

ROYAL COMMISSION

INTO WHETHER THERE HAS BEEN CORRUPT OR CRIMINAL CONDUCT BY ANY WESTERN AUSTRALIAN POLICE OFFICER

FINAL REPORT

From 1 July 2003 to 30 June 2004

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LETTER OF TRANSMITTAL

6 August 2004

Hon Dr G I Gallop BEc MA MPhil DPhil MLA PREMIER

FINAL REPORT FROM 1 JULY 2003 TO 30 JUNE 2004

In accordance with Section 65A of the Financial Administration and Audit Act 1985, I hereby submit for your information and presentation to Parliament the Final Report for the Royal Commission into Whether there has been Corrupt or Criminal Conduct by any Western Australian Police Officer for the period 1 July 2003 to 30 June 2004

The Report has been prepared in accordance with the provisions of the Financial Administration and Audit Act 1985.

ALEX RIMKUS

A/Executive Director

EXECUTIVE DIRECTOR'S REVIEW

The Government, on 11 December 2001, announced that the Hon. Geoffrey Kennedy AO QC

would conduct a Royal Commission into whether, since 1 January 1985, there had been

corrupt or criminal conduct by any Western Australian police officer.

On 12 December 2001, his Excellency the Governor of Western Australia, acting with the

advice and consent of the Executive Council formally commissioned the Royal Commission

inquiry. Under the Commission's terms of reference the Commission was to report by 31

August 2003. However, due to the complexity of some of the enquiries the Commissioner

found it necessary to request and was granted extensions, and accordingly he presented his

final report to his Excellency the Governor on 29 January 2004.

Furthermore, the Corruption and Crime Commission Amendment and Repeal Act 2003, passed by

the Parliament in December 2003, expressly provided for the continuation of the Royal

Commission until a day fixed by order of His Excellency the Governor. This extension

allowed for the smooth transition of continuing investigations of the Royal Commission to

the Corruption and Crime Commission. On 16 April 2004, His Excellency the Governor, in

accordance with section 71 of the Corruption and Crime Commission Amendment and Repeal Act

2003, published the Order in the Government Gazette fixing that date as the date that the

Police Royal Commission was to have taken to end.

Following the presentation of the Final Report in January the Commission commenced an

orderly wind up of its affairs. This included the arranging for the transfer of the

Commission's public property and all of its records to the Corruption and Crime

Commission.

Without the enthusiastic assistance of all Commission staff it would not have been possible

for the Commission to complete its formidable workload so successfully. I would therefore

like to take this opportunity to personally express my sincere thanks and appreciation to all

Commission staff for their dedicated efforts. Their commitment and professionalism goes

without question and resulted in a report that has been accepted by the Government and has

already seen a number of its recommendations being implemented.

ALEX RIMKUS

Executive Director

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ADMINISTRATIVE ARRANGEMENTS

Traditionally, the financial resources required by a Royal Commission are provided by way of an appropriation to the Department of the Premier and Cabinet as an "administered" item under the heading "Amounts provided for Administered Grants, Subsidies and Transfer Payments".

The general practice being for the Department of the Premier and Cabinet to administer the appropriation and provide administrative support by way of a bureau service arrangement to the Royal Commission. The bureau services provided included: accounts payment services, personnel and payroll processing, asset control, procurement assistance and the provision of budgeting and reporting services on the resource requirements of the Royal Commission.

For the Police Royal Commission, due to the confidential nature of its operations and the perceived risk of it's investigations being compromised, it was considered that the Police Royal Commission needed to be given a greater degree of independence than previous Royal Commissions and in this regard it was deemed that the bureau service offered by the Department of the Premier and Cabinet would not be appropriate.

Accordingly, for these reasons, the Police Royal Commission was established, on 21 January 2002, as a separate sub-department through the appointment of the Executive Director of the Police Royal Commission as an accountable officer under section 52(4) of the Financial Administration and Audit Act 1985. As such the Police Royal Commission became a separate reporting entity (sub department), with its own budget and responsible to the Premier for the purposes of all relevant legislation. Moreover, the Accountable Officer for the Police Royal Commission became responsible and accountable for the financial administration of the Commission through its Minister (the Premier) to the Parliament.

For the purposes of employing and managing staff a general delegation of the Director General's (Department of the Premier and Cabinet) "employing authority" powers under the Public Sector Management Act 1984 was made to the Executive Director of the Commission. While not a CEO the Executive Director, as the Accountable Officer, was required to prepare all relevant reports for tabling in Parliament in accordance with relevant statutory reporting requirements.

"OUR CORPORATE OBJECTIVES"

OUR MISSION

To inquire into and report on whether there has been since 1 January 1985 corrupt or criminal conduct by any Western Australian police officer.

OUR DESIRED OUTCOME

Increased public confidence in the Western Australian police service.

OUTPUT

Reporting on whether there has been since 1 January 1985 corrupt or criminal conduct by any Western Australian police officer and recommending necessary or desirable statutory or procedural changes for investigating and dealing with, preventing or exposing corrupt or criminal conduct by any Western Australian police officer.

RELATIONSHIP OF OUTCOMES AND OUTPUTS TO GOVERNMENT STRATEGIC OBJECTIVES

The following table demonstrates the linkage between the most appropriate Government strategic objective and the agency level desired outcome and output.

Government Strategic Objective	Desired Outcome	Output
Honest, accountable and inclusive government	Increased public confidence in the Western Australian police service.	Reporting on whether there has been since 1 January 1985 corrupt or criminal conduct by any Western Australian police officer and recommending necessary or desirable statutory or procedural changes for investigating and dealing with, preventing or exposing corrupt or criminal conduct by any Western Australian police officer.

Contification	of Performance	Indicators
Cerrification	or Performance	indicators

6 August 2004

Hon. PREMIER

CERTIFICATION OF PERFORMANCE INDICATORS

Section 62(1)(b) of the Financial Administration and Audit Act 1985 requires the Royal Commission into Whether there has been Corrupt or Criminal Conduct by any Western Australian Police Officer prepare performance indicators in accordance with the provisions of Treasurer's Instruction 904. Section 63 of the Act requires these indicators to be submitted to the Office of the Auditor General.

The Royal Commission is limited in the extent it is able to report on its performance and in this regard the Treasurer, in appointing the "Reporting Officer" pursuant to section 65A of the Financial Administration and Audit Act to prepare the Royal Commission's final report, has deemed that performance indicators need not be included in the final report.

ALEX RIMKUS

REPORTING OFFICER

"OUR PERFORMANCE"

As a Commission of inquiry, appointed for a limited duration, to obtain information and to report on its findings as well as make recommendations, it was considered that the reporting on the Commission's performance in terms of quality and quantity was not appropriate. An exemption was therefore granted from the requirement to include performance indicators in the Commission's final report.

Notwithstanding the exemption the following briefly reflects the Commission's overall performance.

The Royal Commission's operations began in December 2001 with a small complement of staff who researched and commenced planning for the Commission's operational and logistical requirements. A formal opening hearing was held on 28 March 2002 with public hearings commencing on 27 June 2002 and continuing until 1 September 2003. The Commissioner delivered his interim report to His Excellency the Governor on 20 December 2002 and he presented his final report to the Governor on 29 January 2004.

The Commission's performance in terms of its costs, for the reporting period, were as follows:

Budgetary Provision 2003 – 2004	Funding Carried Forward 2002 - 2003	Total Funding 2003 - 2004	Actual Expenditure 2003 – 2004	Variance
\$2.8 million	\$4.233 million	\$7.033 million	\$6.7 million	\$0.3 million

The variance between the Budgetary Provision and Actual Expenditure for the reporting period primarily reflects the fact that the Commission was originally planned to end on the 31 August 2003 but was extended. The Governor extended the Commission twice, firstly to the 30 November 2003 and then to 31 January 2004. In addition, Section 71 of the *Corruption and Crime Commission Amendment and Repeal Act* 2003 extended the existence of the Police Royal Commission to 16 April 2004. This date was fixed by order of his Excellency the Governor published in the Government Gazette. Following this gazettal the orderly wind up of the Royal Commission's financial affairs occurred.

In total, the Royal Commission received appropriated funds of \$27.9 million of which \$27.7 million was expended and \$225,000 was repaid to the Consolidated Fund. Moreover, as part of the wind up of the Royal Commission assets costing some \$6.075 million were transferred

to the Corruption and Crime Commission at no cost to the Corruption and Crime Commission.

"OUR PEOPLE"

ORGANIZATIONAL STRUCTURE AND STAFFING:

The organizational structure of the Commission was unique, and recognized the administrative arrangements that were in place for the Royal Commission, with the Commissioner responsible for delivering his report to the Governor while the Executive Director responsible and accountable, through the Minister (the Premier), to the Parliament for the financial administration of the Commission.

KEY PERSONNEL:

COMMISSIONER, GEOFFREY KENNEDY AO QC.

Was the Senior Puisne judge of the Supreme Court of Western Australia when he retired in 2001 after 20 years service on the bench.

Commissioner Kennedy previously chaired the Royal Commission into the Commercial Activities of the Government of Western Australia and Other Matters in 1991 – 1992.

Born and raised in Western Australia, he studied law at the University of Western Australia then at Oxford University as the 1955 Western Australian Rhodes Scholar.

Commissioner Kennedy practised law in Perth after returning from the UK and was appointed a Queen's Counsel in 1977. He was appointed a judge of the State's Supreme Court in 1981.

The Commissioner received the Order of Australia in 1994 for his contribution to the law, to education and to the community.

Organisations on which he has served include Princess Margaret Hospital for Children, the Western Australian Museum, Scotch College, the Medical Board of Western Australia, the National Council of Independent Schools and The University of Western Australia of which he was Pro-Chancellor from 1981 – 1990 and Chancellor from 1990 – 1998.

He also chaired the Legislative Review and Advisory Committee (WA) from 1978 – 1980 and was a member of the Judicial System Advisory Committee of the Australian Constitutional Commission from 1986 – 1988.

ACTING EXECUTIVE DIRECTOR, ALEX RIMKUS.

Was appointed to the position of Executive Director on 28 April 2003, following the appointment of the incumbent Executive Director, Mr Michael Johnson, to a position within the Department of Justice. As the Acting Executive Director Alex was the

Accountable Officer of the Commission by virtue of the appointment, by the Treasurer, pursuant to section 52(4) of the Financial Administration and Audit Act 1985, of the person occupying the position of Executive Director.

A career public servant, who is on secondment from the Department of Treasury and Finance, Alex has more than 18 years experience in the State public service and a further 13 years within the Commonwealth public service.

COUNSEL ASSISTING

Four senior lawyers were appointed to assist the Commission. They were:

Peter Hastings QC Matthew Byrne Ken Pettit SC Stephen Hall

SENIOR COUNSEL ASSISTING, PETER HASTINGS QC

Peter Hastings has been a barrister in NSW for 25 years specialising in criminal and administrative law.

He has extensive experience prosecuting on behalf of the Commonwealth Director of Public Prosecutions in relation to Commonwealth offences, was Counsel Assisting the NSW Police Integrity Commission and acted for the NSW Police Commissioner during that State's Royal Commission into police corruption.

He was appointed a Queen's Counsel in 1992.

GENERAL COUNSEL AND DIRECTOR OF OPERATION, MATTHEW BYRNE

Matthew Byrne has practiced criminal and investigative law since 1987. He has served in prosecution offices in NSW, Hong Kong and England and was a senior solicitor at the Wood Royal Commission into police corruption in NSW.

Prior to taking up his appointment in WA, he was the Manager of Investigations at the NSW Police Integrity Commission. He graduated from the University of Sydney Law School in 1986 and is currently undertaking post-graduate studies in international law.

COUNSEL ASSISTING, KEN PETTIT SC,

Ken Pettit has practised in large commercial matters, administrative and constitutional law, public sector inquiries and investigations, industrial law and native title litigation.

He received his Bachelor of Laws degree from the University of Western Australia in 1987. After wide ranging experience with the Crown Solicitor's Office, where he was Assistant Crown Solicitor, he commenced practice at the Independent Bar in 1995.

He was appointed Senior Counsel in 2002.

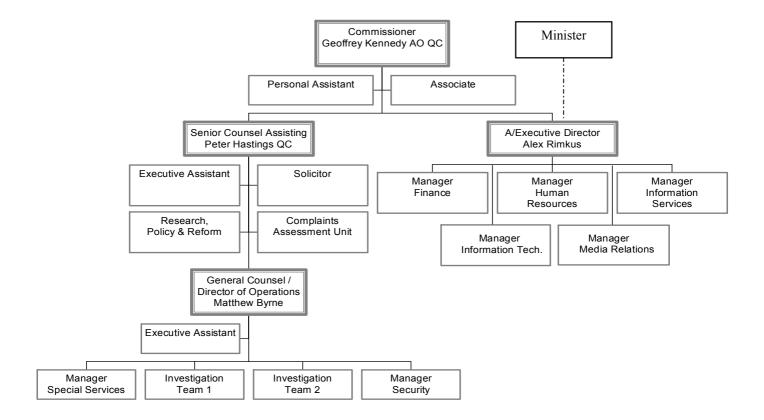
COUNSEL ASSISTING, STEPHEN HALL

Stephen Hall specialises in crime, insolvency and company law and was a Crown Prosecutor for 14 years he had a similar role at the Royal Commission into the Finance Broking Industry.

From 1990 to 1999 he was a Senior Assistant Director at the Commonwealth Director of Public Prosecutions before moving to the Independent Bar.

He received his Bachelor of Laws degree from the University of Western Australia in 1984.

OUR ORGANISATIONAL STRUCTURE



PUBLIC SECTOR STANDARDS

The announcement by the State Government in December 2001 of the Royal Commission required the immediate selection of a number of employees to assist in establishing the infrastructure to support the Commission. The Commission sought and was granted an exemption by the Public Sector Standards Commissioner to advertise a number of 'operational' positions, however, other requirements of the Recruitment, Selection and Appointment standard were applied to these positions.

To ensure that employees familiarise themselves with the standards, these standards were included in the Commission's Induction Booklet and Program provided to all new employees.

There were no formal applications claiming a breach of the standards during the current reporting period.

CODE OF CONDUCT

The Commission has developed a Code of Conduct, which was provided to all employees as part of their induction process when staff of the Commission were inducted. Our Code of Conduct provided a guide for all of our employees in understanding their rights and obligations, including the ethical behaviours and values expected of them in their day to day work.

EMPLOYEE PERFORMANCE MANAGEMENT SYSTEM

The Commission developed an Employee Work Review Assessment system, which identified key work achievements and enhanced or new competencies. Reviews were completed six monthly or whenever staff terminated.

EMPLOYEE SAFETY, HEALTH AND WELFARE

The Commission established an Occupational Safety and Health Committee. To ensure a safe and healthy workplace, an Employee Assistance Program was also made available to all employees and their immediate family members.

During the year a number of staff, family members and witnesses availed themselves of the Employee Assistance Program.

During the reporting period two workers' compensation claims were made.

EQUAL OPPORTUNITY

The Royal Commission is an equal opportunity employer and encouraged and supported diversity in the workplace. The Commission's staff numbers began to reduce from August 2003 with staff returning to there home States/departments or transferring to the Corruption and Crime Commission. The majority of staff who transferred to the Corruption and Crime Commission did so at the end of January 2004. The table below shows staffing levels, which were maintained, from 30 June 2003 to 16 April 2004 when the orderly wind up of the Commission commenced.

SALARY PROFILE BY GENDER

SALARY RANGE	Ат 3	AT 30 NOVEMBER 2003 AT 31JANUARY 2			2004	A	T 16 APRIL 20	004	
\$	MEN	Women	TOTAL	MEN	Women	TOTAL	MEN	Women	TOTAL
0 - 40,000	2	9	11	2	5	7	-	1	1
40,001 - 50,000	4	5	9	3	7	10	-	<u> </u>	-
50,001 - 60,000	2	1	3	2	0	2	-	-	-
60,001 - 70,000	2	2	4	2	1	3	-	-	-
70,001 - 80,000	3	8	11	2	7	9	1	i ! = !	1
80,001 - 90,000	4	-	4	4	0	4	-	- -	-
90,001 - 100,000	9	1	10	7	1	8	-	. .	-
100,001 - 110,000	5	-	5	6	0	6	2	-	2
> 110,001	2	-	2	1	0	1	-	- !	-
		! ! !						! ! !	
TOTAL	33	26	59	29	21	50	3	1	4

"OUR FINANCE'S"

Financial Statements

For the Period
1 July 2003 to 30 June 2004



INDEPENDENT AUDIT OPINION

To the Parliament of Western Australia

ROYAL COMMISSION INTO WHETHER THERE HAS BEEN CORRUPT OR CRIMINAL CONDUCT BY ANY WESTERN AUSTRALIAN POLICE OFFICER FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2004

Audit Opinion

In my opinion,

- (i) the controls exercised by the Royal Commission Into Whether There Has Been Corrupt or Criminal Conduct By Any Western Australian Police Officer provide reasonable assurance that the receipt and expenditure of moneys, the acquisition and disposal of property, and the incurring of liabilities have been in accordance with legislative provisions; and
- (ii) the financial statements are based on proper accounts and present fairly in accordance with applicable Accounting Standards and other mandatory professional reporting requirements in Australia and the Treasurer's Instructions, the financial position of the Commission at June 30, 2004 and its financial performance and cash flows for the year ended on that date.

Scope

The Executive Director's Role

The Executive Director is responsible for keeping proper accounts and maintaining adequate systems of internal control, preparing the financial statements, and complying with the Financial Administration and Audit Act 1985 (the Act) and other relevant written law.

The Reporting Officer's Role

Pursuant to section 71 of the Corruption and Crime Commission Amendment and Repeal Act 2003, the Royal Commission officially ended on April 16, 2004. Consequently, the sub department established to support the Royal Commission ended June 30, 2004. The Treasurer appointed a Reporting Officer under the provisions of section 65A of the Act who was responsible for preparing and submitting the final financial statements of the Commission.

The financial statements consist of the Statement of Financial Performance, Statement of Financial Position, Statement of Cash Flows, Summary of Consolidated Fund Appropriations and Revenue Estimates, and the Notes to the Financial Statements.

Summary of my Role

As required by the Act, I have independently audited the final accounts and financial statements to express an opinion on the controls and financial statements. This was done by looking at a sample of the evidence.

Royal Commission Into Whether There Has Been Corrupt Or Criminal Conduct By Any Western Australian Police Officers Financial Statements for the year ended June 30, 2004

An audit does not guarantee that every amount and disclosure in the financial statements is error free. The term "reasonable assurance" recognises that an audit does not examine all evidence and every transaction. However, my audit procedures should identify errors or omissions significant enough to adversely affect the decisions of users of the financial statements.

D D R PEARSON AUDITOR GENERAL July 29, 2004

CERTIFICATION OF FINANCIAL STATE	CMENTS
6 August 2004	
Hon. PREMIER	
CERTIFICATION OF FINANCIAL STATEMENT	ΓS (TI 947)
The accompanying financial statements of the been Corrupt or Criminal Conduct by any W prepared from proper accounts and records and the period ending 30 June 2004 and the financial	Vestern Australian Police Officer have been fairly represent the financial transactions for
At the date of signing we are not aware of a particulars included in the financial statements n	
Alex Rimkus REPORTING OFFICER	Kevin Parry PRINCIPAL ACCOUNTING OFFICER

STATEMENT OF FINANCIAL PERFORMANCE PERIOD ENDED 30 JUNE 2004

	Note	2004 \$'000	2003 \$'000
COST OF SERVICES		·	·
Expenses from ordinary activities			
Employee expenses	4	3,427	7,239
Supplies and services	5	940	1,893
Depreciation expense	6	1,293	1,911
Administration expenses	7	70	209
Accommodation expenses	8	581	999
Other expenses from ordinary activities	9	958	2,266
Total cost of services		7,269	14,517
Revenues from ordinary activities			
Other revenues from ordinary activities	11	111	13
Total revenues from ordinary activities		111	13
NET COST OF SERVICES	20 (b)	7,158	14,504
REVENUES FROM STATE GOVERNMENT	г		
Output appropriations	12	2,800	15,200
Assets assumed/(transferred)	10	(2,920)	-
Resources received free of charge	12	16	46
Total revenues from State Government		(104)	15,246
Change in net assets		(7,262)	742
TOTAL CHANGES IN EQUITY OTHER TH RESULTING FROM TRANSACTIONS WIT GOVERNMENT AS OWNERS		(7,262)	742

STATEMENT OF FINANCIAL POSITION AS AT 30 JUNE 2004

	Note	2004 \$'000	2003 \$'000
Current Assets			
Cash assets	13	-	4,233
Receivables	14	-	134
Other assets	15	-	12
Total Current Assets	-	-	4,379
Non-Current Assets			
Plant and equipment	16a	-	2,502
Infrastructure	16a	-	511
Furniture, computers and office equipment	16a	-	874
Total Non-Current Assets	-	-	3,887
TOTAL ASSETS	=	-	8,266
Current Liabilities			
Payables	17	-	69
Other liabilities	18	-	589
Provisions	19	-	347
Total Current Liabilities	-	-	1,005
Total Liabilities	=	-	1,005
Equity			
Accumulated surplus	20	(7,262)	742
Equity brought forward	20	7,262	6,520
Total Equity	_	0	7,262
TOTAL LIABILITIES AND EQUITY		0	8,266

STATEMENT OF CASH FLOWS FOR THE PERIOD ENDED 30 JUNE 2004

	Note	2004 \$'000	2003 \$'000
CASH FLOWS FROM STATE GOVERNMENT Output appropriations Assets Transferred to Government	12	2,800 (226)	15,200 -
Net cash provided by State Government		2,574	15,200
Utilised as follows:			
CASH FLOWS FROM OPERATING ACTIVITIES Payments			
Employee costs	4	(3,146)	(6,396)
Supplies and services Superannuation	4	(3,476) (330)	(4,971) (622)
GST payments to taxation authority		(318)	(736)
GST payments to taxation authority		(25)	(2)
Receipts Interest received	11	1	1
GST receipts on sales	11	25	2
GST receipts from taxation authority		441	1,079
Other receipts	04 (5)	121	12
Net cash used in operating activities	21 (b)	(6,707)	(11,633)
CASH FLOWS FROM INVESTING ACTIVITIES		(4.2.2)	<i>,</i>
Purchase of non-current physical assets Net cash used in investing activities	16b	(100)	$\frac{(2,234)}{(2,234)}$
Net cash used in investing activities		(100)	(2,254)
Net increase in cash held		(4,233)	1,334
Cash assets at the beginning of the financial year		4,233	2,899
Cash assets transferred from other sources		-	-
CASH ASSETS AT THE END OF THE FINANCIAL	21 (a)	0	4,233
YEAR			

Summary of Consolidated Fund Appropriations and Revenue Estimates for the Period Ended 30 June 2004

		2003/04		2002/03		
	Estimate	Actual	Variation	Estimate	Actual	Variation
	(\$'000)	(\$'000)	(\$'000)	(\$'000)	(\$'000)	(\$'000)
Purchase of Outputs Item 7 Net Amount appropriated to purchase output.	2,800	2,800	0	15,200	15,200	0
Total Appropriations provided to to purchase output	2,800	2,800	0	15,200	15,200	0
GRAND TOTAL OF APPROPRIATION	2,800	2,800	0	15,200	15,200	0
DETAILS of Expenses by Outputs.						
Output 1 Reporting on whether there has, since 1 January 1985,been corrupt or criminal conducted by any Western Australian police officer and recommending necessary or desirable statutory or procedural changes for investigating and dealing with, preventing or exposing corrupt or criminal conduct by any Western Australian police officer.	2,800	2,800	0	15,200	14,517	683
Less total revenues from operating activities	0	0	0	0	13	-13
Net Cost of Output	2,800	2,800	0	15,200	14,504	696
Adjustment for Cash and other Accrual Items	0	0	0	0	696	-696
Total Appropriations Provided to Purchase Output	2,800	2,800	0	15,200	15,200	0

The Summary of Consolidated Fund Appropriations, Variance to Budget and Actual should be read in conjunction with the accompanying notes.

This Summary provides the basis for the Explanatory Statement information requirements of TI 945 set out in Note 30.

Notes to the Financial Statements For the Period Ended 30 June 2004

1. Mission, Funding and Reporting Entity

The Commission's mission was "To inquire into and report on whether there has been since 1 January 1985 corrupt or criminal conduct by any Western Australian police officer".

The Commission was predominantly funded by Parliamentary appropriations.

The Commission was established as a Reporting Entity under the Financial Administration and Audit Act, through the appointment by the Treasurer, on 21 January 2002, of the Executive Director of the Commission as the Accountable Officer, pursuant to section 52(4) of the Financial Administration and Audit Act.

By notice published on 16 April 2004 in the Government Gazette, pursuant to section 71 of the Corruption and Crime Commission Amendment and Repeal Act 2003, the Royal Commission is taken to have officially ended on that date and the wind up of the sub department established to support the Royal Commission commenced. It's status as a sub department ceased on June 30 2004. As such, these are the final financial statements and the year end balances reflect this.

In the process of financial reporting the Commission is treated as a single entity as it has no subsidiary bodies, and as such there are no intra-entity transactions and balances to eliminate.

2. Significant Accounting Policies

The following accounting policies have been adopted in the preparation of the Commission's financial statements. Unless stated these policies are consistent with those adopted in the previous year.

General Statement

The financial statements constitute a general purpose financial report which has been prepared in accordance with Australian Accounting Standards, Statements of Accounting Concepts and other authoritative pronouncements of the Australian Accounting Standards Board and Urgent Issues Group (UIG) Consensus Views as applied by the Treasurer's Instructions. Several of these are modified by the Treasurer's Instructions to vary the application, disclosure, format and wording. The Financial Administration and Audit Act and the Treasurer's Instructions are legislative provisions governing the preparation of financial statements and take precedence over Australian Accounting Standards, Statements of Accounting Concepts and other authoritative pronouncements of the Australian Accounting Standards Board and UIG Consensus Views. The modifications are intended to fulfil the requirements of general application to the public sector together with the need for greater disclosure and also to satisfy accountability requirements.

If any such modification has a material or significant financial effect upon the reported results, details of that modification and where practicable, the resulting financial effect are disclosed in individual notes to these financial statements.

Basis of Accounting

The financial statements have been prepared in accordance with Accounting Standard AAS 29 (Financial Reporting for Government Departments).

The statements have been prepared on the accrual basis of accounting using the historical cost convention.

The Commission had no Administered assets, liabilities, expenses and revenues.

(a) Output Appropriations

Output Appropriations are recognised as revenues in the period in which the Commission gains control of the appropriated funds. The Commission gains control of appropriated funds at the time those funds are deposited into the Commission's bank account or credited to the holding account held at the Department of Treasury and Finance.

(b) Net Appropriation Determination

Pursuant to section 23A of the Financial Administration and Audit Act, the net appropriation determination by the Treasurer provides for retention of the following moneys received by the Commission:

Proceeds from fees and charges

Revenues derived from the sale of real property

One-off revenues with a value of less than \$10,000 derived from the sale of property other than real property; and Other Commission revenue

In accordance with the determination, the Commission retained \$111k in 2004 (\$13k in 2003).

Retained revenues may only be applied to the output specified in the 2003/04 Budget Statements.

Notes to the Financial Statements For the Period Ended 30 June 2004

(c) Operating Account

Amounts appropriated to the Commission are deposited, after being drawn down from the Consolidated Fund, into the Commission's bank account. Any revenues which are the subject of the net appropriation determination are also deposited into the Commission's bank account. The Commission gains control of appropriated funds when they are deposited into the Commission's bank account. Revenues not subject to net appropriation determinations are credited to the Consolidated Fund.

All payments of the Commission are made from the Commission's operating account.

Monies in the operating account at the time of cessation were transferred back to the Department of Treasury and Finance (Note 10).

(d) Depreciation of non-current assets

All non-current assets having a limited useful life are systematically depreciated over their useful lives in a manner which reflects the consumption of their future economic benefits.

Depreciation was calculated on the straight line basis, using rates which are reviewed annually or as set in the terms of the contract. Expected useful lives for each class of depreciable asset were:

Plant and Equipment	3 years
Furniture and Fittings	3 years
Computer Equipment	3 years
Office Equipment	3 years
Infrastructure	3 years

(e) Employee Benefits

Annual Leave/Long Service Leave

This benefit is recognised at the reporting date in respect to employees' services up to that date and is measured at the nominal amounts expected to be paid when the liabilities are settled. By notice published in the Government Gazette, on 16 April 2004, the Royal Commission is taken to have officially ended on that date and the wind up of the Sub department commenced. All Commission staff have terminated their employment with the Commission resulting in all of the Commission's outstanding employee annual leave and long service leave entitlements being settled.

Superannuation

Staff may contribute to the Pension Scheme, a defined benefit pension scheme now closed to new members, or to the Gold State Superannuation scheme, a defined benefit lump sum scheme now closed to new members. All staff who do not contribute to either of these schemes become non-contributory members of the West State Superannuation Scheme, an accumulation fund complying with the Commonwealth Government's Superannuation Guarantee (Administration) Act 1992. All of these schemes are administered by the Government Employees Superannuation Board (GESB).

The Commission's superannuation expense was comprised of the following elements:

- (i) change in the unfunded employer's liability in respect of current employees who are members of the Pension Scheme and current employees who accrued a benefit on transfer from that scheme to the Gold State Superannuation Scheme; and
- (ii) employer contributions paid to the Gold State Superannuation Scheme and West State Superannuation Scheme.

The superannuation expense does not include payment of any pensions to retirees as this does not constitute part of the cost of service provided by the Commission in the current year.

(f) Leases

The Commission currently has no rights or obligations under any finance leases, which are leases that effectively transfer to the Commission substantially all of the risks and benefits incidental to ownership of the leased items, are initially recognised as assets and liabilities equal in amount to the present value of the minimum lease payments.

The Commission had entered into a number of operating lease arrangements for buildings, office equipment and vehicles where the lessors effectively retain all of the risks and benefits incidental to ownership of the items held under the operating leases. Equal instalments of the lease payments are charged to the Statement of Financial Performance over the lease term as this is representative of the pattern of benefits to be derived from the leased property. At the time of this Report all operating lease arrangements previously entered into by the Commission have been terminated.

Notes to the Financial Statements For the Period Ended 30 June 2004

(g) Receivables

Receivables are recognised at the amounts receivable, as they are due for settlement no more than 30 days from the date of recognition.

Collectability of receivables is reviewed on an ongoing basis. Debts which are known to be uncollectible are written off. A provision for doubtful debts is raised where some doubts as to collection exist.

(h) Accrued Salaries

Accrued salaries (refer note 18) represents the amount due to staff but unpaid at the end of the financial year, as the end of the last pay period for that financial year does not coincide with the end of the financial year. Accrued salaries are settled within a few days of the financial year end. As the Commission has wound up its operations all accrued salaries have been settled.

(i) Payables

Payables, including accruals not yet billed, are recognised when the Commission becomes obliged to make future payments as a result of a purchase of assets or services.

(j) Resources received free of charge or for nominal value

Resources received free of charge or for nominal value which can be reliably measured are recognised as revenues and as assets or expenses as appropriate at fair value.

(k) Cash

For the purpose of the Statement of Cash Flows, cash includes cash assets. These include short term deposits that are readily convertible to cash on hand and are subject to insignificant risk of changes in value.

(I) Comparative Figures

The Commission began significantly reducing it's operations from early January 2004, accordingly the provision of comparative figures may be misleading.

(m) Acquisition of Assets

The cost method of accounting was used for all acquisitions of assets. Cost was measured as the fair value of the assets given up or liabilities undertaken at the date of acquisition plus incidental costs directly attributable to the acquisition.

(n) Revenue Recognition

Revenue from the sale of goods and disposal of other assets and the rendering of services, was recognised when the Commission passed control of the goods or other assets or delivery of the service to the customer.

3. Outputs of the Commission

Information about the Commission's output and, the expenses and revenues which are reliably attributable to that output, is set out in the Statement of Performance.

The Commission's output/objective is:

Output 1: Increased public confidence in the Western Australian Police Service

Reporting on whether there has been since 1 January 1985 corrupt or criminal conduct by any Western Australian police officer and recommending necessary or desirable statutory or procedural changes for investigating and dealing with, preventing or exposing corrupt or criminal conduct by any Western Australian police officer.

	2004 (\$'000)	2003 (\$'000)
4. Employee Expenses	(+)	(4 222)
Salaries	2,961	6,389
Superannuation	330	622
Annual Leave	136_	228
	3,427	7,239

Notes to the Financial Statements For the Period Ended 30 June 2004

		2004 (\$'000)	2003 (\$'000)
5.	Supplies and Services Consultants Contractors Legal Services	2 1 937 940	14 3 1,876 1,893
	Depreciation Computer Hardware Furniture Infrastructure Office Equipment Plant and Equipment Other Assets	292 26 183 19 82 691 1,293	376 34 413 36 113 939
7.	Administration Expenses Printing and Stationery Advertising Accounting Assistance Other Administration Expenses Resources Received Free of Charge	45 0 0 9 16 70	103 27 12 21 46 209
8.	Accommodation Expenses Accommodation Electricity, Gas and Water	532 49 581	673 326 999
9.	Other Expenses from Ordinary Activities Staff Relocation Expenses Travel Other Expenses	128 107 723 958	89 251 1,926 2,266
10.	Assets Assumed/Transferred Assets Transferred to Corruption and Crime Commission Assets Transferred to Consolidated Fund	2,694 226 2,920	0 0 0
	Other Revenue Interest Government Vehicle Scheme Cost Recoveries	1 7 103 111	1 12 0 13
12.	Revenues from State Government Appropriation revenue received during the year	2,800	15,200
	Resources received free of charge Determined on the basis of the following estimates provided by agencies: Department of Land Information Office of the Auditor General Ministry of Justice / State Solicitor's Office	1 11 4 16	6 12 28 46 15,246
13.	Cash Assets Cash on hand Operating account	0 0 0	116 4,117 4,233

Notes to the Financial Statements For the Period Ended 30 June 2004

		2004 (\$'000)		2003 (\$'000)
14. Receivables	Current Assets GST Receivable Trade Debtors	0 0	<u>-</u>	133 1 134
15. Other Assets	Prepayments	0	<u>-</u>	12
	int, Equipment and Infrastructure 2004 (\$'000		2003 (\$'000)	
а)	Plant and Equipment At cost - Accumulated depreciation - Total plant and equipment	- _o -	3,640 (1,137)	2,502
	Furniture and Fittings At cost - Accumulated depreciation -		109 (40) 69	
	Computer Equipment At cost - Accumulated depreciation		1,207 (452) 755	
	Office Equipment - At cost - Accumulated depreciation -		93 (43) 50	
	Total Furniture, Computers and Office Equipment	0	<u>-</u>	3,376
	Infrastructure At cost - Accumulated depreciation -		924 (413) -	511 3,887

b) Reconciliations

Reconciliation of the carrying amounts of property, plant, equipment and infrastructure at the beginning and end of the current and previous financial year are set out below.

2004	Office Equipment \$'000	Plant and Equipment \$'000	Computer Equipment \$'000	Furniture \$'000	Infrastructure \$'000	Total \$'000
Carrying amount at start of the year Additions	49	55	45		511	3,887 100
Transfers Depreciation	(30) (19)	. , ,	` '	(43) (26)	` '	(2,694) (1,293)
Carrying amount at the end of the year	0	0	0	0	0	0

17. Payables

 Current
 0
 69

Notes to the Financial Statements For the Period Ended 30 June 2004

			2004 (\$'000)	2003 (\$'000)
18.	Other Liabili	ties		
	<u></u>	Accrued expenses		
		Accrued Salaries	0	427
		Other Accruals	0 0	<u>162</u> 589
19.	Provisions			
		Current Annual leave	0	347
		Authoriteave	Ü	047
			0	347
		The settlement of annual leave liabilities give rise to the payment of employment on-costs including superannuation and workers compensation premiums. The liability for such on-costs is included here. The associated expense is included under employee expenses at Note 4.		
		The Commission considers the carrying amount of employee benefits to approximate the net fair value.		
20.	Equity			
		oresents the residual interest in the net assets of the Commission. The Government holds interest in the Commission on behalf of the community.		
		Accumulated surplus/(deficiency)		
		Opening Balance	7,262	6,520
		Change in net assets resulting after restructuring	(7,262)	742
		Closing Balance	(0)	7,262
21.	Notes to the	Statement of Cash Flows		
	(a)	Reconciliation of cash		
		Cash at the end of the financial year as shown in the Statement of Cash flows is reconciled to the related items in the Statement of Financial Position as shown:		
		Cash assets (see also Note 13)	0	4,233
	(b)	Reconciliation of net cost of services to net cash flows provided by/(used in) operating activities		
		Net cost of services	7,158	14,504
		Non-cash items:		
		Depreciation expense	(1,293)	(1,911)
		Resources received free of charge	(16)	(46)
		Increase/(decrease) in assets:		
		Current inventories Current receivables	(134)	(340)
		Prepayments	(134)	(340)
		Other Assets		
		(Increase)/decrease in liabilities:		
		Accounts payable	658	(340)
		Employee entitlements	347	(228)
		Net GST receipts/(payments)		
		Change in GST in receivables/payables	0	0
		Net cash used in operating activities	6,707	11,633

Notes to the Financial Statements For the Period Ended 30 June 2004

22. Commitments for Expenditure	2004 (\$'000)	2003 (\$'000)
(a) Lease commitments Commitments in relation to leases contracted for at the reporting date but not recognised as liabilities are payable. Within 1 year Later than 1 year and not later than 5 years Later than 5 years	0 0 0 0	380 0 0 380
Represented By: Non Cancellable Operating Leases	0	380

23. Remuneration of Senior Officers

Remuneration
The number of senior officers whose total of fees, salaries superannuation and other benefits for the financial year fall within the following bands are:

\$		\$	2004	2003
20,001	-	30,000	0	0
30,001	-	40,000	0	0
40,001	-	50,000	0	0
50,001	-	60,000	2	0
60,001	-	70,000	1	0
70,001	-	80,000	0	2
80,001	-	90,000	0	1
90,001	-	100,000	0	0
100,001	-	110,000	0	1
110,001	-	120,000	1	0
120,001	-	150,000	1	1
150,001	-		0	1

The total remuneration of senior officers is:

417

The superannuation included here represents the superannuation expense incurred by the Commission in respect of senior officers.

No senior officers are members of the Pension Scheme.

Notes to the Financial Statements For the Period Ended 30 June 2004

24. Financial Instruments

(a) Interest rate risk exposure

Due to the wind up of the Commission (see Note 1), the interest rate risk exposure as at 30 June 2004 was nil.

	Weighted	Variable	Fixed In	nterest Rate Ma	turity	Non	
Financial Instruments	average effective interest rate	Interest Rate	Less than 1 year	1 to 5 Years	Over 5 Years	Interest Bearing	Total
2003	%	\$'000		\$'000	•	\$'000	\$'000
Financial Assets Financial Liabilities	1.45%	80				4,287 578	4367 578

(b) Credit risk exposure	2004 (\$'000)	2003 (\$'000)
All financial assets are unsecured.	(4 555)	(\$ 555)
Amounts owing by other government agencies are not considered a credit risk. In respect of other financial assets the carrying amounts represent the Commission's maximum exposure to credit risk in relation to those assets.		
No credit risk		
The following is an analysis of amounts owing by other government agencies: Western Australian Government agencies Government agencies of other jurisdictions Total - No credit risk	<u>-</u>	1
Maximum credit risk	-	_

(c) Net fair values

The carrying amount of financial assets and financial liabilities recorded in the financial statements are not materially different from their net fair values, determined in accordance with the accounting policies disclosed in note 2 to the financial statements.

25. Intellectual Property

Intellectual property consists of software, data, databases, administrative records, publications, products, trademarks and know-how. At the time of reporting any intellectual property held by the Commission cannot be reliably measured, and accordingly has not been recognised as an asset in the financial statements.

26. Trust Funds

As at the reporting date, the Commission did not hold any trust monies.

Total financial assets (other than cash)

27. Contingent Liabilities

As at the reporting date, the Commission is not aware of any contingent liabilities that will materially affect its financial position.

28. Affiliated and Related Bodies

As at the reporting date, the Commission did not have any Related or Affiliated bodies.

29. Events Occurring after Balance Date

There have been no significant events after balance date that affect these financial statements.

Notes to the Financial Statements For the Period Ended 30 June 2004

30. Supplementary Financial Information

(a) Write offs:

During the reporting period \$7,233 was written off the Commission's asset register under the authority of:

The Accountable Officer \$7,233
The Minister Executive Council -

(b) Losses through theft, defaults and other causes:

During the year \$10,000 worth of losses of public monies through theft or default occurred.

(c) Gifts of public property:

No gifts of public property provided by the Commission.

31. Explanatory Statement

The Summary of Consolidated Fund Appropriations and Revenue Estimates discloses appropriations and other statutes expenditure estimates, the actual expenditures made and revenue estimates and payments into the Consolidated Fund, all on an accrual basis.

The following explanations are provided in accordance with Treasurer's Instruction 945.

Significant variations are considered to be expenditure greater than \$500,000 and receipts greater than \$10,000.

Significant variations between estimates and actuals

1. Payments	Estimate	Actual	Variance
	\$'000	\$'000	\$'000
Recurrent Expenditure	4.640	7.269	2.629

The increase in expenditure resulted because whilst the Commission was forecast to present its Final Report by 31 August 2003, this deadline was extended by the Governor to 30 January 2004. Moreover, the Corruption and Crime Commission Amendment Act 2003 further extended the existence of the Commission to 16 April 2004 (see Note 1).

	Estimate	Actual	Variance
	\$'000	\$'000	\$'000
. Receipts	2,803	2,927	124

During 2003/04 the variation between the estimated and actual revenue was mainly a result of the unbudgeted sale of various Commission property expensed in prior years.

Significant variations between actual results for the financial year and results for the preceding financial year

1. Payments

2.

The Commission commenced winding up its operations early in 2004 and therefore a meaningful comparison cannot be made.

2. Receipts

The Commission commenced winding up its operations early in 2004 and therefore a meaningful comparison cannot be made.

"OUR OTHER COMPLIANCE REPORTING OBLIGATIONS"

COMPLIANCE WITH PUBLIC SECTOR STANDARDS

In accordance with section 31(1) of the Public Sector Management Act 1994 the following statement of compliance is provided:

- 1. In the administration of the Royal Commission into Whether there has been Corrupt or Criminal Conduct by any Western Australian Police Officer, I have complied with the Public Sector Standards in Human Resources Management, Code of Ethics and the agency Code of Conduct.
- 2. I am satisfied that appropriate controls were in place to ensure compliance with the Standards.
- 3. That no applications were made for breach of the standards for the reporting period.

Alex Rimkus	
ACCOUNTABLE OFFICER	

ELECTORAL ACT 1907 - ADVERTISING AND SPONSORSHIP

In accordance with Section S175ZE of the Electoral Act 1907, the Royal Commission did not incur expenditure during the period 1 July 2003 to 30 June 2004 in any of the following categories.

Total Advertising and Sponsorship Expenditure		
Sponsorships:	Nil	
Media Advertising Organisations:	Nil	
Direct Mail Organisations:	Nil	
Polling Organisations:	Nil	
Market Research Organisations:	Nil	
Advertising Agencies:	Nil	

FREEDOM OF INFORMATION ACT 1992

The Commission is an exempt agency under the Freedom of Information Act 1992.

STATE RECORDS ACT 2000

Pursuant to Principle 6 of the State Records Act 2000 the Royal Commission is required to include in its Annual Report an appropriate section reporting on ensuring employee compliance with the approved record-keeping plan.

In this regard the Royal Commission is committed to best practice record keeping in accordance with the requirements of the State Records Act 2000.

To assist in achieving this compliance, a record keeping education program was implemented. Information concerning Commission record keeping practices was provided to all staff during their induction, and was also contained in publications distributed to staff.

The Commission was committed to implementing accountable information services and products that meet best practice, and which also assist in achieving the Commission's strategic objectives. The Commission's Information Management Branch provided the above services and products in accordance with the State Records Act, Australian Standard 4390 and Australian Standard ISO 15489.

During the Commission the Information Management Branch was officially recognised by Library Information Service of Western Australia (LISWA) for its work on the implementation and operations of the "Objective" being on-line real time computerised records management system.

DISABILITY SERVICES PLAN

The Commission is aware that the State Government introduced the Disability Services Act

1993 to ensure that people with disabilities have the same opportunities as other members of

the Western Australian community.

The Commission was also aware of its obligations under Part 5, section 28 of the Disability

Services Act.

The Commission, to the extent possible, implemented Disability policies in respect to the

handling of special needs customers throughout the duration of the Commission.

STATEMENT OF COMPLIANCE WITH RELEVANT WRITTEN

LAWS

Enabling Legislation

The Executive Director of the Royal Commission into whether there has been Corrupt or

Criminal Conduct by any Western Australian Police Officer, was appointed by the Treasurer,

pursuant to section 52(4) of the Financial Administration and Audit Act, as the accountable

officer of the Commission and as such was responsible to the Minister (the Premier) for the

financial administration of the Commission.

Legislation Affecting the Commission's Activities

In the performance of its functions it is recognized that the following written laws directly

impact on the Commission's activities:

Royal Commissions Act 1968

Royal Commission (Custody of Records) Act 1992

Royal Commission (Police) Act 2002

Corruption and Crime Commission Act 2003

Corruption and Crime Commission Amendment and Repeal Act 2003

Anti-Corruption Commission Act 1988

Public Sector Management Act 1994

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Salaries and Allowances Act 1975

Public and Bank Holidays Act 1972

Industrial Relations Act 1979

Minimum Conditions of Employment Act 1993

Workplace Agreements Act 1993

Workers Compensation and Rehabilitation Act 1981

Equal Opportunity Act 1984

Occupational Health and Safety Act 1984

Disability Services Act 1993

Financial Administration and Audit Act 1985

State Superannuation Act 2000

State Supply Commission Act 1991

Freedom of Information Act 1992

Library Board of Western Australia Act 1951

Electoral Act 1907

Evidence Act 1906

Constitution Act 1889

Constitution Acts Amendment Act 1899

Crown Suits Act 1947

State Trading Concerns Act 1916

Parliamentary Commissioner Act 1971

Treasurer's Advance Authorisation Acts.

Appropriation (Consolidated Fund) Acts

Income Tax Assessment Act 1936(Cwlth)

Trade Practices Act 1974 (Cwlth)

In the financial administration of the Commission, I have complied with the requirements of the Financial Administration and Audit Act 1985 and other relevant written laws, and exercised controls that provide reasonable assurance that the receipt and the expenditure of monies, and the acquisition and disposal of public property and incurring of liabilities have been in accordance with legislative provisions. At the date of signing, I am not aware of any circumstances, which would render the particulars included in this statement misleading or inaccurate.

Alex Rimkus Kevin Parry

ACCOUNTABLE OFFICER PRINCIPAL ACCOUNTING OFFICER

RECYCLING

The Commission recycled waste paper where appropriate.

TRUST FUND STATEMENTS

No trust funds were established by the Commission during this reporting period.

"CONTACTING US"

In accordance with Section 71 of the *Corruption and Crime Commission Amendment and Repeal Act* 2003 the Police Royal Commission is to have taken to have ended on a day fixed by order of his Excellency the Governor published in the Government Gazette.

In this regard the day fixed for the Royal Commission to end was 16 April 2004.

Information on the operations of the Royal Commission into whether there has been Corrupt or Criminal Conduct by any Western Australian Police Officer can be obtained from the following website.

WEBSITE

www.police.royalcommission.wa.gov.au

The Corruption and Crime Commission has also now in part superseded the operations of the Royal Commission.

The Corruption and Crime Commission can be contacted as follows:

By Telephone:

Phone (08) 9215 4888 Facsimile (08) 9215 4884

By Internet

Web Address www.ccc.wa.gov.au Email Address info@ccc.wa.gov.au

Postal Address:

PO Box 7667 Cloisters Square St Georges Terrace Perth WA 6850

Physical Address

Level 5 141 St Georges Terrace Perth, Western Australia