

FAMILY COURT AMENDMENT BILL 2019

Introduction and First Reading

Bill introduced, on motion by **Mr J.R. Quigley (Attorney General)**, and read a first time.

Explanatory memorandum presented by the Attorney General.

Second Reading

MR J.R. QUIGLEY (Butler — Attorney General) [12.13 pm]: I move —

That the bill be now read a second time.

On 5 December 2018, the commonwealth Family Law Amendment (Family Violence Cross-examination of Parties) Act 2018 passed both houses of federal Parliament, which amended the commonwealth federal Family Law Act 1975 to provide better protections for victims of family violence during the cross-examination process in family law proceedings. The new provisions applied to cross-examinations occurring in the commonwealth jurisdiction, effective from 10 September 2019.

It is the usual custom for Western Australia to amend the WA Family Court Act 1997 to mirror any amendments made to the commonwealth Family Law Act 1975. This bill will ensure that the parents of exnuptial children and people in de facto relationships are treated in the same way as married couples. This bill, therefore, amends the WA Family Court Act 1997 to also provide protection during cross-examination to parties who are parents of exnuptial children or are in de facto relationships. In cases in which there is an allegation of family violence between the parties to a Family Court proceeding, the parties will be prohibited from directly cross-examining each other in any of the following circumstances: where either party has been convicted of, or is charged with, an offence involving violence or a threat of violence to the other party; where a family violence order, other than an interim order, applies to both parties; where an injunction made under the Family Court Act for the personal protection of either party is directed against the other party; or, if the above circumstances do not apply, the court, in its discretion, makes an order that the parties cannot cross-examine each other. The court may make such an order on its own initiative or upon application from either party or an independent children's lawyer. The cross-examination must be conducted by a legal practitioner if the ban on direct cross-examination applies. In cases in which none of these circumstances apply but an allegation of family violence has been made, the court must ensure that appropriate protections are taken for the alleged victim of the family violence. For example, the court may consider it appropriate to direct that cross-examination be conducted by way of video or audio link and/or allow the alleged victim to have a support person with them. The provisions in this bill will apply to both parenting and property hearings.

The Council of Australian Governments National Summit on Reducing Violence against Women and their Children in October 2016 recommended that a ban should be placed on the personal cross-examination of victims by the perpetrator in family violence and family law proceedings. It can be re-traumatising and highly distressing for victims to be personally cross-examined by a perpetrator or placed in a situation in which they must cross-examine the perpetrator. The measures in this bill aim to reduce this trauma and distress.

A number of other benefits will also stem from this legislation. The cross-examination process is an integral part of testing evidence to enable the court to make evidence-based findings. Putting an end to victims being cross-examined by perpetrators will improve their ability to give clear and cogent evidence. Furthermore, the cross-examination of perpetrators by legal practitioners will ensure their evidence is appropriately tested and, therefore, more reliable. This, in turn, will enable judicial officers to make more informed decisions and judgements. Being personally cross-examined by a perpetrator can be so daunting that it can lead to some victims prematurely settling their matter on terms that are less favourable to them or not in the best interests of their children. Their personal safety and care can be put at risk—for example, children may have to spend more time living with a perpetrator of family violence. This bill aims to reduce those situations from occurring. The provisions in this bill apply equally to perpetrators so their rights to procedural fairness and a fair hearing will not be unduly impinged. Having a professional legal practitioner represent them during the cross-examination process should also assist with the better presentation of their case.

Women are usually the victims of family violence. A woman who is subject to family violence is three times more likely to receive a minority share of relationship assets than women who are not subject to family violence. This bill will help to lessen that discrimination against women by encouraging them to be fully involved in presenting their case to the Family Court. Their right to a fair hearing and access to justice will be enhanced.

This bill, through the mandatory requirement to obtain legal representation in certain circumstances, has resource implications. Parties, when possible, should obtain their own legal representation. If a party is unrepresented, they will be advised to obtain representation and will also be referred to Legal Aid WA, which is administering the commonwealth family violence and cross-examination of parties scheme. In November 2018, the commonwealth government announced the establishment of the scheme to provide \$7 million in funding over three years to legal aid commissions across Australia. Legal Aid WA received funding from the commonwealth for this initiative

for 2018–19 and half of the funding allocation for 2019–20. This includes funding for parties who commence proceedings under the Family Court Act.

The Family Court of Western Australia will also be impacted by this new legislation through additional case management requirements. These requirements have already been implemented by the court due to the amendments to the Family Law Act regarding the ban on cross-examination.

The commonwealth Attorney-General's Department will be reviewing the cross-examination ban legislation after the second anniversary of its commencement. This will be conducted in consultation with family law courts, National Legal Aid and other stakeholders. The Family Court of WA and Legal Aid WA will participate in the review and advise how the legislation has impacted their operations and the delivery of justice to family court participants. The results of this review will be communicated to the WA government, and appropriate consideration will be given to addressing any amendments.

Family violence has a significant impact on individuals, families and the community. In Australia, one in six women and one in 16 men have been subjected, since the age of 15, to physical and/or sexual violence by a current or previous cohabiting partner. The fallout and tragedy of family violence is often played out in the justice system. It is therefore important that the justice system and, in this case, the Family Court of Western Australia and Legal Aid WA are appropriately equipped to effectively and compassionately deal with the victims of family violence. This bill will play a part in achieving that aim, and ensure that parties in Western Australia who commence proceedings under the Family Court Act are afforded the same protection as parties who commence proceedings under the Family Law Act in Western Australia, and the rest of Australia.

I therefore commend this bill to the house.

Debate adjourned, on motion by **Mrs A.K. Hayden**.