.

***Pro forma* amendments**

- 182.** (1) A bill may have specified amendments made to it *pro forma* only if the amendments proposed to be made are printed on the Notice Paper. A motion for *pro forma* amendment will be in the form “That the amendments (specified) be made”, and will be put without amendment or debate.
- (2) If the *pro forma* motion is negatived, the bill may proceed in the usual way. If the *pro forma* motion is agreed to, a subsequent day shall be fixed for consideration of the bill in detail and the bill in the meantime will be reprinted in the amended form.

LEGISLATION COMMITTEES

Referral

183. At any time after the second reading and before the third reading stage the Assembly may, on motion by the Leader of the House or a member on his behalf, resolve that a bill or a series of related bills be referred to a legislation committee which may consist of between five and 11 members, excluding the person chairing the committee. Debate on that motion will not exceed 20 minutes in total and no member may speak on it for more than five minutes.

Membership

184. The Leader of the Opposition or a member on his behalf will nominate up to five non-Government members to serve on the committee and the Leader of the House or a member on his behalf will nominate members, including the responsible Minister or Parliamentary Secretary, to complete the membership of the

⁹⁷ Amendments to clause already passed can only be made upon recommittal (reconsideration): 13/2/1902, p. 3003; 23/11/1910, p. 1726.

Clauses which have been deleted may be re-inserted upon recommittal (reconsideration): 18/9/1924, p. 874; 24/11/1953, p. 1972; 12/11/1959, p. 3118.

Bill may be recommitted (reconsidered) as often as the House thinks fit: 18/9/1924, p. 874.

Recommittal (reconsideration) order can specify certain clauses or new clauses for consideration: 28/9/1899, p. 1477.

Where recommittal (reconsideration) is without limitation the whole Bill is open for amendment, including new clauses: 28/9/1899, p. 1477.

committee. The interests of independent members will be taken into account by the Leader of the House and the Leader of the Opposition when making nominations to the committee.

Quorum

184A. The quorum of a legislation committee will be -

- (a) three members; or
- (b) such higher number as is one third of the committee's membership but if that is not a whole number, the next highest whole number.

Voting and proxies

185. Each committee member will have a deliberative vote only. A committee member may nominate another member as a proxy for speaking and voting in the committee, but any such change will not take effect until notified in writing to the Clerk to the Committee and the proxy will be cancelled immediately upon the committee member resuming a seat at the committee. The Leader of the House and the Leader of the Opposition may each nominate another member of the House who may appoint a proxy by written notification to the Clerk to the Committee.

Other members may participate

186. Members of the Assembly who are not members of the committee may participate in the proceedings of the committee, but will not vote, move any motion, or be counted for the purpose of a quorum.

Advisers

187. Advisers who are present at a legislation committee to assist Ministers will not directly answer questions or otherwise address the committee except with the approval of and in the presence of a Minister or Parliamentary Secretary.

Procedure

188. Meetings of a legislation committee will be open to the public. A legislation committee will consider the bill in the way specified by Standing Orders 175 to 182, during which time the member or

Minister with carriage of the bill or a Minister or Parliamentary Secretary acting on behalf of the Minister will be present. Any amendments that have been published on the Notice Paper, or if the Assembly is not sitting have been given in writing to the Clerk to the Committee, will be considered by the committee if those amendments are published or given to the Clerk to the Committee as the case may be prior to consideration in detail stage of the clause of the bill to which the amendments relate.

Chairing, sitting and reporting

189. Each legislation committee will be chaired by the Deputy Speaker or an Acting Speaker and has power to sit during the sittings and adjournment of the Assembly and to report from time to time.

Report time

190. Unless a specific reporting time is determined by the Assembly, a legislation committee will finally report to the Assembly no later than the first sitting day that occurs after 3 weeks following the appointment of the committee. The committee report will be presented in the Assembly by the Deputy Speaker or an Acting Speaker.

Adoption of report

- 191.** (1) On presentation of the report, its adoption may be moved, or the bill as reported may be committed to consideration in detail stage, or the report may be adopted and the bill be committed to consideration in detail stage for consideration of certain parts or clauses only. Debate on any question and any amendment thereto will not exceed one hour in total, but that will not preclude an amendment being moved and the question being put thereon.
- (2) If the report from the legislation committee is adopted unconditionally, the same procedure will apply as if it were a report from the consideration in detail stage.

Quorum or division in Assembly

192. If a quorum or division is called for in the Assembly while the legislation committee is sitting, the committee meeting will be suspended until the quorum or division has concluded and members have had an opportunity to return to the committee.

Voting

193. Voting in a division will be taken by a show of hands of those committee members present when a question is put and Tellers will not be appointed.

Rules to apply

194. For matters not specified in these Standing Orders the rules relating to consideration of a bill in detail will be used so far as they can be applied.

Certification

- 195.** (1) The Speaker will initial substantive amendments made in consideration in detail stage.
- (2) The Clerk will sign each bill at the conclusion of the consideration in detail stage to certify that it is correct.

THIRD READING

Day fixed for third reading

- 196.** (1) When a bill has been agreed to at the consideration in detail stage, the Speaker will notify the Assembly and a future day will be fixed, on motion, for the third reading. If no amendment has been made and leave of the Assembly without a dissentient voice is granted the question “That the bill be read a third time” may be moved forthwith.⁹⁸
- (2) If a bill originating in the Assembly has been amended it will be reprinted before the Clerk certifies that the bill is in accordance

⁹⁸ Objection to the granting of leave to proceed forthwith to the third reading stage must be voiced so that it is heard by the Speaker: 15/11/1979, p. 4807.

with the bill as amended during the consideration in detail stage.⁹⁹

Reconsideration in detail

197. On the order of the day for the third reading or further consideration in detail being read, the bill may be reconsidered in detail in whole or part. If reconsideration is for certain amendments only, no other part of the bill will be open to consideration, and if agreed to with amendments, a future day will be appointed for the third reading and in the meantime the bill will be again printed as amended.

Question for third reading

198. On the order of the day being read for the third reading of a bill, on motion being made, the question will be proposed “That the bill be read a third time”.¹⁰⁰

Bill passed

199. When the bill is read a third time, it is passed.

Certificate of bill having passed

200. When a bill originated in the Assembly is passed, the Clerk will certify on the bill, “That the bill originated in the Assembly and, having been passed today, is now ready for presentation to the Council for its concurrence.”.

Certificate on bill for altering Constitution

201. When the second and third readings of a bill are required by the *Constitution Act 1889* to be passed with the concurrence of an absolute majority of the whole number of the members of the Assembly, and are so passed, the Clerk will certify that fact on the bill accordingly.

⁹⁹ Suspension of Standing Orders dispenses with necessity for clean print: 4/12/1947, p. 2475; 9/12/1947, p. 2554; 17/6/1969, p. 3861.

¹⁰⁰ Third reading debate is restricted to the content of the Bill and is not as wide as the debate on the second reading: 1/10/1947, p. 1009; 17/9/1968, p. 1133; 28/4/1982, p. 147. (This includes Supply Bill: 17/4/1985, p. 2218.).

Formal amendments and clerical errors

- 202.** (1) Clerical and typographical errors may be corrected and amendments of a formal nature may be made in any part of the bill by the Clerk.¹⁰¹
- (2) The short title and citation will be amended by the Clerk to reflect the calendar year in which the bill completes its passage through both Houses.

Certificate on money bills

203. Whenever any bill for which purpose appropriations are recommended to the Assembly by the Governor, as provided in section 46 of the *Constitution Acts Amendment Act 1899* is passed by the Assembly, the Clerk will certify that fact on the bill accordingly.

Bill sent to Council

204. After a bill has passed and has been certified by the Clerk, it will be sent with a message presenting it for the concurrence of the Council.

BILLS ORIGINATING IN THE ASSEMBLY AND AMENDED BY THE COUNCIL

Amendments from Council

205. When a Bill is returned from the Council with amendments, the message will be read, and a future day will be fixed for its consideration in detail unless leave is given without a dissentient voice to consider the message on the day it is received.

How dealt with

- 206.** The amendments made by the Council will be —
- (a) agreed to either with or without amendments;
 - (b) disagreed to; or
 - (c) laid aside.

¹⁰¹ Typographical error corrected following Council Message: 16/4/1970, p. 3276.

Further proceeding after consideration of Council amendments

207. In the event of the Assembly —

- (a) agreeing to the amendments it will acquaint the Council accordingly;
- (b) amending the Council's amendments, the bill will be returned to the Council with a schedule of the amendments desiring the concurrence of the Council therein; or
- (c) disagreeing with the amendments —
 - (i) the bill may be laid aside; or
 - (ii) the bill may again be sent to the Council desiring its reconsideration.

Form of schedule of amendments to Council amendments

208. When amendments have been made by the Assembly on the amendments of the Council, a schedule of such amendments will be prepared, containing reference to each amendment of the Council which has been amended by the Assembly; and this schedule will accompany the bill, and be certified by the Clerk.

Assembly's amendments disagreed to or further amended

209. If the Council returns the bill with the Assembly's amendments on the Council's original amendments —

- (a) disagreed to and insists on its original amendments; or
- (b) agreed to subject to further amendments,

the message will be read and a day fixed for its consideration.

Council insisting on further amendments

210. On consideration of a message as received under Standing Order 209 the Assembly may —

- (a) in the case of the Council insisting on its amendments —
 - (i) agree to them;
 - (ii) lay the bill aside; or
 - (iii) request a conference;
- (b) in the case of the Council seeking further amendments —

- (i) agree to them;
- (ii) amend the further amendments; or
- (iii) lay the bill aside.

In all cases, the Assembly will acquaint the Council accordingly.

BILLS ORIGINATING IN THE COUNCIL

Council bills

211. A bill coming to the Assembly from the Council will to the necessary extent, be proceeded with as if it were a bill originating in the Assembly, but may, with leave of the Assembly without a dissentient voice, be taken immediately to the second reading stage.

Certificate when returned to the Council

212. When any such bill has been passed by the Assembly the Council will be informed that the Assembly —

- (a) agreed to the bill without amendment;
- (b) agreed to the bill subject to the amendments contained in the schedule annexed and their concurrence in such amendments is desired; or
- (c) rejected the bill.

In each case the Clerk will certify on the bill accordingly.

Council amendments to Assembly amendments

213. If the Council returns the bills with —

- (a) any of the amendments of the Assembly disagreed to; or
- (b) further amendments made to the Assembly's amendments,

the message will be read and its consideration be made an order of the day for the next sitting of the Assembly.

Amendments disagreed to or further amendments

214. On consideration of a message as received under Standing Order 213 the Assembly may —

- (a) in the event of the Council disagreeing to any of the Assembly's amendments the Assembly may —

- (i) insist or not insist on its amendments;
 - (ii) propose new amendments as alternative to its own amendments to which the Council has disagreed; or
 - (iii) lay the bill aside;
- (b) in the event of the Council amending the Assembly's amendments, the Assembly may —
- (i) agree to the amendments;
 - (ii) disagree to the amendments and insist on the Assembly's original amendments;
 - (iii) agree to the amendments with further amendments;
or
 - (iv) lay the bill aside.

In all cases, the Assembly will acquaint the Council accordingly.

Form of schedule of Assembly amendments

215. When any amendments have been made by the Assembly, the Clerk will prepare a schedule of the amendments referring to the page and line of the bill where the words are to be inserted or omitted and describing the amendments proposed and certify the schedule and attach it to the bill.

Clerk to certify at every stage of the bill

216. In whatever way the Assembly disposes of a bill returned with amendments by the Council, as previously described, the Clerk will, at every stage, certify on the bill accordingly.

AMENDMENTS PROPOSED BY THE GOVERNOR

Amendments proposed by Governor

217. Whenever the Governor will transmit by message to the Assembly any amendment which the Governor desires to be made in any bill presented for the Sovereign's assent, the amendment will

be treated and considered in the same manner as amendments proposed by the Council.¹⁰²

Such amendment, if agreed, to be forwarded to the Council

218. When the Assembly has agreed to any amendment proposed by the Governor, such amendment, together with any alterations rendered necessary to be made in the bill in consequence of such amendment, will be forwarded to the Council for its concurrence.

Consideration of such amendments received through the Council

219. Amendments by the Governor in bills originated in the Council, which have been agreed to by the Council and forwarded for the concurrence of the Assembly, will be proceeded with in the same manner as amendments made by the Council on the Assembly's amendments on bills first received from the Council.

PROROGATION

Bills lapsed due to prorogation

- 220.** (1) A bill which has lapsed because of a prorogation before it has been passed may be proceeded with in the next session from the point of interruption in the previous session of the same Parliament.
- (2) An Assembly bill in the possession of the Assembly, including consideration of Council amendments, may be restored by motion on notice.
- (3) A Council bill in the possession of the Assembly, may be restored by motion on notice after receipt of a message from the Council requesting the same.
- (4) If an Assembly bill is in possession of the Council, a message may be sent to the Council requesting that the bill be restored.
- (5) Any bill restored will be proceeded with as if its passage had not been interrupted by a prorogation.

¹⁰² Amendments conveyed in a Message from the Governor: 22/12/1911, p. 1547; 6/12/1919, p. 1985.

- (6) If the motion for restoration is not agreed to by the House in which the bill originated, the bill may be re-introduced as a new bill.

CHAPTER 21

ESTIMATES COMMITTEES

Arrangement of estimates

- 221.** (1) The Estimates for the Consolidated Fund will be listed in the following manner and order —
- (a) as one Part, the Estimates dealing with Parliament;
 - (b) as separate Parts, the Estimates of all departments administered by each individual Minister under portfolios held by the Minister at the time;
 - (c) as separate Divisions within each Part, the Estimates of each department, authority, or section of Government activity administered by the Minister under portfolios held by the Minister at the time.
- (2) Department, agency and authority information in support of the Estimates will be similarly arranged and appropriately indexed.

Bills referred to estimates committees

- 222.** (1) After the second reading of the Appropriation bill or bills which provide for the main recurrent and capital appropriations, the consideration in detail stage will be replaced by Estimates Committees A and B.
- (2) The estimates committees will examine the bills and proposed expenditure contained in the Estimates and report on proposed expenditure by the Parliament and government departments and agencies funded from the Consolidated Fund.
- (3) The estimates committees may also examine off-budget public corporations, as determined by the management committee, and ask questions regarding their budgets and operations.

Management committee

- 223.** (1) There will be a management committee which will comprise the Leader of the House, one member nominated in

writing to the Speaker by the Premier, and two members similarly nominated by the Leader of the Opposition.

- (2) Before the estimates committees first meet, the Leader of the House will present to the Assembly the report of the management committee, which report will prescribe —
 - (a) which parts of the Estimates are to be considered by each committee;
 - (b) the time allotted for consideration of each part or any division or program of the Estimates and the budgets of those agencies referred to in Standing Order 222 (2) and (3); and
 - (c) following consultation with Assembly members, which off-budget public corporations will attend estimates committees hearings.
- (3) On presentation of the report of the management committee, the Speaker will forthwith propose the question, “That the report be adopted.”, and debate may proceed for a maximum period of one hour on that question and any proposed amendments.

Estimates committees membership

224. Each estimates committee will consist of —

- (a) a Chairman;
- (b) three members appointed by the Leader of the House and three members appointed by the Leader of the Opposition; and
- (c) the Minister or Parliamentary Secretary responsible in the Assembly for the department, agency or enterprise under consideration, or another Minister acting in that capacity, or when considering the estimate for “Parliament”, the Speaker or the Deputy Speaker.

Appointment of members

225. The Leader of the House and the Leader of the Opposition will notify in writing to the Speaker their appointment of members for each part, division or program, specified in the report of the management committee.

Replacement of members

- 226.** A member may be replaced on an estimates committee by —
- (a) the member appointing another member as a replacement;
 - (b) the Leader of the House or the Leader of the Opposition appointing another member as a replacement; or
 - (c) a member deputed by the Leader of the House or the Leader of the Opposition appointing another member as a replacement,

and no change will take effect until notified in writing to the Clerk to the Committee.

Chairing of estimates committees

- 227.** (1) The Chairman of an estimates committee will be the Deputy Speaker or an Acting Speaker.
- (2) Any member of the committee may take the Chair temporarily whenever requested so to do by the Chairman of that committee.

Quorum

228. The quorum of an estimates committee will be four, excluding the Chairman, and if at any time a quorum is not present, the Chairman may suspend the proceedings of the committee until a quorum is present.

Non-committee members

229. Members of the Assembly who are not members of the committee may participate, at the discretion of the Chairman, in the proceedings of the committee, but will not vote, move any motion, or be counted for the purpose of a quorum.

Ministerial advisers

230. (1) Advisers who are present at an estimates committee to assist Ministers will not directly answer questions or otherwise address the committee except with the approval of and in the presence of a Minister or Parliamentary Secretary.

- (2) Representatives of off-budget public corporations are treated as Ministerial advisers for the purposes of this Standing Order.

Minutes of estimates committees

231. Minutes of each estimates committee will be recorded by the Clerk to the Committee, and will be signed by the Deputy Speaker or an Acting Speaker and the Clerk to the Committee.

Procedure in estimates committees

232. In each estimates committee —

- (a) the question will be proposed for each division or part thereof of the Estimates referred to that committee, “That the appropriation be recommended.”, and if there is an equality of votes on any such question, the committee will include in its report to the House, its inability to report on that division;
- (b) voting in a division will be taken by a show of hands of those members of the committee, exclusive of the Chairman, present when a question is put and tellers will not be appointed;
- (c) any question of procedure or point of order will be determined by the Chairman of the committee, subject to the ultimate decision of the Speaker; and
- (d) at the conclusion of consideration by Estimates Committee A of the Estimates referred to it or at the expiry of the time allocated to that committee, the question will be put forthwith — “That the clauses, schedules and title of the bill be agreed to.”.

Presentation of reports

233. Reports of the estimates committees will state which parts of the Estimates have been considered and whether the proposed expenditures are recommended. Failure of an estimates committee to report on any part of the Estimates within the time required by the Assembly will be deemed to be a report recommending the proposed expenditures. The time for presentation of the reports may be as determined by the Assembly.

Procedure for presentation of reports

234. The reports of the estimates committees will be presented together to the Assembly by the Deputy Speaker and may be considered forthwith, the question being proposed for each, “That the report be adopted.”. Debate on that question and any amendment thereto will not exceed one hour in total, but that will not preclude an amendment being moved and the question being put thereon. If the reports of the committees are adopted, the third reading of the bill may be moved forthwith.

CHAPTER 22

COMMUNICATION BETWEEN THE COUNCIL AND THE ASSEMBLY

Modes of communication

235. Communication with the Council may be by message, conference or by committees conferring with each other.

Messages to be signed by Speaker

236. Every message from the Assembly to the Council will be in writing, signed by the Speaker.

Messages from the Council

- 237.** (1) Every message from the Council to the Assembly will be received without delay at the Bar, and if the Assembly is not sitting, by the Clerk and be reported by the Speaker as early as is convenient.
- (2) A message containing a resolution from the Council will be read, and a future day will be fixed for its consideration unless leave is given without a dissentient voice to consider the message on the day it is received.

CHAPTER 23

CONFERENCES

Conferences requested by message

238. Conferences between the Assembly and the Council will be requested by message.

Object for conference and number of managers to be stated

239. In requesting a conference, the message from the Assembly will state —

- (a) the object for the conference; and
- (b) the names of the members proposed to be the managers for the Assembly.

Number of managers

240. At least three managers will be appointed to represent the Assembly in a conference requested by the Assembly.

Managers to equal in number those appointed by the Council

241. The number of managers appointed to represent the Assembly in a conference requested by the Council will be the same number as appointed by the Council.

Managers may be appointed by ballot

242. If a member so requests, the managers for the Assembly will be appointed by ballot, in the same manner as for a committee.

During conference, Assembly suspended

243. During a conference, the Assembly will be suspended.

Restriction on request for conference

244. No conference will be requested by the Assembly on any bill or motion which is in the possession of the Council.

House agreeing to conference to name time and place

245. When the Council requests a conference, the time and place for holding the conference will be appointed by the Assembly; and when the Assembly requests a conference, it will agree to its being held at the time and place appointed by the Council, and such agreement will be communicated by message.¹⁰³

When conference held and how conducted

246. At conferences, the managers for the Assembly will meet the managers for the Council at the time and place appointed and unless the Assembly otherwise directs, be at liberty to confer freely with them. If agreement cannot be reached on the bill or other matter referred to the conference, the Assembly managers may terminate the conference.

Proceedings to be reported in writing, signed by managers

247. When the conference has terminated, the managers for the Assembly immediately will report the results in writing signed by them to the Assembly.¹⁰⁴

¹⁰³ An alteration to the time of meeting may be requested by Message: 13/10/1948, p. 1619.

¹⁰⁴ Bill can be recommitted (reconsidered in detail) after Conference, but only those matters in the Manager's report may be dealt with: 23/12/1924, p. 2666.

CHAPTER 24

STANDING AND SELECT COMMITTEES

Number of members

248. A committee will consist of five members, unless otherwise ordered by the Assembly.

Appointment, discharge and resignation

- 249.** (1) Members will be appointed to and may be discharged from committees by motion on notice. No notice is required of a motion for appointment of members if it immediately follows a motion which has established a committee.¹⁰⁵
- (2) A member may resign from a committee by writing to the Speaker, and the resignation is effective on receipt by the Speaker.
- (3) When the Assembly is not sitting and a vacancy occurs on a committee, the Speaker may, in consultation with the Leader of the House or Leader of the Opposition as the case may require, appoint a member to fill the vacancy until an appointment can be made or confirmed by the Assembly.¹⁰⁶
- (4) The Assembly may on motion co-opt any member of the Assembly, not being a Minister, to participate for a specified inquiry, in meetings of a portfolio-related committee or the Public Accounts Committee in relation to portfolio-related matters allocated to it. That member is not a member of the committee and may not vote, move any motion or be counted for the purpose of a quorum, but in relation to that inquiry may ask questions of witnesses and participate in a deliberative meeting.

¹⁰⁵ It is competent for a Motion to be moved to delete a name from those proposed to form the Committee: 11/9/1957, p. 1449.

¹⁰⁶ A petition seeking discharge of a member from a Select Committee was referred to that Select Committee: 13/12/1984, p. 5006.

- (5) When the Assembly is not sitting, the Speaker may appoint a member as a co-opted member until the Assembly can confirm the appointment or otherwise.

Speaker to consent

250. The Speaker will not be appointed to a committee without the Speaker's consent.

Ministers ineligible

251. No Minister of the Crown will be eligible to be appointed as a member of a committee.

Membership of standing committees

252. Each member of a standing committee, while otherwise qualified, will continue as a committee member until the Assembly expires by effluxion of time or is dissolved, or until the member is discharged or resigns from the committee.

Ballot

- 253.** (1) Any member may request a ballot for the election of committee members.
- (2) When a ballot has been requested —
- (a) the bells will be rung as for a division;
 - (b) the Speaker will propose the motion that the committee consist of five members, unless otherwise ordered by the Assembly, to which amendments may be moved;
 - (c) a ballot paper will be given to each member in the Chamber;
 - (d) no nomination is required;
 - (e) each member will write the name of the electorates of those members for whom they wish to vote, not exceeding the number of members to be elected;
 - (f) the votes will be deposited in a ballot box and returned to the Clerks at the Table;
 - (g) the Speaker will nominate scrutineers and the Clerks will count the votes;

- (h) the members who receive the most votes will be declared by the Speaker to be elected;
- (i) if two or more members have an equality of votes for the last place or places on the committee, a second ballot will be held to determine that place or those places;
- (j) only those members who achieved an equality of votes for that place or those places will continue as candidates in the second ballot; and
- (k) further ballots will be conducted as necessary.

Pecuniary interest

254. A member will not participate in a committee if the member has a direct pecuniary interest in the matters being investigated by the committee unless the interest has been declared in the Assembly.

Terms of reference and report date

- 255.** (1) Whenever a standing committee receives or determines for itself a fresh or amended terms of reference, the committee will forward them to the Speaker of the Assembly, each standing and select committee of the Assembly and joint committee of the Assembly and Council. The Speaker will announce them to the Assembly at the next opportunity and arrange for them to be placed on the notice boards of the Assembly.
- (2) If no reporting date is specified in —
- (a) a motion for the establishment of a select committee; or
 - (b) terms of reference for a standing committee,
- the committee will report to the Assembly within 12 calendar months from the appointment or the date when the terms of reference is reported to the Assembly.
- (3) (a) The Assembly may vary that date; and
- (b) in relation to terms of reference set by a standing committee and where the Assembly has not set the report date, the standing committee may vary the report date as an amended terms of reference.

First meeting

256. The Clerk will call the first meeting of a committee as soon as practicable following its appointment.

Election of Chairman

257. At the first meeting of a committee, the election of a Chairman is the first item of business, after which the committee may elect a Deputy Chairman.

Deliberative vote only

258. Each member of a committee will have a deliberative vote only.

Quorum

- 259.** (1) A quorum for committees is two to take evidence and three to deliberate and pass resolutions.
- (2) Committee members using a video-conferencing facility will be counted as present for the purpose of a quorum.
- (3) If a quorum is not present within 15 minutes of the time set for a meeting, the members present may retire and the Clerk will enter their names in the minutes.
- (4) If during a committee meeting attention is drawn to the absence of a quorum, the Chairman may suspend the committee until a quorum is present or adjourn the committee to some future time.

Subcommittees

- 260.** (1) A committee may appoint a subcommittee of two or more of its members to inquire into and report to the committee upon any matter which the committee is empowered to examine, but may not take evidence unless the committee so decides in relation to each proposed witness.
- (2) At a meeting of a subcommittee, two members constitute a quorum.
- (3) The Standing Orders apply to a subcommittee in like manner as they apply to a committee.

- (4) A subcommittee will report to the committee as soon as practicable on each matter referred to that subcommittee.

Minutes

- 261.** The minutes of a committee meeting will record —
- (a) members present and apologies received; and
 - (b) the votes and proceedings of the meeting.

Time and places of sittings

262. A committee may adjourn from time to time and from place to place and may sit during a suspension or adjournment of the Assembly.

Meeting during sittings of the Assembly

263. No committee may sit while the Assembly is sitting unless agreed to by the Assembly on motion.

Persons, papers and records

264. A committee has power to send for persons, papers and records.¹⁰⁷

Witnesses

265. If resolved by the committee, the Chairman will authorise the Clerk of the Assembly to summon a witness to be examined by the committee.¹⁰⁸

Member of Parliament as witness

266. If resolved by the committee, the Chairman will write to a member of Parliament requesting the member to attend. If the member refuses to attend the committee will not take any further action, except to report the matter to the Assembly.

¹⁰⁷ Witness refuses to give evidence: 1/11/1904, p. 944 (also see pp. 1059, 1100, 1167, 1714 and 1725); 30/11/1976, pp. 4752 and 4755.

¹⁰⁸ Parliamentary Privileges Act 1891 ss. 4 and 5.

Examination of witnesses

- 267.** (1) The examination of witnesses by a committee will follow the procedural rules determined by the Speaker from time to time.
- (2) Under exceptional circumstances a procedural rule may be varied with the prior approval of the Speaker.¹⁰⁹
- (3) A video-conferencing facility may be used by a committee to examine a witness.
- (4) A video-conferencing facility will not be used by a committee to take *in camera* evidence.
- (5) If a portfolio-related committee, or the Public Accounts Committee in relation to portfolio-related matters allocated to it, is examining a witness, any member of the Assembly, not being a Minister, may attend and at the discretion of the Chairman, ask questions of the witness. That member is not a member of the committee and may not vote, move any motion, be counted for the purpose of a quorum, or be involved in any deliberative part of the committee meeting.

Recording of evidence

268. Unless otherwise ordered by the committee, a transcript will be taken of all formal evidence.

Consideration of evidence

269. Where a committee ceases to exist before it can report on a matter it has been investigating, the evidence will be available to any like committee appointed in the same or the next Parliament.

Deliberations in private

270. Committee deliberations will be conducted in closed session.

Disclosure of evidence

271. (1) Unless the Assembly or the committee otherwise orders, evidence will be taken in public and may be published immediately.

¹⁰⁹ Standing Orders suspended to permit a witness to be supplied with notes of evidence and to question witnesses: 26/10/1939, p. 1508

- (2) No member of the committee nor any other person will publish or disclose evidence not taken in public including documentary evidence received by the committee unless that evidence has been reported to the Assembly or that disclosure has been authorised, on motion, by the committee.
- (3) A committee may resolve to take evidence in closed session or *in camera*. If evidence has been taken *in camera*, it will not be published or disclosed by the committee unless the witness gives written approval.

Report

272. A committee may report upon its deliberations and present its minutes, evidence or other documents from time to time.

Draft report

273. The Chairman will prepare the draft report for consideration by the committee and it will be considered as follows —

- (a) unless previously circulated, the Chairman will read the report;
- (b) the committee may order it to be circulated and a subsequent day named for its consideration;
- (c) the report will be considered paragraph by paragraph — the question being proposed “That the paragraph as read stand part of the report.”;
- (d) a member may move amendments to a paragraph at the time it is under consideration;
- (e) after all paragraphs have been considered, the question will be proposed, “That the report (as amended) be adopted.”;
- (f) the Chairman may add a foreword.

Minority report

274. (1) A committee member may add a minority report to the report prior to its tabling if the minority report has been presented to members of the committee at a committee meeting.

(2) A reasonable opportunity for presentation of a minority report will be given by the committee to any member who indicates a wish to do so before the report is formally adopted.

Chairman to sign

275. The report will be signed by the Chairman.

Report to include statement of expenditure

276. The final or annual report of a committee will include a statement showing the actual (or estimated) costs of the operation of the committee.

Direction to Ministers to respond to recommendations

- 277.** (1) A report may include a direction that a Minister in the Assembly is required within not more than three months, or at the earliest opportunity after that time if the Assembly is adjourned or in recess, to report to the Assembly as to the action, if any, proposed to be taken by the Government with respect to the recommendations of the committee.
- (2) The Clerk will record on the Notice Paper any such direction together with the time limit for the response, and the Speaker will report to the Assembly any non-compliance with this Standing Order.

Report tabled

- 278.** (1) A report will be presented to the Assembly by the Chairman or some other member of the committee appointed for that purpose.
- (2) Unless the committee resolves otherwise, relevant formal evidence taken by the committee will be tabled with the report and it may also be accompanied by minutes of proceedings and other documents.
- (3) If the committee so requests, the Clerk will take such action as is necessary and appropriate to publish the report.
- (4) If for any reason the Assembly is not sitting for a period in excess of two weeks, a report may be forwarded to the Clerk and on receipt by the Clerk it is deemed to be laid upon the Table of the Assembly.
- (5) The Clerk will advise the Assembly of the receipt of any such report at the next sitting of the Assembly.

Discussion on presentation of report

279. On presentation of a report under Standing Order 278 (1) or (5), the Chairman may speak for 20 minutes and committee members may speak for 10 minutes each. No other member may speak unless leave of the Assembly is given without a dissentient voice.¹¹⁰

Committee lists

280. Lists of committee members will be placed on a notice board near the Chamber.

Conference with Council committee

281. Each committee will have power to confer with a similar committee of the Council considering similar matters.

¹¹⁰ Co-opted Members may speak for ten minutes: 4/12/2003, V. & P. p. 1030

CHAPTER 25

SESSIONAL COMMITTEES

Parliamentary Services Committee

- 282.** (1) A Parliamentary Services Committee will be appointed at the beginning of each session to advise the Speaker on matters dealing with *Hansard*, Library, Catering and Building Management in the Parliament.
- (2) The committee will have power to meet while the Assembly is not sitting, to adjourn from time to time and to confer with a similar committee of the Council.
- (3) Membership of the committee will consist of the Speaker and five other members as the Assembly appoints.
- (4) Standing Orders 249, 251, 252, 253, 254, 257, 258, 259, 260 and 261 will apply to the committee.

CHAPTER 26

STANDING COMMITTEES

General provisions of standing and select committees to apply

283. The general provisions for standing and select committees will apply to each standing committee.

PROCEDURE AND PRIVILEGES COMMITTEE

284. (1) A Procedure and Privileges Committee will be appointed at the beginning of each Parliament to —

- (a) examine and report on the procedures of the Assembly; and
- (b) examine and report on issues of privilege; and
- (c) wherever necessary, confer with a similar committee of the Council.

(2) Membership of the committee will consist of the Speaker and four other members as the Assembly appoints.

(3) Standing Order 278 will apply except that where possible any report of the committee will be presented by the Deputy Speaker.

(4) When consideration of a report from the committee is set down as an order of the day it will be considered using the consideration in detail procedure.

PUBLIC ACCOUNTS COMMITTEE

Establishment

285. At the commencement of every Parliament the Assembly will appoint a Public Accounts Committee to inquire into and report to the Assembly on any proposal, matter or thing it considers necessary, connected with the receipt and expenditure of public moneys, including moneys allocated under the annual Appropriation bills and Loan Fund.

Powers of committee

286. The Committee may —

- (1) Examine the financial affairs and accounts of government agencies of the State which includes any statutory board, commission, authority, committee, or trust established or appointed pursuant to any rule, regulation, by-law, order, order in Council, proclamation, ministerial direction or any other like means.
- (2) Inquire into and report to the Assembly on any question which —
 - (a) it deems necessary to investigate;
 - (b) (Deleted V. & P. p. 225, 18 June 2008)
 - (c) is referred to it by a Minister; or
 - (d) is referred to it by the Auditor General.
- (3) Consider any papers on public expenditure presented to the Assembly and such of the expenditure as it sees fit to examine.
- (4) Consider whether the objectives of public expenditure are being achieved, or may be achieved more economically.
- (5) The Committee will investigate any matter which is referred to it by resolution of the Legislative Assembly.

PORTFOLIO-RELATED STANDING COMMITTEES

Appointment and functions

- 287.** (1) At the commencement of every Parliament the Assembly will appoint three portfolio-related standing committees, namely —
- (a) Community Development and Justice;
 - (b) Education and Health;
 - (c) Economics and Industry.

- (2) The functions of each committee are to review and report to the Assembly on —
- (a) the outcomes and administration of the departments within the committee's portfolio responsibilities;
 - (b) annual reports of government departments laid on the Table of the House;
 - (c) the adequacy of legislation and regulations within its jurisdiction; and
 - (d) any matters referred to it by the Assembly including a bill, motion, petition, vote or expenditure, other financial matter, report or paper.
- (3) At the commencement of each Parliament and as often thereafter as the Speaker considers necessary, the Speaker will determine and table a schedule showing the portfolio responsibilities for each committee. Annual reports of government departments and authorities tabled in the Assembly will stand referred to the relevant committee for any inquiry the committee may make.

JOINT STANDING COMMITTEE ON THE CORRUPTION AND CRIME COMMISSION

Appointment

288. At the commencement of every Parliament, a Joint Standing Committee on the Corruption and Crime Commission will be appointed by resolution of the Assembly and forwarded to the Council for its concurrence.

Functions

289. It is the function of the Joint Standing Committee to —

- (a) monitor and report to Parliament on the exercise of the functions of the Corruption and Crime Commission and the Parliamentary Inspector of the Corruption and Crime Commission;

- (b) inquire into, and report to Parliament on the means by which corruption prevention practices may be enhanced within the public sector; and
- (c) carry out any other functions conferred on the Committee under the *Corruption, Crime and Misconduct Act 2003*.

Membership

290. The Joint Standing Committee will consist of four members, of whom —

- (a) two will be members of the Assembly; and
- (b) two will be members of the Council.

Reports

291. A report of the Joint Standing Committee will be presented to the Assembly and the Council by members of the Joint Standing Committee nominated by it for that purpose.

Certain Standing Orders to apply

292. Without limiting the effect of anything contained in Standing Orders 288 to 291, the Standing Orders of the Assembly relating to standing and select committees will be followed as far as they can be applied.

293. (This standing order intentionally left blank)

294. (Deleted V. & P. p. 1135, 30 March 2004)

295. (Deleted V. & P. p. 1135, 30 March 2004)

JOINT STANDING COMMITTEE ON DELEGATED LEGISLATION

Appointment

296. At the commencement of every Parliament, a Standing Committee on Delegated Legislation will be appointed by the Assembly on receipt of a message from the Council for the appointment of a Joint Standing Committee.

Certain Standing Orders of the Assembly and Council to apply

297. Except to the extent that they impinge upon the functioning of the Committee, Standing Orders applicable to Committees of the Legislative Council will apply to the Committee's proceedings. Assembly Standing Orders 249, 252, 254, 262, 263 and 264 will also apply to the Assembly members of the Joint Standing Committee.

298. (Deleted V. & P. p. 130, 17 October 2002)

299. (Deleted V. & P. p. 130, 17 October 2002)

300. (Deleted V. & P. p. 130, 17 October 2002)

301. (Deleted V. & P. p. 130, 17 October 2002)

302. (Deleted V. & P. p. 130, 17 October 2002)

303. (Deleted V. & P. p. 130, 17 October 2002)

CHAPTER 27

WITNESSES BEFORE THE ASSEMBLY

Information regarding improper conduct of member

304. If a committee receives information regarding improper conduct of a member of the Assembly, the committee will report the matter to the Assembly and not proceed any further.

Request for Council member or officer to attend

305. If the Assembly or a committee wishes to examine a member or officer of the Council, a message will be sent requesting the Council to grant leave for the member or officer to be examined on the matters stated in the message.¹¹¹

Council request for Assembly member or officer to attend

306. If the Council or one of its committees wishes to examine a member or officer of the Assembly, the Assembly may —

- (a) give leave for the member to attend if the member thinks fit; and
- (b) order an officer to attend.

Witness in prison

307. If a witness is in prison, the Assembly may order that the Speaker issue a warrant to the keeper of the prison to bring the witness in safe custody to be examined.

Witnesses protected

308. Any witnesses examined by the Assembly or a committee are entitled to the protection of the Assembly in respect of their having given evidence and anything that may be said in their evidence.

¹¹¹ Amendment to Motion in order when it requires a Message to be sent to Council seeking leave for a Council Minister to appear before Bar of the Assembly: 20/4/1982, p. 795.
Council requested to permit its members to attend: 24/9/1929, p. 851; 25/10/1944, p. 1332.

Examined at the Bar

309. Unless the Assembly otherwise orders, a witness will be examined by the Assembly or in consideration in detail stage, at the Bar with the Bar kept closed.

Questions to witness

310. (1) A witness appearing before the Assembly will be examined by members putting their questions through the Speaker.

(2) A witness giving evidence before the Assembly on a bill may be questioned directly by members.

Objection to question

311. If any question is objected to or other matters arise, the witness will withdraw while the Assembly considers the matter.

Member examined in place

312. A member will be examined in the member's place.

Officers not to give evidence without leave

313. No person employed or contracted to assist the Assembly or a committee will give evidence in respect of any proceedings of the Assembly or committee without the leave of the Assembly.

Disclosure of the Identity of Journalists' Informants

314. If the Assembly is considering whether to require a journalist to disclose an informant's identity it shall have regard to the public interest of having a free press when it does so.



**JOINT STANDING RULES AND ORDERS
OF THE
LEGISLATIVE COUNCIL
AND
LEGISLATIVE ASSEMBLY**

Adopted by the Legislative Assembly 2nd February, 1891, approved by the Governor 5th February, 1891, and reprinted with amendments to June, 1985

REFERENCES

Page

Bills—Authentication and Disposal 121

Clerk of the Parliaments—Duties as to Bills 122

Election of a Senator to the Federal Parliament 124

JOINT STANDING RULES AND
ORDERS
OF THE
LEGISLATIVE COUNCIL
AND LEGISLATIVE ASSEMBLY¹

1. Deleted V. and P. p.677, 6 May 1998.
2. Deleted V. and P. p.677, 6 May 1998.

BILLS

Bills fair printed when passed.

3. Every Bill shall be fair printed immediately after it shall have been passed in the House in which it originated, and the Clerk of the House in which the Bill shall have passed shall certify the passing thereof on such fair print, together with the day upon which the Bill did pass.

Bills printed on vellum.

4. When such Bill shall have passed both Houses of the Legislature, it shall be fair printed by the Government Printer, who shall furnish three fair prints thereof on vellum or other suitable material to the Clerk of the Parliaments.

Bills to be authenticated.

5. Such three fair prints of each Bill shall be duly authenticated by the Clerk of the Parliaments.

Bills presented to Governor by Clerk of Parliaments.

6. The three fair prints of all Bills, except the Appropriation Bill, shall, when passed, be presented to the Governor, for Her Majesty's assent by the Clerk of the Parliaments.

Disposal of Bills.

¹ Amendments to Joint Standing Orders were dealt with: 30/9/1969, p. 1083.

7. When the Governor shall have assented in the name of Her Majesty to any Bill, one of the fair prints thereof, on vellum, or other suitable material, shall be deposited by the Clerk of the Parliaments in the Registry of the Supreme Court, another shall be delivered to the Private Secretary of His Excellency the Governor for transmission to Her Majesty's Principal Secretary of State for the Colonies, and the third shall be registered and retained in the office of the Colonial Secretary.

Title to set forth objects of Bill.

8. The Title of every Bill shall succinctly set forth general objects thereof.

Numbering of Acts.

9. All public Acts assented to on behalf of Her Majesty, and all public Bills reserved for the signification of Her Majesty's pleasure, shall be numbered by the Clerk of the Parliaments immediately before the Title, and shall have the date of such assent or reservation following the words "assented to" or "reserved" (as the case may be) immediately after the Title, commencing a new series of numbers in each calendar year.

Clerk of Parliaments.

10. The Clerk of the Legislative Council shall be the Clerk of the Parliaments.

In case of absence of Clerk of Parliaments.

11. In the case of the unavoidable absence or illness of the Clerk of the Parliaments, the duties imposed upon him by these Rules shall be performed by the Clerk of the Legislative Assembly.

Clerical errors.

12. Upon the discovery of any clerical error in any Bills which shall have passed both Houses of Parliament, and before the same be presented to the Governor for the Royal Assent, the Clerk of the Parliaments shall report the same to the House in which the Bill originated, which House may deal with the same as with other amendments.

Interpretation.

13. In any Joint Standing Rules and Orders of the Legislative Council and Legislative Assembly, the words “in writing” or “written” shall be deemed to mean and include either written or printed, or partly written and partly printed.

JOINT STANDING RULES AND
ORDERS
OF THE
LEGISLATIVE COUNCIL
AND
LEGISLATIVE ASSEMBLY
RELATING TO THE

**ELECTION OF A SENATOR TO THE
FEDERAL PARLIAMENT**

Adopted by the Legislative Assembly,
22nd July, 1903.

Approved by the Governor,
25th July, 1903

- 1.** Whenever Parliament has been informed by Message from His Excellency the Governor that the place of a Senator for the State of Western Australia has become vacant under Section 15 of the Commonwealth of Australia Constitution Act, a Motion shall be made that the President and Speaker do fix a day and place whereon and whereat the Council and Assembly, sitting and voting together, may choose a person to hold the place of the Senator whose place has become vacant as aforesaid. Such day shall be not more than fourteen days after the date of such Motion.
- 2.** The President and Speaker shall, as soon as practicable, inform the Council and Assembly respectively of the date and place so fixed.
- 3.** At the date and place so fixed the members of the Council and Assembly shall sit together and proceed to the election of a Senator.

At such sitting the President of the Council, or, in his absence, the Speaker of the Assembly shall preside.

4. On any debate arising, the same shall be conducted according to the Standing Orders and practice of the Legislative Assembly. On all points of order the ruling of the President shall be absolute and final.

5. At such meeting the following regulations shall be observed —

- (a) A member, addressing himself to the President, shall propose a person to hold the vacant place in the Senate, and shall state that such person is willing to act if chosen.
- (b) If only one person be proposed and seconded, the President shall declare: “That _____ has been chosen to hold the vacant place in the Senate.”.
- (c) If more than one person be proposed and seconded, the person to hold the vacant place shall be chosen by ballot.
- (d) No person shall be proposed after the President has given directions to proceed with the first ballot.
- (e) When the President has directed the first ballot to proceed, each member present shall be provided with a ballot paper, certified by the Clerks of the two Houses, and shall write thereon the name of one of the persons duly proposed, and shall place the paper in the ballot box.
- (f) The President shall appoint a member of each House to be scrutineers, who, with the Clerks of the Houses, shall ascertain the number of votes for each candidate.
- (g) If any candidate shall have an absolute majority of the votes of the whole number of members voting, the President shall forthwith declare such candidate elected.
- (h) If on the first ballot no candidate shall have received an absolute majority of such votes, a second ballot shall be taken; but the name of the candidate who shall have received the fewest votes at the first ballot shall be excluded.

- (i) Until one of the candidates obtains an absolute majority of such votes, successive ballots shall be taken, and at each ballot the name of the candidate who shall have received the fewest votes at the preceding ballot shall be excluded.
- (j) If on any ballot it shall be necessary to decide between two or more candidates as to which is to be excluded from a subsequent ballot through the number of votes for such candidates being equal, a special ballot shall be taken, and the name of the candidate having the smaller number of votes at such special ballot shall be excluded from the subsequent ballot.
- (k) As soon as any candidate obtains an absolute majority of the votes of the members voting, the President shall declare such candidate to be elected, and shall forthwith sign a certificate addressed to His Excellency the Governor in the following form —

“With reference to Your Excellency's Message to Parliament enclosing copy of a notification from His Excellency the Governor-General or the Honourable the President of the Senate of the Commonwealth as the case may be, that a vacancy had happened in the representation of Western Australia in the Senate of the Commonwealth, I do myself the honour to inform you that at a Joint Sitting of the Houses of Parliament of the State of Western Australia, held at Perth on the . . . day of 19. . the members of such Houses sitting and voting together, in pursuance of Section 15 of “The Commonwealth of Australia Constitution Act”, did choose (*name in full, occupation, and address*) to hold the place vacated by _____ .”

- (l) The President shall in all cases be entitled to vote.
 - (m) The records of the proceedings and ballot papers shall be retained by the Clerk of the Parliaments of the State of Western Australia, who shall be the custodian thereof.
- 6.** After the Joint Sitting the President of the Council and Speaker of the Legislative Assembly shall inform the Council, and Assembly respectively of the result thereof, and the same shall be recorded.

SPEAKER'S PROCEDURAL RULES

COMMITTEE EVIDENCE

(Standing Order No. 267)

Part 1. Procedures for formal examination of witnesses

Unless a variation is approved by the Speaker, all committees will observe the following procedures —

Invitation to attend a committee meeting

1. A witness will be invited to attend a committee meeting to give evidence. A witness will be summonsed to appear (whether or not the witness was previously invited to appear) only where the committee has made a decision that the circumstances warrant the issue of a summons.

Production of relevant documents

2. Where a committee requires documents relevant to the committee's inquiry, the witness will be invited to produce them, and a summons that documents be produced will be made (whether or not an invitation to produce documents has previously been made) only where the committee has made a decision that the circumstances warrant the issue of a summons.

Procedure for notice of meeting

3. A witness will be given reasonable notice of a meeting at which the witness is to appear, and will be supplied with a copy of the committee's terms of reference, a statement of the matters expected to be dealt with during the witness' appearance, and an information brochure on evidence procedures. Where the committee considers it appropriate a witness will be supplied with a transcript of relevant evidence already taken.

Written submissions

4. Where appropriate, a witness will be given an opportunity to make a submission in writing before appearing to give oral evidence.

Access to documents by witness'

5. A witness will be given reasonable access to any documents that the witness has produced to a committee.

***In camera* evidence**

6. A witness will be made aware, before giving evidence, that the witness may apply for any or all of the witness' evidence to be heard *in camera*.

Restriction on publication of *in camera* evidence

7. Before giving *in camera* evidence a witness will be informed of the restriction on publication of such evidence and the potential for publication in the future.

Relevance of questions to enquiry

8. A chairman of a committee will ensure that all questions put to witnesses are relevant to the committee's inquiry. Where a member of a committee requests discussion of a ruling of the chairman on this matter, the committee will deliberate in closed session and determine whether any question which is the subject of the ruling will be permitted.

Objections to questions

9. Where a witness objects to answering any question put to the witness, the witness will be invited to state the ground upon which the objection is taken. Unless the committee determines immediately that the question should not be pressed, the committee will then consider in closed session whether it will insist upon an answer to the question, having regard to the relevance of the question to the committee's inquiry and the importance to the inquiry of the information sought by the question. If the committee determines that it requires an answer to the question, the witness will be informed of that determination and will be required to answer the question. Where a witness declines to answer a question to which a committee has required an answer, the committee may report the facts to the Assembly.

Evidence which may reflect adversely on a person or body

10. Where a committee has reason to believe that evidence about to be given may reflect adversely on a person or body, the committee will give consideration to hearing that evidence in closed session or *in camera*.

Written response to adverse evidence

11. If a person or body requests an opportunity to respond to evidence given in open session which significantly reflects adversely on that person or body, an opportunity will be given to make a written submission and if the committee thinks fit, to have access to the evidence.

Procedure for accompanying counsel

12. A witness may make application to be accompanied by counsel and to consult counsel in the course of a meeting at which the witness appears. If the application is granted, the witness will be given reasonable opportunity to consult counsel during a meeting at which the witness appears. Counsel will not address the committee.

Questions relating to matters of policy

13. An officer of a department of the State or of the Commonwealth will not be asked to give opinions on matters of policy, and will be given reasonable opportunity to refer questions asked of the officer to superior officers or to a Minister.

Corrections of errors in transcripts

14. Reasonable opportunity will be afforded to witnesses to make corrections of errors of transcription in the transcript of their evidence and to put before a committee additional material supplementary to their evidence.

Improper influence and threats

15. Where a committee has any reason to believe that any person may have been improperly influenced in respect of evidence which may be given before the committee, or may have been subjected to or threatened with any penalty or injury in respect of any evidence given, the committee shall take all reasonable steps to ascertain the

facts of the matter. Where the committee considers that the facts disclose that an attempt has been made to improperly influence a person or a person has been subject to or threatened with penalty or injury in respect of evidence which may be or has been given before the committee, the committee will report the facts and its conclusions to the Assembly.

Notification of persons adversely referred to in committee inquiries

16. If significantly adverse references are made against a person in the course of a committee inquiry, a committee will notify that person at the time the committee deems appropriate.

Time for persons adversely referred to in committee inquiries to provide a response

17. The committee will give a person a reasonable opportunity to provide a response.

Notification of public proceedings

18. A person who has been significantly adversely referred to in committee inquiries will be notified of relevant public committee proceedings in good time.

Response to draft adverse findings

19. If a person is the subject of significant adverse findings, a committee will provide a copy of the relevant draft findings and allow a person a reasonable period to respond to those findings.

Opportunity to address on proposed penalty

20. A person will be given an opportunity to address a committee either orally or in writing on any proposed penalty.

Part 2. Procedures for formal examination of witnesses when using video-conferencing

Unless a variation is approved by the Speaker, all committees will observe the following procedures when using video-conferencing to examine witnesses —

1. Video-conferencing may be used by a committee to examine a witness.

2. Committees may use video-conferencing only in exceptional circumstances; wherever possible witnesses will continue to personally appear before committees.
3. Audio only conference links will not be used for committee deliberative meetings or hearings.
4. Use of video-conferencing to take closed evidence from witnesses should only proceed once the committee is satisfied the transmission is secure and the closed evidence will not be overheard or recorded by an unauthorised person.
5. Subject to paragraph (4), the use of video-conferencing to take evidence from a witness outside of Western Australia will proceed only after appropriate warnings regarding parliamentary privilege and defamation have been provided in writing by either post, facsimile or email to the witness and the chairman is satisfied the witness has received the written warning and understood its implication for evidence about to be given.

INDEX TO THE STANDING ORDERS OF THE LEGISLATIVE ASSEMBLY

Absence —

- Clerk, 17
- Members, 34, 35-
 - leave cancelled, 35
- Speaker, 14, 15

Absolute majority, 3, 201

Acting Speakers, 16

- chair legislation committees, 189

Address —

- papers or records, from Governor, 153
- Governor, to, by Speaker, 161
- Sovereign, to, through Governor, 161

Address in Reply —

- adoption and presentation, 8
- introduction of bills during, 59
- motion for, 6
- notice not required to move, 115
- priority for, 59
- time limit on speeches, 101

Adjournment — (see also *Debate*)

- Assembly, of, 20-25
- business interrupted, 99
- date and time may be varied by Speaker, 25
- debate, of, 103
- grave disorder, in case of, 50
- notice of motion not required, 115
- order of business, when no longer has precedence, 61

Affirmation of members, 4

Allocation of seats, 36

Amendments —

- admissible amendments, 177
- amendments to, 134
- forms of, 129
- inadmissible, 100, 132
- Legislation committee, in, 188
- not to be direct negative, 129
- question proposed, form of, 131, 135, 175
- proposed but not made, 136
- of notice of motion, 70
- reasoned, to bills, 170
- reply not allowed, 89
- withdrawal of, 133, 178
- words already agreed to, not to be proposed to, 132
- written and signed by mover, 130

Apology

- objectionable words, 98

Appropriation bills — (see also *Estimates Committees*)

- debate, relevancy of, 94
- time limits on speeches, 101, 102

Arrest —

- of strangers, 52-54

Ballot —

- Assembly conference managers, 242
- Deputy Speaker, election of, 14
- Speaker, election of, 11
- standing and select committee membership, 253

Bar, 237, 309

Bells rung, 21, 139, 253

Bills — (see also *Legislation Committees, Standing and Select Committees*)

amendments, made by Council, 205-210

Assembly's amendments disagreed to or further amended,
209-210

how dealt with, 206

message read and day fixed for consideration, 205

procedure after consideration of, 207

schedule of amendments to Council amendments, 208

amendments, proposed by Governor, 217-218

how considered, 217

forwarded by Council, how considered, 219

when made, sent to Council for concurrence, 218

clauses, to come within title, 163

consideration in detail, 172-182

admissible amendments, 177

bill reported by standing or select committee, 172

certification of substantive amendments made in, 195

clause amended, how question put, 175

clauses and amendments moved *en bloc*, 176

clauses postponed, 180

Clerk signs bill at conclusion, 195

considered forthwith, exceptions, 174

debate to be relevant, 179

members may speak more than once during, 87

order in considering, 175

pro forma amendments, 182

question on, 175

reconsideration, 181

when concluded, bill cannot be referred to a committee, 172

withdrawal of amendment, 178

Council, 211-216

certification of Clerk on, 216

consideration of and certification, 212

consideration of Council's amendments to Assembly
amendments, 213-214

- incorporation of second reading speech in *Hansard*, 86
 - originating in, procedure, 211
 - schedule of Assembly amendments, 215
- Council, when passed forwarded to, 204
- debate on, relevancy, 94
- discharge of, 144
- explanatory memorandum to accompany, 162
- first reading, 162
- first reading, bills from Governor or Council, without debate, 166
- introduction of during Address in Reply, 59
- initiation, 162
- irregular, to be withdrawn, 164
- lapsed, on prorogation, procedure, 220
- Privilege, 5
- scope, to extend, 177
- second reading —
 - adjournment of debate, 168
 - before adoption of Address in Reply, 59
 - cognate debate, 169
 - moving of, 167
 - reasoned amendments, 170
 - referral to committee, 171
 - referral to committee, restriction, 171
 - resumption of debate, 168
 - urgent, bill declared, 168
- third reading —
 - amended, reprinted, 196
 - certification —
 - of bill passed, 200
 - of bill passed requiring absolute majority, 201
 - of money bills, 203
 - day fixed for, 196, 197
 - formal amendments and clerical amendments, 202
 - leave to move forthwith, 196
 - passed when read, 199
 - question for, 198
 - reconsideration, 197
- time limits for speeches, 101
- title —
 - alteration and amendment of, 163, 177

- reading of, 165
- urgent, 168
- withdrawal of, 164

Brief Ministerial statements —

- place in routine of business, 58
- when made, 58, 149
- no debate on, 149
- time limits, 101

Casting vote, 141**Certification of bill, 195****Chair —**

- acknowledged, 38
- authority of, 42

Chamber —

- admittance of Council members and strangers, 40
- arrest of strangers in and procedure, 52-54
- members not to obstruct passages or gangways, 37
- members suspended excluded from, 49

Clerk Assistant, 17**Clerk of the Assembly —**

- absence of, 17
- duties in regard to —
 - ballots, 11, 253
 - bills, 195, 196, 200-204, 208, 212, 215, 216
 - commissions, 4
 - committee documents, 29
 - committees, 256, 265, 277, 278
 - divisions, 139
 - messages, 237
 - Notice Paper, 62, 74, 277
 - orders of the day, 143
 - papers, 151-152
 - petitions, 66
 - proclamations, 4, 5
 - questions on notice, 79

- records, 28
- reports of committees, 278
- roll of members, 27
- vacancy in office of Speaker, 18
- Votes and Proceedings, 26
- witnesses, 265
- writs, 4

Closure —

- debate not allowed, 106
- motion made, 106
- notice not required, 115
- precedence, 117

Cognate debate, 169**Commissioners**, 4, 7**Committees** — (See *Standing and Select Committees*)

- evidence and unpublished documents —
 - access to, 30
 - access reported to Assembly, 32
 - custody and destruction, 29
- members, leave of absence, 35

Communication, see “*Messages*”**Communication with Council, modes of**, 235**Complicated question, division of**, 123

- notice not required to move division of, 115

Condolence motions —

- notice not required, 115
- precedence, 117

Conferences, with Council, 238-247

- Assembly suspended during conference, 243
- managers to be same number as Council managers, 241
- managers may be appointed by ballot, 242
- message to state object and names of proposed Assembly managers, 239
- number of managers, 240

proceedings reported in writing to Assembly, 247
 requested by message, 238
 restriction on request, 244
 stage of bill when Assembly may request, 210
 when held and how conducted, 246
 whoever agrees appoints time and place, by message, 245

Consideration in detail, see “*Bills*”

Consolidated Fund—see “*Estimates Committees*”

Constitution Act 1889, 4, 201

Constitution Acts Amendment Act 1899, 203

Constitution, bill altering, 201

Contempt, see also *Privilege*

member absent without leave, 34

persons guilty of may be fined and imprisoned, 55, 56

Corrections —

Division lists, 140

Papers, 156

Votes and Proceedings, 26

Custody —

committee documents, 29, 30, 31

members and strangers taken into, 52-56

Votes and Proceedings, records etc., 28

Debate —

adjournment, 103-105

Appropriation bills, 94

cognate, 169

closed by reply of mover of motion, 89

closure of, 106

conclusion of, question put, 107

documents quoted from by Ministers, tabled, 157

how members referred to in, 93

incorporation of material in *Hansard*, 86

interruption of, how dealt with, 99

interruptions not allowed, exceptions, 96

matters not open to debate or amendment, 100
 members may not speak twice, exceptions, 87
 members speaking a second time, procedure, 88
 members wishing to speak, procedure, 85
 no noise or interruption, 95
 notice not required to move adjournment of, 115
 not allowed on personal explanation, 148
 not allowed on brief ministerial statement, 149
 objection to words used in, procedure, 98
 quarrels in, 113
 relevancy, 94, 179
 repetitious or irrelevant, direction to discontinue speech, 97
 right of reply allowed, exception, 89
 Speaker maintains order, 83
Subjudice convention, limitations on debate, 91
 time for speeches —
 limits, 101
 extension of time, 101, 102

Deputy Clerk, 17

Deputy Speaker —

temporary absence of Speaker, 15
 chairs Legislation Committees, 189
 election of, 4, 14
 presents reports of —
 Legislation committees, 190
 Procedure and Privileges Committee, 284
 takes Chair when requested by Speaker, 15

Discharge of orders, 144

notice not required to move, 115

Disorderly Conduct, 42, 43, 45-49, 51

Dissent —

from Speaker's ruling, 112
 notice not required, 115
 precedence, 117

Divisions, 137-141

bells rung, 139

called accidentally, may be cancelled, 138
call for, 137-138
Council members, may remain during, 40
doors locked, 139
errors in, 140
members to be seated and remain in and vote, 139
pecuniary interest of member voting in, 128
point of order during, 111
procedure, 139
question stated, 139
quorum, want of, 22
Speaker's casting vote, 141
Speaker's opinion challenged, 137
strangers, withdrawal of, 40, 139
tellers, 139, 193

Dress of members, 39

Election —

of Speaker, 9-13
of Deputy Speaker, 14

Estimates Committees, 49, 221-234

arrangement of estimates, 221
member suspended excluded from service on, 49

Explanation, 87, 88

Explanatory memorandum, 162

Fines, 54-56

Formal Business before adoption of Address in Reply, 59

General rule for conduct of business, 1

Governor —

address to, 161
amendments to bills, proposed by, 217-219
messages from, 160
papers from, by address, 153
references to, 92
Sovereign, address to presented by, 161

speech on meeting for new session, 5

Grave disorder, 50

Grievance debate —

procedure, 146

time limits, 101

***Hansard* —**

incorporation, of material and speeches, 86

responses from persons adversely referred to, 114

Imputations, 92

***In camera* evidence or documents, 31, 32, 271**

Joint Standing Committee on Delegated Legislation, 296-297

appointment, 296

standing orders, certain, to apply, 297

Joint Standing Committee on the Corruption and Crime Commission, 288-292

appointment, 288

functions and restrictions on, 289

membership, 290

reports, 291

standing orders, certain, to apply, 292

Judicial officers, references to, 92

Lapsed bills, 220

Leave —

required for —

Assembly member to give evidence to Council, 306

Assembly officers to give evidence, 313

without a dissentient voice, required for —

clauses and amendments moved *en bloc*, 176

cognate debate, 169

consideration of message from Council returning bill with amendments, 205

discussion on presentation of committee report by non-committee member, 279

- general debate on second reading of bill, 94
- incorporation in Hansard of second reading speech of Council bill, 86
- late notice of motion, 72
- member to explain words, 88
- ministerial statement, 150
- motion to be moved in amended form, 70
- second reading of Council bill immediately, 211
- third reading of bill forthwith, 174, 196
- withdrawal of amendments, 132-133, 178
- withdrawal of motions, 119
- withdrawn motions, moved again, 120

Leave of Absence, 34, 35

Legislation Committees, 183-194

- adoption of report, procedure, 191
- advisers, 187
- amendments, 188
- chairing, 189
- Clerk to the Committee, 185, 188
- division in committee, 193
- member suspended excluded from service on, 49
- membership, 183, 184
- open to the public, 188
- participation of other members, 186
- presentation of report, 190
- procedure, 188
- referral of bill, 171, 183 —
 - notice not required to move, 115
 - time limit on debate, 101, 183
- reporting, 189, 190
- rules to apply, 194
- sitting, 189
- suspension for division or quorum in Assembly, 192
- voting and proxies, 185

Mace, 12

Matter of Public Interest —

- procedure, 145

time limits, 101
 when moved, 58, 145

Meeting Days and Times, 4, 5, 19

Members —

absence and leave of, 34, 35
 acknowledge Chair, 38
 affirmation taken by, 4
 allocation of seats, 36
 attendance at sittings and committee meetings, 33
 attendance ordered by Assembly, 51
 committee membership, 249, 252-254
 disorderly conduct, 42, 47, 48, 51
 dress of, 39
 longest serving, presides over election of Speaker, 4
 may not speak twice, exceptions, 87
 may require question or text of motion to be stated by Speaker,
 122
 meet at time and place specified in Governor's proclamation, 4, 5
 not to —
 converse noisily or disturb proceedings, 95
 move about Chamber when Speaker puts a question, 84
 obstruct passages or gangways, 37
 pass between Chair and member speaking, 38
 pass between Chair and Table, 38
 speak after question put, 107
 notices of motion, giving of, 68
 oath taken by, 4
 pecuniary interest, 128, 254
 petitions, lodgement and presentation, 65, 66
 personal explanation, 148
 references to, 92
 referred to by title or name of electorate, 93
 right of reply, 89
 Roll of kept by Clerk, 27
 speaking twice, procedure, 88
 speaking while seated, 85
 suspension of and duration, 43, 45-49
 to remain seated when speaking to point of order during a

- division, 111
- to sit down and be silent when Speaker stands, 84
- to sit down when point of order or privilege raised, 96
- wishing to speak, procedure, 85

Members' statements —

- 90 second, 101, 147

Messages —

- communication between Assembly and Council by, 115, 235
- Governor, from, 160
- from Council, how received and reported, 115, 237
- to Council, in writing and signed by Speaker, 236
- requesting conference of managers, 238, 239, 245
- requesting Council members or officers to give evidence, 305

Ministerial statements —

- reply to, 150
- time limits, 101
- when made, 150

Ministers —

- documents quoted from, 157
- ineligible for appointment to committees, unless otherwise ordered, 251
- seats, 36

Motions —

- absence, for leave of, 35
- absence of member in charge of, 71
- Address in Reply, 6
- adjournment of debate, 103
- adjournment of Assembly, 24
- ancillary relating to committee membership, 250
- bills, for, see "*Bills*"
- closure of debate, 106
- committee reports, printing of, 279
- communication of message to Council, 115
- complicated question, division of, 123
- condolence, 117
- discharge of Order of the Day, 144

dissent from Speaker's ruling, 112
matter of public interest, 145
not called on, 116
precedence of, 117
printing of papers, 159
priority for, 35
Privilege bill, 5
notices of —
 not required, when, 115
privilege, matter of, 109
referral to Legislation Committee, 183
restrictions, on further, 108
seconding, not required and exceptions, 118
Speaker puts question to be voted on, 121
substantive, when required, 92
suspension of Standing or Sessional Orders, 3
text of, member may require Speaker to state, 122
time limits, 101
urgent bill, 168
variation to Order of Business, 58
vote of thanks, 117
withdrawal of, 119
withdrawn, moved again, 120

Notice Paper —

business set down on and reordering, 62
motions not called on, set down on, 116
pro forma amendments to be printed on, 182

Notices of Motion, 58, 68-74

how given and procedure, 68
given for absent member, 71
may be amended, 70
may be postponed or withdrawn, 69
priority of setting down on Notice Paper, 62
removal from Notice Paper after certain time, 74
renewal only once, 74
time when given, 58, 72
unbecoming expressions removed or amended, 73
when not required, 115

Oath taken by members, 4

Opening of Parliament —
Proceedings on, 4-8

Order of business, 58, 61

Orders of the Day —
defined, 142
discharge of and reintroduction, 144
lapses, 144A
priority of setting down on Notice Paper, 62
read by Clerk, 143

Papers and records —
consideration of, 159
correction of, 156
delivery of, 151
Governor, from, by address, 153
list of published in Votes and Proceedings, 155
order for, 152
presentation of, 58, 63, 151
printing of, 159
public and may be inspected, exception, 154
quoted from by Ministers, tabled, 157
royal prerogative, 153

Parliament —
proceedings on opening of new, 4
proceedings for meetings of new Session, 5, 7

Parliamentary Services Committee —
appointment, functions and powers, 282
membership, 282
standing orders, certain, to apply, 282

Pecuniary interest, 128, 254

Personal explanation, 148

Personal reflections, 92

Petitions, 64-67

contents of, 64

lodgement and presentation, 66

presentation of, 58

referred to committee, 67

restrictions on, 65

Point of order, 96, 110, 111

Portfolio-related Committees

appointment and function, 287

general provisions for committees to apply, 283

Postponement of —

clauses, 175, 180

notices, 69

Practice of the House, 1

Prayers, 58

Precedence of Motions, 117

Premier's Statement, 8A, 101

Private members' business —

precedence, 60

time for, 60

Privilege bill, 5

notice not required to move, 5, 116

Privilege —

notice not required, 115

matters —

precedence to, 117

raising of, 96, 109

when Speaker does not claim, 13

Procedure and Privileges Committee —

- appointment, functions and powers, 284
- membership, 284
- reports of —
 - considered using consideration in detail stage, 284
 - Deputy Speaker presents, 284
- responses from persons adversely referred to in Assembly —
 - adoption of report, notice not required, 115
 - procedure on, 114

Proclamation calling Parliament, 4, 5***Pro forma* amendments, 174, 182****Prorogation —**

- lapsed bills, 220

Public Accounts Committee, 285-286

- establishment, 285
- powers, 286

Quarrels in debate, 113**Question Time** (see *Questions seeking information*)**Questions from the Chair —**

- complicated, division of, 123
- put —
 - amendments, form of, 131
 - when debate concluded, 107, 124
 - when motion moved, 121
- read if required, by Speaker, 122
- result determined by the voices, 125
- same as already resolved, not to again be proposed, 126
- when amended, how put, 135
- when amendments proposed but not agreed to, how put, 136

Questions on Notice —

- altering, 79
- answering, 80

lodging, 79
not answered after one calendar months, 80
Speaker, to, 76
unanswered, 80
withdrawal, 81

Questions seeking information —

asking of and restrictions, 75
further information provided, 82A
general rules, 77
relevancy, of answers, 78
Speaker, to, 76
Standing or Sessional Orders cannot be suspended during time
for, 3
time, allowed for, 82
when taken, 58

Quorum —

debate interrupted by want of, 99
members not to leave Chamber, 21
subcommittees, 260
time between calls for, 21
want of —
 Assembly, in, 20-21
 committees, in, 259
 division, in, 22
 noticed by member, 21, 96
 Speaker, action by, 20-22

Quoting from documents, 157

Reasoned amendments, 170

Rescission of vote, 127

Reconsideration of bill, 181

Records —

custody of, 28, 29
presentation of, 63

Referral of bills, 171

Relevancy of —

- answers to questions, 78
- debate, 94

Reply, right of —

- debate, in, 87, 89
- persons adversely referred to in Assembly, 114

Resolutions —

- notice not required to communicate by message to Council, 115

Responses from persons adversely referred to in Assembly, 114**Roll of members, 27****Routine of Business, 58****Same question, 126****Scope, 177****Seats of members, 36****Seconding —**

- Address in Reply, required for, 6
- motions, not required, 118
- Speaker, election of, required for, 9

Sergeant-at-Arms —

- acts on direction of Speaker, 44
- takes into custody —
 - members, 56
 - strangers, 52, 55, 56

Sessional committees, 282 (see *Parliamentary Services Committee*)**Sitting times, 19****Sovereign —**

- address to, 161
- references to, 92

Speaker —

- absence of, 15

- acknowledges honour of election as, 12
- addresses to Governor, presents, 161
- adjourns Assembly for lack of quorum, 21, 22
- allocates seats to members, 36
- announces removal of lapsed notice of motion, 74
- appoints —
 - members to vacancies on standing and select committees, 249
 - panel of Acting Speakers, 16
- approves —
 - alteration of tabled papers and documents, 156
 - variation of procedural rules for examining witnesses, 267
- casting vote, in divisions, 141
- consents to members' personal explanations, 148
- counts Assembly for quorum, 21
- declares result of question put, 125
- determines —
 - appropriate dress of members, 39
 - if matter of public interest is in order, 145
 - matters not otherwise provided for, 1
 - period allowed for questions without notice, 82
 - time for grievances, 146
 - time for lodging questions on notice, 79
 - time for members' statements, 147
 - procedural rules for examining witnesses, 267
- directs —
 - member to discontinue speech, 97
 - Sergeant-at-Arms, 44
 - taking into custody of strangers, 52
 - Votes and Proceedings to be corrected, 26
- discretion regarding matters *subjudice*, 91
- dismisses stranger taken into custody, 54
- election of and presentation to Governor, 4
- election procedures, 9-12
- exempt from appointment to a committee without consent, 250
- grave disorder, may adjourn Assembly or suspend sitting, 50
- informs Assembly of corrections to tabled papers, 156
- initials substantive amendments made in consideration in detail
 - stage, 195
- issues warrants, 56, 307
- maintains order in Assembly, 83

- may —
- admit strangers to floor of Chamber, 40
 - defer decision on point of order, 110
 - determine matter of privilege, 109
 - direct incorporation of material in *Hansard*, 86
 - direct notice of motion to be amended, 73
 - name member for disorderly conduct, 42
 - order paper not to be made public, 154
 - order words to be withdrawn, 98
 - require an apology, 98
 - suspend member until adjournment of sitting, 48
- messages to Council signed by, 236
- motion moved, puts question, 124
- nominates scrutineers for ballots, 253
- presents Address in Reply to Governor, 8
- prevents prosecution of quarrels between members, 113
- privileges —
- does not lay claim to, 13
 - lays claim to and reports to the Assembly, 4
- procedure after naming members for disorderly conduct, 43
- puts question, 107, 124
- reads question proposed, if required, 122
- refers submissions to Procedure and Privileges Committee, 114
- reports —
- Governor's speech, 5
 - messages from Council, 237
 - messages from Governor, 160
 - non-compliance of Ministers to respond to recommendations of committee reports, 277
 - requests for certain committee documents, 32
 - strangers taken into custody, 53
- takes Chair each sitting day, 20
- vacancy in office of, 18
- varies adjournment date and time, 25

Speeches —

- extension of time, 102
- time limits, 101

Standing and Select Committees, 248-281 (see also *Procedure and Privileges Committee, Public Accounts Committee, Portfolio-Related Standing Committees, Joint Standing Committee on the Corruption and Crime Commission, Joint Standing Committee on Delegated Legislation, Witnesses before the Assembly*)

- adjournment of meetings, 262
- bills may be referred to, 171
- bills reported by, considered in detail, 172
- Chairman, election of, 257
- conferences with Council committees, 235, 281
- custody of committee documents, 29
- deliberations in private, 270
- disclosure of *in camera* evidence or documents, 31
- documents, Speaker reports request for certain, 32
- examination of committee documents, 30
- evidence —
 - disclosure of, 30, 271
 - in camera*, 31, 271
 - recording of, 268
 - subcommittees may not take oral, 260
 - unreported, availability of, 269, 271
- first meeting, 256
- meetings during sittings of Assembly, 263
- members —
 - leave of absence to attend meetings, 35
 - to attend meetings, 33
- membership —
 - appointment, discharge and resignation, 249, 252
 - ballot if required, procedure, 253
 - continues on standing committees, exceptions, 252
 - list of placed on notice board, 280
 - Ministers ineligible, 251
 - notice of, when not required, 115, 249
 - number of members, 248
 - pecuniary interest disqualifies unless interest declared, 254
 - Speaker exempt without Speaker's consent, 250
 - vacancies, 249
- minutes, record of, 261
- persons, papers and records, power to send for, 264

- petitions may be referred to, 67
- power to confer with similar Council committee, 281
- quorum provisions, 259
- reports —
 - Chairman to sign, 275
 - discussion on presentation, time limits, 101, 279
 - direction to Ministers to respond may be included, 277
 - directions recorded on Notice Paper, 277
 - draft, how considered, 273
 - date set to, may be varied, 255
 - minority, opportunity to present, 274
 - presentation of, 151, 278
 - statement of expenditure to be included, 276
- reporting date, 255
- reports, 272, 279
- subcommittees, appointment and powers, 260
- Terms of reference, 255
- time and places of sittings, 262
- votes of members, deliberative only, 258
- witnesses —
 - examination of, procedure, 267
 - may be summoned, 265
 - members of Parliament as, 266
 - protection of, 308
 - Speaker determines and may vary procedural rules, 267

Standing Orders —

- practice of Parliaments operating under Westminster System, 1
- suspension of, 3
- exception, 3
- method, 3

Strangers —

- admission of, 40
- arrest, custody and discharge, 52-56
- notice taken of, 41
- withdrawal of, 40, 139

***Subjudice* convention, 91**

Suspension of —

members —

consequences, 49

duration, 45, 46

sitting, 4 —

during conference of managers, 243

standing and sessional orders, 3

when notice not required to move, 3, 115

Table, 38, 85, 151**Temporary Orders —**

adoption of and effect, 2

suspension of, 3

exception, 3

method, 3

Time —

limits —

debates and speeches, 101

extension, 102

Title of bills, see “**Bills**”**Urgent bills**, 168

notice not required to move declaration of, 115

Variation to order of business, 58

notice not required to move, 115

Vote of Assembly —

condolence, 115, 117

pecuniary interest, 128

rescission of, 127

same, 126

thanks, of, 115, 117

Vote of thanks —

notice not required, 115

precedence, 117

Votes and Proceedings, 20, 21, 26, 155, 261

error in, 26

official record of Assembly, 26

Westminster system Parliaments, rules, forms and practices referred to, 1

Withdrawal —

of amendments, 132, 133

of motions, 119

of notices, 69

of words, 98

Witnesses before the Assembly, 304-313

Assembly members or officers before Council, 306

Assembly officers not to give evidence without leave, 313

Bar, examined at, 309

charges against members, 304

Council members or officers before Assembly, 305

members, how examined, 312

objections to questions, 311

prison, if in, 307

protection of, 308

questions of, how put, 310

Writ of election, 4