

Hon Ben Wyatt MLA Treasurer; Minister for Finance; Energy; Aboriginal Affairs

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Our ref:

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Tracey Sharpe
Committee Clerk
Estimates and Financial Operations Committee
Parliament House
PERTH WA 6000
Icefoc@parliament.wa.gov.au

Dear Ms Sharpe

2017-18 BUDGET ESTIMATES HEARINGS - QUESTIONS PRIOR TO HEARINGS

Please find attached the following answers to the questions prior to hearings requested by the Estimates and Financial Operations Committee:

- Department of Treasury asked by the Hon Martin Aldridge MLC
- Department of Treasury asked by the Hon Diane Evers MLC
- Electricity Networks Corporation (Western Power) asked by the Hon Tim Clifford MLC

I trust this information is of assistance.

BEN WYATT MLA

TREASURER; MINISTER FOR FINANCE;

ENERGY; ABORIGINAL AFFAIRS

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ESTIMATES AND FINANCIAL OPERATIONS COMMITTEE 2017-18 BUDGET ESTIMATES HEARINGS – QUESTIONS PRIOR TO HEARINGS

Department of Treasury

Page Number 1

Hon Martin Aldridge MLC asked:

- 1) I refer to Budget Paper 1, Page 10 and references to the '.....\$861 million of regional programs, which were previously centrally funded, now being supported through Royalties for Regions', and I ask:
 - a) For 2017-18 and each year of the forward estimates please detail the programs and funding amounts which form the \$861 million mentioned?

Answer: The following table provides the specific initiatives and budgeted expenditure previously funded by the Consolidated Account and funded from the Royalties for Regions Fund as part of the 2017-18 Budget.

Initiative	2017-18 Budget Estimate \$m	2018-19 Forward Estimate \$m	2019-20 Forward Estimate \$m	2020-21 Forward Estimate \$m	Total Four Years \$m				
Regional High Schools									
 Geraldton Senior High School 	4.0	_	_		4.0				
 John Wilcock Community College 	10.4	8.2	_	_	18.6				
 Carnarvon Community College 	6.0			_	6.0				
- Cape Naturaliste Community College	2.0	20.0	4.1	_	26.1				
 Margaret River Senior High School 	6.5	20.0	3.0	_	29.5				
Remote and Essential Services	_		56.0	56.0	112.0				
Patient Assisted Travel Scheme	_	34.2	33.6	33.9	101.7				
TAFE Regional Subsidies	_	_	43.6	44.2	87.8				
Country Water, Sewerage and Drainage									
Operations	-	<u>-</u>	191.5	284.1	475.6				
Total	28.9	82.4	331.8	418.2	861.3				

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ESTIMATES AND FINANCIAL OPERATIONS COMMITTEE 2017-18 BUDGET ESTIMATES HEARINGS – QUESTIONS PRIOR TO HEARINGS

Department of Treasury

Page Number 2

Hon Diane Evers MLC asked:

1) With regard to the Asset Investment Program p293 Budget Paper No.3: How is the figure for Provision for Underspend of \$750 million derived?

Answer: The underspending provision of \$750 million for 2017-18 included in Asset Investment Program (AIP) forecasts in the 2017-18 Budget is based on experience with public sector agencies achieving lower than expected infrastructure spending outcomes.

ACCET INIVES	TMENT DE	POGRAM			Table 1			
ASSET INVESTMENT PROGRAM Estimates, Underspending/Slippage Provisions and Actual Outturns								
	2013-14	2014-15	2015-16	2016-17	2017-18			
	\$m	\$m	\$m	\$m	\$m			
Original Budget								
Agency AIP estimates	8,701	6,728	6,284	6,462	6,951			
Underspending provision	-1,250	-	-	-600	-750			
Slippage provision	-	-	-	-	-200			
Published Asset Investment Program	7,451	6,728	6,284	5,862	6,001			
Mid-year review								
Agency AIP estimates	8,576	7,315	6,444	6,548				
Underspending provision	-1,000	-700	-515	-1,000				
Slippage provision	-250	-	-	-				
Revised Asset Investment Program	7,326	6,615	5,929	5,548				
Estimated outtum next Budget								
Agency AIP estimates	7,845	6,855	5,862	5,681				
Underspending provision	-750	-300	-650	-				
Slippage provision	-	-	-	-500				
Revised Asset Investment Program	7,095	6,555	5,212	5, 181				
Final Asset Investment Program outcome NOTE: Columns may not add due to rounding.	6,814	5,777	5,237	5,137				

In the absence of the 2017-18 underspending provision (and a \$200 million provision for 'slippage' in the same year¹), unadjusted agency forecasts total \$6,951 million (as detailed in Appendix 7 of the 2017-18 Budget Paper No. 3). An agency spending program of nearly \$7 billion is significantly higher than the annual average \$5.4 billion infrastructure spending outcomes for the last three years – accordingly, a provision to capture the high likelihood of underspending was justified for the Budget (annual AIP outcomes in excess of \$6 billion were achieved in each year between 2009-10 and 2013-14, inclusive, reflecting the impact of Commonwealth stimulus-funded projects following the Global Financial Crisis).

Actual underspending varies across agencies and projects throughout the year and cannot be reliably allocated in the Budget. Accordingly, the inclusion of a provision allows for yet to be identified underspending at an aggregate level. The provision may be adjusted upwards in the subsequent Mid-year Review, and in the estimated outturn contained in the following year's Budget, if the AIP forecasts increase substantially above the original Budget forecast for the year. The provision is adjusted down as agency underspending emerges through the year (typically in the estimate for the expected outturn in the following Budget).

For example, the original AIP detailed in the 2016-17 Budget totalled \$5,862 million. This included a \$600 million provision for underspending (representing around 10% of the planned program for the then Budget year). The underspending provision was subsequently revised to \$1 billion in the 2016-17 Mid-year Review (to accommodate additional spending added to the 2016-17 year following the presentation of the 2016-17 Budget). The final outcome for 2016-17 (detailed in the *Annual Report on State Finances*, released on 22 September 2017) showed that the entire provision was matched by agency underspending by 30 June 2017.

Provisions were not included in the 2014-15 and 2015-16 Budgets as the forecast programs at that time followed outcomes that were significantly higher than more recent experience and subject to higher construction costs that have eased in recent years. In both of the cases, final AIP outcomes were around \$1 billion (or 15%) lower than the original Budget and underspending provisions were included in post-Budget 2014-15 and 2015-16 Mid-year Reviews and the Budgets which followed these updates.

A provision has been included in the 2017-18 Budget which allocates \$400 million of agency infrastructure spending from 2017-18 and 2018-19 into 2020-21 to reflect anticipated movement in the timing of the State's AIP over the forward estimates period. This provision is separate to the underspending provision which assumes that works to an equivalent value are displaced across the forward estimates period by underspending – in the case of the slippage provision, the associated cash flows are assumed to be 'caught up' within the forward estimates period.