



Community Development and Justice Standing Committee
Annual Report 2014-15

Report No. 9
September 2015

Legislative Assembly
Parliament of Western Australia

Committee Members

Chair	Ms M.M. Quirk, MLA Member for Girrawheen
Deputy Chair	Mr I.M. Britza, MLA Member for Morley <i>(until 19 August 2014)</i> Dr A.D. Buti, MLA Member for Armadale <i>(from 12 November 2014)</i>
Members	Mr C.D Hatton, MLA Member for Balcatta <i>(until 19 August 2014, and from 26 February 2015)</i> Ms E. Mettam, MLA Member for Vasse <i>(from 26 February 2015)</i> Mr M.P. Murray, MLA Member for Collie-Preston

Committee Staff

Principal Research Officer	Dr Sarah Palmer, BA (Hons), PhD
Research Officer	Ms Niamh Corbett, BAppSc, GradDipRecMgmt, MInfoMgmt, JP <i>(until 29 May 2015)</i>
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**Published by the Parliament of Western Australia, Perth.
September 2015.**

ISBN: 978-1-925116-49-6

(Series: Western Australia. Parliament. Legislative Assembly. Committees.
Community Development and Justice Standing Committee. Report 9)

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Presented by

Ms M.M. Quirk, MLA

Laid on the Table of the Legislative Assembly on 24 September 2015

Chair's Foreword

It is my pleasure to table the third annual report of the Community Development and Justice Standing Committee in the 39th Parliament. The Committee has had a very productive year, despite functioning at 60 per cent of capacity for half of the reporting period.

The financial year began with investigative travel to the UK and the US for the purposes of gathering evidence for two inquiries: the Inquiry into Policy Implications of an Ageing Community (instigated in the previous financial year); and the Inquiry into Methods of Evaluating WA Police Performance.

The Committee was introduced to examples of age-friendly communities in Manchester and New York that were truly inspiring, demonstrating that with some thoughtful planning and understanding the lives of seniors can be significantly enhanced. With the ageing population set to expand rapidly in the next 20 years, the time for the State to act is now.

The Committee's report, *Age-friendly WA? A challenge for government*, found that while there are some positive examples of individual local governments working to make the community more age-friendly, the State Government departments do not have a coordinated approach to ageing policy, planning and implementation.

Since the end of November last year, the Committee has been inquiring into how WA Police evaluates its performance. This is an inquiry with many dimensions, best tackled by focussing on particular facets of policing. The first focus, on the performance measures used by WA Police to determine the effectiveness of traffic law enforcement and road safety initiatives, was decided upon in the wake of a disastrous State road toll.

The Committee's report, *Are we there yet? How WA Police determines whether traffic law enforcement is effective*, found that the single key performance indicator employed by WA Police provides only a limited measure of the effectiveness of road policing. It is difficult to comprehend how police can tell whether they are on the right track with their traffic strategies when measurement and evaluation is largely absent.

Driver attitude surveys, which provided a snapshot of WA drivers' perceptions of police presence and effectiveness, were discontinued in 2011 and need to be reinstated. The Committee also found that a lack of published data related to road safety makes it difficult for stakeholders and the public to make an informed assessment of police performance. In the interests of transparency, more information should be available on the WA Police website and/or in its annual report.

As mentioned, the Committee was given no choice but to continue its work with only three members, after the Member for Morley and the Member for Balcatta resigned from the Committee on August 19. On February 26, the Member for Balcatta returned to the Committee and we also welcomed the Member for Vasse.

I would like to thank my fellow Committee Members for their important contribution to our inquiries. I am also grateful for the support of the Committee's Principal Research Officers, Dr Sarah Palmer and Research Officer Ms Niamh Corbett, who has since moved on to another role.

A handwritten signature in black ink, appearing to read 'M.M. Quirk'. The signature is written in a cursive, flowing style.

MS M.M. QUIRK, MLA
CHAIR

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Chapter 1

Committee's activities

Activities of the Community Development and Justice Standing Committee from 1 July 2014 to 30 June 2015.

Introduction

The Community Development and Justice Standing Committee has responsibility for 19 portfolio areas, as outlined below:

- Aboriginal Affairs
- Attorney General
- Child Protection
- Citizenship and Multicultural Interests
- Community Services
- Corrective Services
- Culture and the Arts
- Disability Services
- Electoral Affairs
- Emergency Services
- Environment
- Local Government
- Police
- Road Safety
- Seniors and Volunteering
- Sport and Recreation
- Veterans
- Women's Interests
- Youth

In the past financial year, the Committee's inquiries have focussed on the portfolio areas of Police, Seniors and Volunteering and Local Government.

Activities

During the course of this reporting period – 1 July 2014 to 30 June 2015 – the Committee:

- completed the Inquiry into Policy Implications of an Ageing Community;
- commenced the Inquiry into Methods of Evaluating WA Police Performance;

- conducted an agency review hearing with the Office of the Information Commissioner;
- met on 34 occasions for the purposes of deliberative meetings, hearings or briefings;
- undertook investigative travel to the UK and the US;
- tabled three reports (including the annual report).

Table 1.1 – Summary of the activities of the Community Development and Justice Standing Committee, 1 July 2014 – 30 June 2015

Activity	Number
Deliberative meetings	21
Hearings	21
Briefings	15

Public hearings

Pursuant to Standing Order 264, the Committee has power to send for persons, papers and records. During the period 1 July 2014 to 30 June 2015, the Committee conducted 21 hearings and took evidence from 43 witnesses, as detailed in Table 1.2.

Table 1.2 –Witnesses who provided evidence at hearings of the Community Development and Justice Standing Committee, 1 July 2014 – 30 June 2015

Date	Name	Position	Organisation
13 August 2014	Ms Jennifer Mathews	Director General	Department of Local Government and Communities
	Dr Susan Gallacher	Associate Director, Strategy, Research and Initiatives	
20 August 2014	Ms Wendy Newman	Chief Executive Officer	Wheatbelt Development Commission
	Mr Carlo Pennone	President	Italian Australian Community Services
10 September 2014	Mr Troy Pickard	President	Western Australia Local Government Association (WALGA)
	Ms Ricky Burges	Chief Executive Officer	
	Ms Jodie Holbrook	Policy Manager, Community	Local Government Managers' Association
	Mr Warren Pearce	Chief Executive Officer	

	Mrs Julie McDonald	Coordinator, Community Capacity Building	City of Rockingham
	Ms Jane Elton	Manager, Community Capacity Building	
	Ms Gerri Clay	Executive Director	Independent Living Centre WA
	Ms Sally Hunter	Manager, Assistive Technology Services	
	Ms Hilary O'Connell	Occupational Therapist	
17 September 2014	Dr Ruth Shean	Director General	Department of Training and Workforce Development
	Mr Gary Fitzgerald	Director, State Workforce Planning	
	Professor Leon Flicker	Director	WA Centre for Health and Ageing
24 September 2014	Ms Jenni Perkins	Acting Commissioner	Office of the Commissioner for Children and Young People
	Ms Patricia Heath	Principal Policy Officer	
	Mr Graham Brimage	Director of Strategic Policy	Department of Sport and Recreation
15 October 2014	Mr Reece Waldock	Director General	Department of Transport
	Mr Mark Burgess	Managing Director, Public Transport Authority	
	Mr Albert Symcox	Manager, Traffic Management Services, Main Roads WA	
26 November 2014	Mr Sven Bluemmel	Information Commissioner	Office of the Information Commissioner
	Ms Su Lloyd	Principal Legal Officer	
23 February 2015	Mr Iain Cameron	Executive Director	Office of Road Safety
	Professor Murray Lampard	Chair	Road Safety Council
	Mr Will Golsby	General Manager, Corporate Affairs	RAC
	Ms Anne Still	Senior Manager, Policy and Research	
25 February 2015	Mr Des Snook	Executive Director, Road Network Services, Main Roads Services Directorate	Main Roads WA
	Cr Geoff Amphlett	WALGA State Council member, Road Safety Council member	WALGA

	Ms Terri-Anne Pettet	WALGA RoadWise Program Manager	
3 March 2015	Mr Stephen Brown	Deputy Commissioner - Operations	WA Police
	Mr Nick Anticich	Assistant Commissioner Traffic and Emergency Response	
	Mr Ian Clarke	Inspector, State Traffic Operations	
	Mr Anthony Kannis	Executive Director	
11 March 2015	Dr Sudhakar Rao	Director, State Trauma	Royal Perth Hospital
	Ms Maxine Burrell	Manager, State Trauma Program	
25 March 2015	Professor Max Cameron	Road safety researcher	Monash University Accident Research Centre [via videoconference]
6 May 2015	Ms Janet Evans	Intelligence analyst and researcher	[via videoconference]
	Mr Anthony Kannis	Executive Director	WA Police
	Mr Les Bechelli	Acting Director, Business Planning and Finance	
	Mr Mark Stringer	Strategic Planning and Performance Analyst	
	Mr Vincent Turco	Senior Director, Financial Audit	Office of the Auditor General
	Mr Don Cunninghame	Assistant Auditor General, Financial Audit	

Briefings

The Committee was briefed by experts in age-friendly community research in Manchester and New York, by police representatives in London, Manchester and New York, by community development and seniors' officers at the City of Melville and City of Mandurah, and by WA Police (once at the Legislative Assembly Committee Office and once at the Operations Support Facility in Midland).

Table 1.3 –Witnesses who briefed the Community Development and Justice Standing Committee, 1 July 2014 – 30 June 2015

Date	Name	Position	Organisation
2 July 2014 London, UK	Mr Chris Blairs	Head of Police Integrity and Powers Unit	Crime and Policing Group, Home Office
	Supt Raj Kohli	Met Change Team	Metropolitan Police
3 July 2014 Manchester, UK	Professor Chris Phillipson	Co-director	Manchester Institute for Collaborative Research on Ageing (MICRA)
	Mr Paul McGarry	Senior Strategy Manager of the Age-friendly Manchester programme	Manchester City Council
	Mr Mark Hammond	PhD candidate	Manchester Metropolitan University
4 July 2014 Manchester, UK	Sgt Mohammed Anwar, Insp. Steve Hall, Det. Sgt Arbid Sardar, Supt Chris Ullah, Det. Chief Insp. Debbie Dooley, Det. Sgt Richard Thompson	Various	Greater Manchester Police Force HQ
	Ms Jackie Bowen	Joint Branch Board Secretary	Greater Manchester Police Federation
	Mr Ian Hanson	Chairman	
	Mr Lance Thomas	Federation member	
	Mr Mike Peake	Federation member	
	Councillor Susan Cooley	Lord Mayor	City of Manchester
5 July 2014 Manchester, UK	Insp. McClure, Supt Jo Rogerson, Mr Tom Bowes	Various	North Manchester Police Headquarters
	Ms Tracy Mortimer and Ms Laura Walters	Integrated Neighbourhood Policing Team	

10 July 2014 New York City, US	Assistant Professor Ruth Finkelstein	Associate Director/ Assistant Professor	International Longevity Center - Columbia Aging Centre/Health Policy and Management
	Ms Caitlyn Smith	Strategic Assistance Coordinator	New York Academy of Medicine
	Ms Elaine Rosen	Program Coordinator	Penn South Program for Seniors
	Ms Bonnie Williams	President	Penn South Social Services Inc.
11 July 2015 New York City, US	Deputy Commissioner Shea	Deputy Commissioner, Operations	New York Police Department
27 August 2014 Melville, WA	Ms Christine Young	Director, Community Development	City of Melville
	Ms Deena Lazzari	Community Development Officer – Seniors	
	Ms Joanne Visic	Community Development Coordinator	
	Dr Shayne Silcox	Chief Executive Officer	
12 September 2014 Mandurah, WA	Ms Lesley Wilkinson	Director, People and Communities	City of Mandurah
	Ms Marzel Norton	Community Development Coordinator	
	Ms Lisa Gardiner	Coordinator, Ac-cent Seniors Centre	
	Local Mandurah seniors		
14 November 2014	Mr Stephen Brown	Deputy Commissioner	WA Police
	Mr Jon Tuttle	Commander	
	Ms Tara Doyle	Acting Superintendent	
	Mr Brad Royce	District Superintendent for South East Metropolitan District	
13 May 2015 Midland, WA	Mr Stephen Brown	Deputy Commissioner, Specialist Services and Reform	WA Police
	Mr Chris Hannan	OIC, State Traffic Intelligence Planning and Coordination Unit	

Mr Brian Hunter	OIC, Major Crash
Mr Ian Clarke	Insp, State Traffic Command
Mr Michael Peters	Supt, State Traffic Command
Ms Narelle Woods	OIC, Breath and Drug Operations
Mr Nigel White	Supt, Intelligence Operations – covert
Dr Charl Crous	Commander, State Intelligence
Mr Paul Steel	Acting Assistant Commissioner for Intelligence Portfolio
Mr Craig Donaldson	Commander, State Traffic
Mr Nick Antichich	Assistant Commissioner, Specialist Services and Support
Mr Mark Gilbert	Supt, State Intelligence Services
Mr Mick Emmanuel	Supt, Metropolitan Traffic Operations
Mr Rick Corkill	Supt, Metropolitan Traffic Operations
Mr Stephen Temby	Traffic Policy Unit
Mr Tony O'Donoghue	Infringement and Camera Operations
Traffic enforcement team in charge of Operation Nimrod	

Investigative travel

In July, four members of the Committee undertook an 18-day investigative trip to the UK and the US to collect evidence for the Inquiry into Policy Implications of an Ageing Community and the Inquiry into Methods of Evaluating WA Police Performance. As indicated in Table 1.3, the Committee was briefed by the Home Office in London on the UK police reform process, and by a member of the Metropolitan Police on cultural diversity issues within the Met.

In Manchester, the Members were given a joint presentation on initiatives implemented by the Manchester Institute for Collaborative Research on Ageing, Manchester City Council's "Age-friendly Manchester" program and post-graduate

students from Manchester Metropolitan University. They were also invited to meet the mayor, who is an advocate of age-friendly programs in the city.

The Committee spent a full day being briefed on the operations of Greater Manchester Police, and spent another half day with North Manchester Police. They were also briefed by representatives of the Greater Manchester Police Federation.

In New York, one member and one staff member observed one of New York Police Department's renowned weekly COMPSTAT meetings. All members and staff were originally scheduled to attend, but a last-minute room change meant there was insufficient space to accommodate the usual number of observers. The following day, the Committee met with NYPD's Deputy Commissioner of Operations.

Since New York is one of only two US cities to be granted entry to the WHO Global Network of Age-friendly Cities, the Committee took the opportunity to visit the headquarters of Age-Friendly NYC, based at the New York Academy of Medicine. They also met with a former director of Age-friendly NYC, who is now director of the International Longevity Center -Columbia Aging Centre and assistant professor of Health Policy and Management at Columbia University.

The Committee also visited the Penn South "naturally occurring retirement community", a residential community cooperative in Manhattan which consists of 10 apartment buildings with on-site services for seniors.

In addition to meetings and briefings, the Committee attended two conferences: two days at the 7th International Conference on Evidence-based Policing at Cambridge University, UK; and two-and-a-half days at the n4a Answers on Ageing Conference in Dallas, Texas.

Other activities

- On 1st August 2014 two members met with visiting academic Dr Catherine Barrett, chief investigator of the Sexual Health and Ageing Program at Latrobe University, Victoria, and Ms June Lowe, chair of GLBTI Rights in Ageing Inc., at Parliament House.
- On 22nd October 2014 three members attended a breakfast presentation in Perth on the bushfire risk management policy framework, hosted by the Urban Development Institute of Australia (Western Australia).

Reports tabled

Report 6: Annual Report 2013-2014, was tabled 18 September 2014.

Report 7: The Committee's first major report of the financial year, *Age-friendly WA?: A challenge for government*, was tabled on 20 November 2014.

Report 8: On 25 June 2015, the Committee tabled the first report in its Inquiry into the Methods Employed by WA Police to Evaluate Performance, *Are we there yet? How WA Police determines whether traffic law enforcement is effective*.

The Committee has received the government response to Report 7.

Work in progress

The Committee resolved on 20 May 2015 to investigate how WA Police evaluates whether it is providing adequate protection to the victims of family and domestic violence, as part of the over-arching Inquiry into Methods of Evaluating WA Police Performance. The sub-report is due to be tabled in October 2015.

Chapter 2

Financial statement

Expenditure of the Community Development and Justice Standing Committee during the financial year.

Committee expenditure

The Community Development and Justice Standing Committee does not have its own formal budget and is funded out of the budget of the Legislative Assembly. Approval for major expenditure is sought from the Speaker on a case-by-case basis.

The Committee is required in accordance with Standing Order 276 to detail expenditure for the financial year 1 July 2014 – 30 June 2015.

Table 2.1 – Expenditure items of the Community Development and Justice Standing Committee, 1 July 2014 – 30 June 2015

Expenditure item	Total (\$)
Staff & Member amenities	692
Printing	3,425
Couriers	63
Travel	34,674
Conference fees	635
Video conferences	1,084
Advertising	1,973
Miscellaneous	8
TOTAL	42,554

Notes:

- Figures rounded to nearest dollar.
- Excluded:
 - Salaries of Committee staff;
 - Costs of shared administrative expenses, including lease costs for Committee accommodation.



Ms M.M. Quirk, MLA
CHAIR

Appendix One

Committee's functions and powers

The functions of the Committee are to review and report to the Assembly on: -

- a) the outcomes and administration of the departments within the Committee's portfolio responsibilities;
- b) annual reports of government departments laid on the Table of the House;
- c) the adequacy of legislation and regulations within its jurisdiction; and
- d) any matters referred to it by the Assembly including a bill, motion, petition, vote or expenditure, other financial matter, report or paper.

At the commencement of each Parliament and as often thereafter as the Speaker considers necessary, the Speaker will determine and table a schedule showing the portfolio responsibilities for each committee. Annual reports of government departments and authorities tabled in the Assembly will stand referred to the relevant committee for any inquiry the committee may make.

Whenever a committee receives or determines for itself fresh or amended terms of reference, the committee will forward them to each standing and select committee of the Assembly and Joint Committee of the Assembly and Council. The Speaker will announce them to the Assembly at the next opportunity and arrange for them to be placed on the notice boards of the Assembly.